

# CITY OF FAIRFIELD, OHIO

## 2018

### ANNUAL INFORMATION STATEMENT

in Connection with Bonds and Notes of



This Annual Information Statement pertains to the operations of the City of Fairfield for the calendar year 2017 (where possible, 2018 data has been provided).

Questions regarding information contained in this Annual Information Statement should be directed to Mrs. Mary Hopton, Director of Finance, Municipal Building, 5350 Pleasant Avenue, Fairfield, Ohio 45014.

The date of this Annual Information Statement is August 1, 2018.

## TABLE OF CONTENTS

INTRODUCTORY STATEMENT .....	1
THE CITY .....	2
City Government.....	2
General Government.....	3
Administration of Justice System .....	4
City-Owned Utilities.....	5
Financial Management.....	5
Income Tax and Other Major Fees and Charges .....	5
Management of City Facilities.....	5
Personnel Administration.....	6
Employee Relations .....	6
City Services and Responsibilities.....	7
Demographic Information.....	7
ECONOMIC INFORMATION .....	7
Business and Industry .....	7
Transportation .....	10
Utilities.....	11
Fire and Police Services.....	11
Print and Broadcast Media.....	12
Culture, Recreation and Education .....	12
EMPLOYMENT STATISTICS.....	14
Largest Employers in Fairfield .....	14
Largest Employers in Cincinnati Metropolitan Area.....	15
Income and Housing Data.....	15
Building Permits, Home Construction and Housing Valuation.....	16
FINANCIAL MATTERS .....	16
Introduction.....	16
Budgeting, Tax Levy and Appropriations Procedures.....	16
Financial Reports and Examinations of Accounts .....	17
Insurance .....	18
INVESTMENT POLICIES OF THE CITY OF FAIRFIELD.....	18
AD VALOREM TAXES .....	19
Assessed Valuation .....	19
Largest Taxpayers .....	20
Ad Valorem Tax Rates.....	20
Replacement Payments for Reduction or Elimination of Certain Ad Valorem Taxes .....	23
Collection of Ad Valorem Property Taxes and Special Assessments .....	25
Delinquency Procedures .....	26
OTHER MAJOR CITY GENERAL FUND REVENUE SOURCES .....	27
Income Tax .....	27
Joint Economic Development.....	27
Local Government Fund .....	28

City General Fund.....	29
SECURITY AND SOURCES OF PAYMENT FOR GENERAL OBLIGATION BONDS AND NOTES.....	29
Ad Valorem Property Tax Security .....	29
Sources of Payment.....	30
INVESTMENT CONSIDERATIONS .....	31
Municipal Fiscal Emergency Legislation .....	31
CITY DEBT AND OTHER LONG TERM OBLIGATIONS.....	33
Statutory Direct Debt Limitations.....	33
Indirect Debt Limitations and Overlapping Debt .....	34
Bond Anticipation Notes.....	35
Debt Currently Outstanding.....	36
Long Term Obligations Other Than Bonds and Notes .....	40
Pension Obligations .....	40
LEGAL MATTERS.....	41
Litigation.....	41
Bond Counsel.....	41
RATINGS .....	42
CONTINUING DISCLOSURE.....	42
CONCLUDING STATEMENT .....	43

## **APPENDICES**

APPENDIX A	2017 Comprehensive Annual Financial Report
APPENDIX B	2018 Budget Appropriation Summary
APPENDIX C	Financial Statement
APPENDIX D	Ten Mill Certificate
APPENDIX E	Rates of Taxation in Butler County, Ohio

## CITY OF FAIRFIELD, OHIO



## **INTRODUCTORY STATEMENT**

The Annual Information Statement of the City of Fairfield, Ohio (the “Annual Statement”), including the Appendices hereto, has been prepared by the City of Fairfield (the “City”) to provide, as of its date, financial and other information relating to the City. The City intends that this Annual Statement be used to satisfy obligations pursuant to Continuing Disclosure Agreements and Certificates entered into by the City in compliance with the Securities and Exchange Commission Rule 15c2-12 (the “Rule”) for outstanding obligations of the City. Certain information contained herein is not required to be supplied under the Rule and the City is under no obligation to provide this additional information in the future.

The City has not bound itself contractually to furnish current information, in the form of a statement such as this or otherwise, on a continuing or regular basis and does not covenant to do so except for specific Continuing Disclosure Agreements entered into for specific transactions (see “CONTINUING DISCLOSURE” herein). From time to time the City may elect to provide such information to parties named on a mailing list maintained by the City for such purpose. Names may be entered on the mailing list by writing Mrs. Mary Hopton, Director of Finance, Municipal Building, 5350 Pleasant Avenue, Fairfield, Ohio 45014 or via email at [mhopton@fairfield-city.org](mailto:mhopton@fairfield-city.org).

All financial and other information presented herein has been provided by the City from its records, except for information expressly attributed to other sources. The presentation of information, including tables of receipts from taxes and other sources, is intended to show recent historical information, and is not intended to indicate future or continuing trends in the financial position or other affairs of the City. No representation is made that past experience, as might be shown by such financial and other information will necessarily continue in the future.

References herein to provisions of Ohio law, whether codified in the Ohio Revised Code (the “Revised Code”) or uncodified, or the Ohio Constitution, are references to such provisions as they presently exist. Any of those provisions may from time to time be amended, repealed or supplemented.

Certain information contained in this Annual Statement is attributed to the Ohio Municipal Advisory Council (or “OMAC”). OMAC compiles information from official and other sources. OMAC believes the information it compiles is accurate and reliable, but OMAC does not independently confirm or verify the information and does not guaranty its accuracy. OMAC has not reviewed this Annual Statement to confirm that the information attributed to it is information provided by OMAC or for any other purpose.

Any addresses of or links to web sites, which may be contained herein, are given for the convenience of the user only. The City has not participated in the preparation, compilation or selection of information on these websites, and therefore presents no warranties or representations of the material contained therein. Further, the City assumes no responsibility or liability for the contents thereof.

As used in this Annual Statement, “debt service” means principal (including mandatory redemptions) of and interest on the obligations referred to and “State” or “Ohio” means the State of Ohio.

## **THE CITY**

The City of Fairfield, located just north of Cincinnati, Ohio, was incorporated as a village on July 10, 1954, and became a city on October 20, 1955. As of the 2010 Census, the City had an estimated population of 42,510 and is able to provide a full range of services to its citizens, businesses and industries. The City is comprised of 20.874 square miles of land and 0.120 square miles of water. The City has the 23rd largest land area of any city in Ohio.

### **City Government**

The City has operated under its Charter since January 1, 1980, but is also subject to the general statutes of the State of Ohio that are applicable in all municipalities in the State. In addition, the City may exercise all powers of local self-government permitted under Article XVIII, Section 3, of the Ohio Constitution.

The legislative power of the City is vested in a Council of seven members, three of whom are elected from the City at large and four of whom are elected from wards of substantially equal population. All members of Council are elected for terms of four years commencing on the first day of January following their election.

The Mayor is also elected to a four-year term and is the presiding officer of the Council, but does not cast a vote upon matters before Council unless the vote of the members results in a tie. In addition to duties as the presiding officer of the Council, the Mayor acts as the ceremonial head of the City, and appoints members of committees created by Council. The City Council appoints the City Manager, Law Director and Clerk of Council.

The City Manager is the chief executive, administrative and law enforcement officer of the City. The City Manager is charged with responsibility for enforcing the laws and ordinances of the City. The City Manager appoints and removes all heads of departments and all subordinate officers and employees of the City, except the City Law Director. The City Manager also exercises control over all departments created by the City Council.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

The current elected and appointed City Officials are:

<u>Legislative</u>		Initial Consecutive Term Commenced or <u>Appointed</u>	Present Term <u>Expires</u>
Mayor	Steve Miller	01/01/14	12/31/21
Council Member	Craig Keller	01/01/16	12/31/19
Council Member	Bill Woeste	01/01/14	12/31/21
Council Member	Chad Oberson	01/01/14	12/31/21
Council Member	Leslie Besl	09/12/17	12/31/19
Council Member	Ron D'Epifanio	01/01/16	12/31/21
Council Member	Tim Abbott	01/01/16	12/31/19
Council Member	Debbie Pennington	01/01/12	12/31/19
Clerk of Council	Alisha Wilson	06/01/12	Indefinite

#### Executive

City Manager	Mark Wendling
Assistant City Manager	Dan Wendt
Finance Director	Mary Hopton
City Law Director	John Clemmons
Police Chief	Stephen Maynard
Fire Chief	Donald G. Bennett
Director of Public Utilities	Adam Sackenheim
Director of Public Works	David Butsch
Parks and Recreation Director	Vacant
Development Services Director	Greg Kathman

#### **General Government**

Of the offices that can be grouped under the category of general government, in addition to the Council and the City Manager, four officials are of particular pertinence.

The Assistant City Manager is appointed by the City Manager and is responsible for all personnel functions. The Assistant City Manager is the principal assistant to the City Manager and performs the City Manager's duties in the event of the City Manager's absence.

The Director of Finance is appointed by the City Manager and performs the following functions: establishing accounting systems, financial records and reports used by the offices, departments, divisions, bureaus, boards and commissions of the City; assisting the City Manager in the preparation and submission of appropriation measures, estimates, budgets, capital programs and other financial matters; providing complete information concerning the financial

affairs and status of the City as required by the City Manager or the Council; and providing full and complete information and assistance concerning the finances or accounting systems or records of any office, department, division, bureau, board or commission of the City as requested by the City Manager.

The Development Services Director is appointed by the City Manager. The Development Services Department is made up of the department for planning, economic development and the building division. The director has the following powers, duties and functions: advises the City Manager on matters affecting the development, redevelopment and renewal of the City; coordinates the work of, and advises the Council, the City Manager, the Planning Commission and other departments, boards and commissions of the City in the development and modification of comprehensive plans for the City; advises, by way of review and recommendation, the Council, the City Manager and the City's departments, boards and commissions concerning programs and activities to implement the comprehensive plans of the City; and advises and assists the Planning Commission in the exercise of its powers, duties and functions.

The Public Works Department Director oversees the Public Works Department, which includes the divisions of Construction Services and Streets & Transportation. The Public Works Director also oversees the duties and functions of the City Engineer.

### **Administration of Justice System**

As a part of the administration of the justice system, the City maintains the Municipal Court. The Law Director is designated by Ohio law and the City Charter as the chief legal counsel for all City officers, boards and agencies, including the Council, the Director of Finance and the City Manager.

The Clerk of Courts keeps all official records of the Municipal Court. The office of Clerk of Courts operates on a system of fees charged for services and is essentially self-supporting. Butler County operates the Court of Common Pleas and Ohio's Twelfth District Court of Appeals. The United States District Court for the Southern District of Ohio and the United States Sixth Circuit Court of Appeals are located in Cincinnati.

The Chief of Police is the chief administrative officer of the Police Department and the final departmental authority in all matters of policy, operations and discipline. As such, the Chief of Police exercises all lawful powers of the office and issues such lawful orders as are necessary to assure the effective performance of the department. Through the Chief of Police, the department is responsible for the enforcement of all laws and ordinances coming within its legal jurisdiction. The Chief of Police is responsible for planning, directing, coordinating, controlling and staffing all activities of the department for its continued and efficient operation, for the enforcement of rules and regulations within the department, for the completion and forwarding of such reports as may be required by competent authority, and for the department's relations with local citizens, the City government and other related agencies.



## **City-Owned Utilities**

The Fairfield Department of Utilities provides water and sewage treatment on a citywide basis. It employs 38 full-time employees and its 2017 annual payroll was \$1,578,789 for the Water Division and \$1,622,962 for the Wastewater Division. The Department operates one water plant with a production capacity of 10.5 million gallons per day, with an average daily demand of 5.2 million gallons per day. Wastewater is treated by the City's one treatment plant, which has a treatment capacity of 10 million gallons per day and a hydraulic capacity of 15 million gallons per day. For 2017, the average daily demand at the wastewater treatment plant was 5.1 million gallons per day. The Department maintains approximately 180 miles of water lines and 180 miles of sewer mains.

The capacities of the treatment plants were most recently expanded in response to master plans developed for both Water and Wastewater Divisions, which evaluated capacities in relation to anticipated growth demands. Expansions of both were completed during the period from 1994 to 2005 and all expansions were approved by the Ohio Environmental Protection Agency ("OEPA"). The improvements to the wastewater system included a plan to collect, convey and treat peak wet weather flows. As part of this program, a 25 million gallons per day pumping station was constructed to pump wet weather flows to equalization basins adjacent to the plant. As part of this system, 45,000 linear feet of large diameter, gravity relief sewers and force mains were constructed to convey flows to the equalization basins. The equalization basins were constructed to retain approximately 9 million gallons of wet weather flow. In addition, the treatment plant was upgraded to provide a treatment capacity of 10 million gallons per day and 18 million gallons per day for wet weather flows.

## **Financial Management**

The Council is responsible for providing and managing the funds used to support the various City activities. The Council exercises its legislative powers in budgeting, appropriating, levying taxes, issuing bonds and notes and letting contracts for public works and services to provide this financial management.

## **Income Tax and Other Major Fees and Charges**

The one and one half percent (1.5%) municipal income tax was the largest source of revenue for the City in 2017, and sewer and water charges were the second largest source of revenue. Other taxes, including ad valorem property taxes collected by Butler County and returned in part to the City (see "Ad Valorem Taxes" herein), and state-shared taxes accounted for the third largest portion of the City's revenues.

## **Management of City Facilities**

The Council has certain responsibilities for the management of most City facilities, including the Municipal Court, administrative and general City government facilities.

## Personnel Administration

Personnel wages and personnel-related expenses of \$12,905,440 accounted for the largest share of the City's general fund expenditures in 2017 at approximately 43% of all expenses. Council controls the offices of City Manager and City Law Director and also funds all other personnel costs of the City, with the power to approve or disapprove salary and wage appropriations submitted in the operating budgets for all City employees.

## Employee Relations

As of December 31, 2017, the City of Fairfield employed approximately 264 full-time and 250 part-time and seasonal employees in various job classifications. Its 2017 annual payroll was \$23,533,594.

Under Chapter 4117 of the Ohio Revised Code (the "Collective Bargaining Law"), public employees of the State and many local subdivisions (including the City) have the right to organize, bargain collectively and have union representation. The employer must recognize and grant exclusive representation rights to a representative approved by the State Employment Relations Board ("SERB"). SERB approval may be granted either after fulfillment of the requirements promulgated in its regulations or by majority approval of the employees at a SERB-supervised election. The employer has the right to insist on an election. Any agreements under the Collective Bargaining Law must be in writing, must specify a grievance procedure and cannot exceed three years in duration.

The Collective Bargaining Law also designates those actions that constitute unfair labor practices and prescribes procedures for their remedy. It also sets forth dispute resolution procedures for contract negotiation impasses, including arbitration or other mutually agreeable methods. If the impasse persists after conciliation procedures, then police, fire, correctional officers and other public safety employees must take the dispute to binding arbitration and do not have the right to strike. All other employees have the right to strike after 10 days written notice.

The City has labor agreements with the following employee unions:

<u>Union</u>	<u>Type of Personnel Covered</u>	<u>Number of Employees Covered</u>	<u>Date Contract Commenced</u>	<u>Date Contract Expires</u>
Fire IAFF 4010	Fire	30	4/1/17	3/31/18*
AFL-CIO Local 20	Wastewater	22	3/1/17	2/28/18*
FOP Lodge 166	Police	55	4/1/17	3/31/19
AFSCME	Water, Street, Park, Clerical	89	4/1/17	3/31/18*

\* Currently in mediation

The City knows of no other union organization seeking recognition at this time.

## City Services and Responsibilities

**Welfare and Public Assistance.** The Butler County Job and Family Services administers the public welfare functions within the county, including services to residents of the City.

Butler County also provides public assistance via the Board of Mental Health and Mental Retardation, the Soldiers' Relief Commission and the County Children's Services Board.

**Health.** There is one acute care hospital in the City, Mercy Hospital of Fairfield, which consists of 229 beds. There are several other acute care hospital facilities in Butler County, including Fort Hamilton Hospital, Bethesda Butler Hospital, Butler County Medical Center, Children's Hospital and Christ Hospital. There are a total of 39 hospitals in the Cincinnati Metropolitan Area.

Atrium Medical Center is located on a health and technology campus located approximately a quarter mile east of Interstate-75 at the Middletown exit in Warren County. The first phase of the 200-acre campus included a new hospital, an attached professional office building, a cancer center and the Greentree Health Science Academy.

The Butler County Health Department provides various health related services throughout the County, including the City, such as home nursing, food service and sanitary inspections.

## Demographic Information

**Population.** The estimated 2016 population of the City was 42,640 people. Statistics from the last four U.S. Censuses and the 2016 American Community Survey of population are indicated below.

	<u>1980</u>	<u>1990</u>	<u>2000</u>	<u>2010</u>	<u>2016</u>
City of Fairfield	30,777	39,729	42,097	42,510	42,640
Butler County	258,787	289,199	332,807	368,130	337,638
Cincinnati MSA	1,401,491	1,452,656	1,634,600	2,114,580	N/A

Source: U.S. Bureau of the Census, 2016 American Community Survey.

## ECONOMIC INFORMATION

### Business and Industry

**General.** Because the City lies at the southern boundary of Butler County, residents work in Butler County and in Hamilton County, immediately to the south. Both counties are part of the Cincinnati Metropolitan Area (the "Metropolitan Area"). The Metropolitan Area includes 15 counties: Hamilton, Butler, Warren, Clermont, and Brown counties in Ohio; Boone, Bracken, Campbell, Kenton, Gallatin, Grant and Pendleton counties in Kentucky; and Dearborn, Franklin and Ohio counties in Indiana.

A transportation and industrial center since the early development of the territory west of the Appalachians, the Metropolitan Area has grown and developed into a major center for insurance and finance companies, wholesaling, retailing, government installation, medical services and service industries as well as manufacturing. Among the Metropolitan Area's prominent manufacturing groups are: transportation equipment (which includes aircraft engines and auto parts), food and kindred products, metal working and general industrial machinery, chemicals, fabricated metal products, and printing and publishing. In addition, toys, apparel, mattresses, house wares and shoes are produced locally by nationally known enterprises. The Metropolitan Area is also the location of major federal government installations, including a regional postal service center, a Food and Drug Administration office, a center for environmental research, an occupational health and safety research center and the United States Sixth Circuit Court of Appeals.

This diverse economic base continues to be a source of stability for the area, protecting it from severe peaks and valleys in the business cycle. More than half of the U.S. population, purchasing power and manufacturing establishments are within one hour's flight time and 600 miles of the Metropolitan Area.

The Metropolitan Area is a growing center for international business, with over 1,000 firms engaged in international trade. Metropolitan Area companies generate sales of approximately \$15.5 billion to customers outside the U.S. each year. Major export products include jet engines, plastics, machinery, computer software, paper and consumer goods. Directly imported products create over \$2 billion in annual revenue. Over 450 firms are also owned by foreign firms from Asia, Europe, Africa, South America, and Canada. Foreign Trade Zone status is also available in the Metropolitan Area to assist firms engaged in international trade to lower import duty and tax expenses.

**Economic Development.** The City is continuing its strong efforts to attract and retain quality economic development projects. The Enterprise Zone and Community Reinvestment Area Programs have been widely used by the City to encourage businesses to relocate in the City of Fairfield. The City currently has 11 active Community Reinvestment Area Programs covering the manufacturing, services and financial industries.

**Manufacturing.** The City's diversified industrial area is located strategically West of I-75 and just North of I-275 providing access to available land in this expanding corridor for industrial development, as well as one of the best aquifers for water supply in the United States. In addition, labor forces of 1.5 million people live within a 30 minute drive of the City.

Pacific Manufacturing Ohio, Inc. is an automotive parts manufacturer, making a variety of metal and plastic component parts. Pacific is a Tier 1 auto parts supplier to Toyota, along with also supplying parts for Honda, Mitsubishi and Subaru. Pacific has operated in Fairfield for more than 25 years and has grown considerably over that time. Pacific recently completed construction on a 72,000 square foot expansion to accommodate large new stamping machines. Total new investment over the next three years is estimated at \$50 million, which includes \$5 million in new building construction and \$45 million in new machinery and equipment. The additional jobs have kept Pacific Manufacturing as one of the City's top employers.

Koch Foods, the City's largest utility user and one of its largest employers, completed a 179,000 square foot expansion in 2015 doubling the plant's capacity with the last production line brought into service in 2017. Koch Foods, one of the largest integrated poultry processing centers in the country, invested over \$42 million in its current location on Port Union Road in Fairfield. The City assisted the project with a 10-year, 75% property tax exemption on the increased value of the addition and will rebate of a portion of the company's sewer fees, while the State of Ohio assisted with a job creation tax credit.

**Services.** Veritiv Corporation is a business-to-business supplier that provides printing, publishing, packaging, and facility solutions for its customers. Recently named #323 on the 2018 Fortune 500 list, the company relocated a major customer service center to Fairfield in 2016. The company leased nearly 80,000 square feet of office space in the Gilmore Pointe office building and invested more than \$2 million to renovate the space and now Veritiv is one of the City's top employers.

**Other.** Northpointe Development finished construction on a new \$30 million industrial/logistics park near the intersection of Union Centre Boulevard and Seward Road in Fairfield in 2017. The buildings have some occupants and are actively marketing for additional tenants.

Duke Realty constructed a new 446,500 square foot industrial warehouse facility on Union Centre Boulevard in Fairfield. The \$10 million investment was completed in 2016 and is being actively marketed for tenants.

Becknell Industrial is constructing a new \$10 million 176,800 square foot industrial warehouse facility on Commerce Center Drive in Fairfield. The construction is expected to be complete in 2018 and is being actively marketed for tenants

**Residential.** The City is also home to several residential single-family subdivisions with recently completed homes and lots available for construction as well as a new senior living facility.

The Bluffs at Harbin is a secluded hilltop in the City offering great views and adjacent access to Harbin Park, the City's largest park. The Bluffs a 22-lot subdivision with pastoral land is over eighty percent built and will preserve 15 acres of land as open space.

Located near Mercy Hospital Fairfield off of Mack Road are two subdivisions; Fairview Hills and Lunsford Estates. Fairview Hills is a subdivision of 26 lots on the north side of Mack Road with one lot available for construction. Lunsford Estates is a subdivision of 14 lots located on the south side of Mack Road with 4 remaining lots available for construction. Both subdivisions are located close to Interstate 275 and retail shopping areas.

Emerald Lake, a 150-lot subdivision within walking distance to the Town Center and Harbin Park, is nestled on a former working farm off of Pleasant Avenue. With over eighty-five percent of the construction complete, there are still lots available, including lots in a section called The Reserves, which is earmarked for custom-built homes.

The Olde Winton subdivision located off of Winton Road has 39 small lots, rear-alley access, and white picket fences, giving it a neo-traditional feel. This subdivision offers detached houses or ranch-style duplexes. This subdivision has approximately one-third of the lots available for construction.

Palomino Estates is a small, 9 lot subdivision located in the far western portion of the City, off of Shady Lane in a rural-like setting. These lots are within walking distance of Joyce Park and the Great Miami River Recreation Trail.

Construction was completed on a 199 unit apartment complex for individuals over age 55 called Fairfield Village Senior Apartments located off of Patterson Drive. These apartments are designed for independent living and will provide residents with many amenities including a parking garage.

## **Transportation**

The Metropolitan Area is an important rail freight center fed by three major trunk line railroads, operating twelve divisions with total mileage of 64,000 in 27 states. The Metropolitan Area is also served by the Amtrak passenger network.

The Metropolitan Area is also on the 15,000-mile Great Mississippi River Inland Waterway and Intracoastal Canal System. As a major Ohio River port with 37 commercial water terminals, Cincinnati is the second largest inland coal port. Towboats also handle petroleum, iron, steel, grain, chemicals, fertilizer and automobiles. One hundred seventy-five (175) million tons are annually transported on the Ohio River. There are eight barge lines based in the area with 36 barge lines serving the area.

Three airports serve the City's residents. The most important of these is the Cincinnati/Northern Kentucky International Airport, located in Northern Kentucky and approximately 42 minutes from the City via two interstate routes. The airport is served by 10 major, regional and commuter scheduled air carriers providing non-stop service to 56 cities. Delta Airlines has established the Cincinnati/Northern Kentucky International Airport as a major regional hub for its network. Southwest Airlines will begin service in June 2017.

The City is also served by the Hamilton-Butler Airport-Hogan Field. The airport maintains operation under the Butler County Regional Airport Authority. The airport is designated a relief airport for the Cincinnati/Northern Kentucky Airport and has air charter available to both Cincinnati and Dayton. The airport serves private aircraft with a 5,500 by 100 foot paved runway. In addition, the Dayton International Airport is located approximately 56 miles north of the City in Dayton, Ohio. The airport is within one hour from the City and is served by all major mid-west carriers.

Cincinnati Metro buses provide service to many areas of the City. Butler County Regional Transit Authority's ("BCRTA") Shuttle-on-Demand provides curb-to-curb service in Butler County. A system of five interstate highway routes (I-71, I-74, I-75, I-275 and I-471) and seven U.S. Routes (22, 25, 27, 42, 50, 52 and 127) serve the Metropolitan Area. There are also approximately 272 miles of county roads, including 377 bridges, facilitating transportation in Butler County. Of these highways, Interstate 275 has three interchanges at the southern border

of the City providing access to Interstate 74 (twelve miles), Interstate 75 (two miles), Interstate 71 (eight miles) and the Butler Regional Highway; a four-lane, 16 mile, limited access highway that connects the City of Hamilton to I-75. U.S. Route 127 also passes through the City.

Ohio Routes 4 and Alternate 4 also provide major transportation arteries through the City. More than 150 motor freight carriers including 60 interstate carriers and 42 freight forwarders serve the City.

#### **Approximate Distance from Fairfield to Major Urban Markets**

<u>City</u>	<u>Highway Miles</u>
Chicago, Illinois	292
Cincinnati, Ohio	25
Cleveland, Ohio	246
Columbus Ohio	104
Dayton, Ohio	44
Detroit, Michigan	253
Indianapolis, Indiana	107
Lexington, Kentucky	108
Louisville, Kentucky	123
Nashville, Tennessee	296
Pittsburgh, Pennsylvania	286
Toledo, Ohio	194

Source: Google Maps.

#### **Utilities**

Duke Energy and Butler Rural Electric Cooperative provide the City with gas and electricity. The Metropolitan Area is near the center of one of the nation's largest concentrations of electrical power. Duke Energy's plants are connected to other utility company plants in the Ohio River Valley and also to a regional network of high voltage lines, thus providing substantial reserve capacity.

The City's municipally owned water plant provides water to city residents and businesses. The municipally owned sewer treatment facility provides sewer service to substantially the entire City. The City maintains all maintenance functions and all billing and collection functions relative to these services.

The City contracts with Rumpke, a private solid waste collection firm, for solid waste services for weekly collection of waste from residential dwellings, schools, hospitals and public institutions.

#### **Fire and Police Services**

Fire protection in the City is provided by the City's fire department, which operates 3 fire stations and 1 mobile command unit (which are located in the City), and 20 vehicles including 3 fully equipped pumpers, 1 pumper with a 75 foot ladder, 1 heavy rescue vehicle and 1 grass fire unit. The fire department has mutual aid response agreements with other nearby municipalities. The fire department employs 1 chief, 2 deputy chiefs and 23 full-time fire fighters/paramedics

with support from 60 part-time staff members and 7 full-time senior officers. Crews are on duty at the station 24 hours a day. The City's fire insurance rating is Class 2.

The City's nationally accredited police department consists of 55 commissioned officers, including the chief, 3 lieutenants, and 10 sergeants. The police department also employs 3 part-time park rangers, 9 full-time dispatchers, 9 full-time non-commissioned employees including a juvenile diversion counselor, and 9 part-time non-commissioned employees. The department has 3 canines assigned to evening and night shifts.

Programs offered at the department geared toward community service include a bicycle patrol program, business and vacation check services, crime prevention activities, safety tours and events, the Drug Abuse Resistance Education ("DARE") program, resource officers assigned to the city's intermediate and high schools, a juvenile diversion program, and a citizen police academy. The City's police department operates a fleet of 19 fully equipped marked patrol vehicles which provide general police services to the city on a 24-hour a day basis. The department has several specialty vehicles including an evidence van and traffic crash reconstruction van.

### **Print and Broadcast Media**

The Metropolitan Area has one daily newspaper of general circulation and approximately 40 community weeklies. Seven television stations from Cincinnati, six from Dayton, one from Newport, KY, one from Covington, KY, and one from Oxford - the nation's oldest educational station - are available in addition to cable and satellite television. Fifty-three AM and FM radio stations serve the area, including two stations based in the City. The City is also served by one local weekly paper.

### **Culture, Recreation and Education**

Few areas in the country can offer the stimulating cultural life of the Metropolitan Area. The Cincinnati Symphony Orchestra calls home the century-old Music Hall, as do the Cincinnati Opera, the Cincinnati Pops Orchestra, and the Cincinnati Ballet. The Cincinnati May Festival is also held at Music Hall. The Aronoff Center for the Arts hosts a wide range of productions including the Broadway Series. Also available are the Taft Theater, the Playhouse in the Park, the College Conservatory of Music, the Showboat Majestic and the Corbett Center for the Performing Arts at the University of Cincinnati. Museums include the Cincinnati Art Museum, Contemporary Arts Center, Taft Museum, the Museum of Natural History, the Children's Museum, the Krohn Conservatory, the Cincinnati Fire Museum, the John Hauck House, and the National Underground Railroad Freedom Museum.

Near Middletown is the Miami-Erie Canal Museum. Also, throughout the county are over 1,000 acres of parkland and historical sites including Gano, Governor Bebb Preserve, Old West-Chester and Indian Creek.

The City is rich in culture with its 40,000 square foot Community Arts Center which houses a 237-seat theater, an arts studio, a fitness studio, a children's room, a senior lounge, a community room and an art gallery.



The quality of life in the City is further enhanced by the Lane Public Library system with 410,000 volumes in five branches and two mobile offices throughout Butler County, with approximately 30,000 volumes at the branch located in the City.

The educational environment in the Metropolitan Area is set by more than 23 universities, colleges and vocational and technical schools. Approximately 68% of the 572 teachers in the City's public schools have more than a Baccalaureate degree, and the average years of teaching experience is thirteen years. For the school year 2017-2018, the total enrollment was approximately 10,414 students, grades pre-school through 12, in the Fairfield City School District.

The City's Parks and Recreation System consists of 29 park sites and recreational facilities, ranging from its 212 acre municipal park to its ¼ acre green space. The City also operates an 18-hole golf course, a 9-hole golf course and a public swimming pool. Its recreational offerings cover all ages and abilities.

Huffmann Park is adjacent to the South Trace Golf Course and features nature learning stations, such as a pond, an aeration windmill designed to keep the pond clean, and a fruit and nut orchard. The Parks and Recreation Department offer a variety of nature programs, educational workshops and summer camps at Huffman Park.

The Joe Nuxhall Pavilion is a concession stand for the Waterworks Park which will serve many baseball players and spectators attending the games at the complex. The Joe Nuxhall Pavilion, which is dedicated to the great Cincinnati Reds pitcher and long-time resident of the City, replaced the antiquated little league concession stand. The pavilion is 2,100 square feet with a 1,400 square foot covered picnic area. In addition, a bronze sculpture of Joe Nuxhall was commissioned in remembrance for all he has done for the community.

The Fairfield Aquatic Center offers pools, diving boards, a wading pool, large slide, volleyball court, sand play area, a spray park, and a water play structure. Qualified lifeguards and instructors are on duty at all times.

The Joyce Park Bike Path has been constructed along Forest Lake Lane giving cyclists, walkers and runners another connection to the Great Miami River Bike Path. The path, which is a joint venture with the City of Hamilton, begins at River Road and winds its way through Joyce Park where it connects to the existing path. The path originates to the south in Waterworks Park and extends to the north as it hugs the Great Miami River until it reaches the Fitton Center in downtown Hamilton. The new path provides a convenient connection to the bike path, while serving as a separate walking path for Forest Lake Lane, providing a safe means for visitors to walk to soccer fields, baseball fields, and the skate park.

The Butler County Park District contains ten parks, and fishing and boating facilities, covering approximately 3,000 acres in addition to the Hueston Woods State Park in the northern sector of Butler County. The State park consists of 3,000 acres and includes a lodge, swimming pools and beaches.

The Metropolitan Area supports the Cincinnati Reds of Major League Baseball, the nation's first professional baseball team, as well as the Cincinnati Bengals of the National Football League and the Cincinnati Cyclones, a minor league team competing in the East Coast Hockey League. Horse racing takes place at nearby Turfway Park, Belterra Park Gaming & Entertainment Center and Miami Valley Gaming.

Residents of the City also have easy access to the Cincinnati Zoo and Botanical Gardens, the nation's second oldest zoo, which is known throughout the world for its success in breeding rare species in captivity. Across the river, the Newport Aquarium in Newport, Kentucky draws 3 million visitors a year.

## **EMPLOYMENT STATISTICS**

The following table lists the unemployment rates for the City, Butler and Hamilton Counties, the State of Ohio and the United States for the past five years. The data is not seasonally adjusted. The figures are expressed in percentages and represent the ratio of the total unemployed to the total labor force.

<u>Year</u>	<u>Fairfield City</u>	<u>Butler Co.</u>	<u>Hamilton Co.</u>	<u>State of Ohio</u>	<u>United States</u>
2013	6.6%	6.9%	7.1%	7.5%	7.4%
2014	5.0	5.4	5.3	5.7	6.2
2015	4.2	4.5	4.4	4.9	5.3
2016	3.9	4.4	4.4	4.9	4.9
2017	4.0	4.4	4.3	5.0	4.4

Source: Ohio Department of Job & Family Services.

### **Largest Employers in Fairfield**

<u>Name of Employer</u>	<u>Nature of Business</u>	<u>Number of Employees</u>
1. Cincinnati Financial Corporation	Insurance	3,815
2. Mercy Hospital Fairfield	Hospital	2,154
3. Koch Foods	Food Manufacturing	1,640
4. Fairfield City School District	Education	1,494
5. Liberty Mutual	Insurance	1,187
6. Pacific Industries	Manufacturing	807
7. Jungle Jim's Market	Grocery	743
8. City of Fairfield	Government	582
9. Takumi Stamping Inc.	Manufacturing	568
10. Express Scripts	Prescription Management	530

Source: City of Fairfield Finance Department, based on W-2s received by the City.

## Largest Employers in Cincinnati Metropolitan Area

<u>Name of Employer</u>	<u>Nature of Business</u>	<u>Approx. Number of Employees</u>
The Kroger Co. †	Consumer Goods Distribution	21,263
Children's Hospital Medical Center	Healthcare	15,429
Cincinnati/Northern Kentucky International Airport	International Travel	12,682
TriHealth Inc.	Healthcare	12,000
UC Health	Healthcare	11,241
University of Cincinnati	Education	10,551
GE Aviation	Aircraft Engines	10,500
Mercy Health Partners	Healthcare	10,442
The Procter & Gamble Co. †	Consumer Goods Distribution	10,000
St. Elizabeth Healthcare	Healthcare	8,413
Fifth Third Bancorp †	Financial Institution	7,496
City of Cincinnati	City Government	6,732
Christ Hospital Health Network	Healthcare	5,851
Archdiocese of Cincinnati	Education	5,610
Internal Revenue Service	Federal Government	4,657
Cincinnati Public Schools	Education	4,500
Hamilton County	County Government	4,464
Fidelity Investments	Financial Services	4,400
Miami University	Education	4,265

†Fortune 500 company with headquarters located in Greater Cincinnati.

Source: Cincinnati Business Courier 2017-2018 Book of Lists, August 2017

## Income and Housing Data

The following shows the Median Household Income, Per Capita Income, Median Home Value, and the Median Family Income for the City, according to the U.S. Census 2016 American Community Survey, in comparison to Butler County, the State of Ohio and the United States:

	<u>City of Fairfield</u>	<u>Butler County</u>	<u>State of Ohio</u>	<u>United States</u>
Median Household Income	\$60,336	\$59,652	\$50,674	\$55,322
Per Capita Income	28,653	28,556	27,800	29,829
Median Home Value	146,800	159,800	131,900	184,700

Source: U.S. Census Bureau, 2016 American Community Survey.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

## **Building Permits, Home Construction and Housing Valuation**

The City issues non-residential and residential building permits. The following details the number of permits issued by category and the estimated valuation for those construction projects for the past five years:

<u>Year</u>	<u>Residential</u>	<u>Non-Residential</u>	<u>Combined Total Estimated Value</u>
2013	11	6	\$7,100,000
2014	9	2	1,655,000
2015	11	6	12,982,742
2016	18	12*	82,892,252*
2017	23	12	25,113,202

\*Note: 3 of the 12 non-residential buildings were new schools valued at \$64,000,000.  
Source: City of Fairfield Building Department.

## **FINANCIAL MATTERS**

### **Introduction**

The City's fiscal year corresponds with the calendar year.

The administrative functions of the City are performed by or under the supervision of the following:

1. Overall planning and development, the City Council.
2. Assessment of real and personal property, the Butler County Auditor.
3. Financial control functions of the City, the Director of Finance.
4. Inspection and supervision of the accounts and reports of the City as required by law, the State of Ohio Office of the Auditor and by independent certified public accountants.
5. Public utility property assessment, the State of Ohio.

### **Budgeting, Tax Levy and Appropriations Procedures**

Detailed provisions for City budgeting, tax levies and appropriations are made in the Revised Code. The procedures involve collective review by County officials at several stages.

City budgeting for a fiscal year formally begins in July of the prior year with the preparation and adoption, after a public hearing, of a tax budget for the fiscal year. With respect to payment of debt service in the fiscal year, the tax budget must show the amounts required, the estimated receipts from sources other than property taxes for payment, the net amount for which a property tax levy must be made, and the portions of that levy to be inside and outside the ten-mill tax rate limitation (see "Indirect Debt Limitations" herein). The tax budget is then presented

for review to the County Budget Commission comprised of the County Auditor, Treasurer and Prosecuting Attorney.

The County Budget Commission reviews the budget and, with respect to debt service, determines and approves levies for debt service inside and outside the ten-mill rate limitation. The law expressly provides that “if any debt charge is omitted from the budget, the commission shall include it therein.” Upon approval of the tax budget, the County Budget Commission certifies its action to the City together with the estimate by the County Auditor of the tax rates inside and outside the ten-mill tax limitation. Thereafter and before the end of the then calendar year, the Commissioner approves the tax levies and certifies them to the proper officials. The tax rates are then reflected in the tax bills sent to property owners. Real property taxes are payable in two installments, the first usually in February and the second in June.

By statute, no later than each January, the City Council must adopt a temporary appropriation measure and by April 1, a permanent appropriation measure for that fiscal year. On December 4, 2017, the City adopted a final budget for 2018, alleviating the need to comply with the above-described steps. Annual appropriations should not exceed the County Budget Commission’s official estimates of resources and appropriation measures are to be certified by the County Auditor as not appropriating more moneys than set forth in those latest official estimates.

### **Financial Reports and Examinations of Accounts**

The City maintains its accounts and other fiscal records on an appropriation and cash basis in accordance with the procedures established and prescribed by the Office of the Auditor. The Auditor of State is charged by Ohio law with the responsibility for inspecting and supervising the accounts and reports of the City. An examination by the Auditor of State of the accounts of the Director of Finance may be made every two years, but this examination may be waived by the Auditor of State. In that regard, independent certified public accountants have, with two exceptions, examined the accounts of the Director of Finance in every year since 1979 and these audits have satisfied all requirements of the Auditor of State. In 1983, and again in 2000, the Auditor of State undertook its own examination.

The City received a Certificate of Achievement for Excellence in Financial Reporting from the Government Finance Officers Association of the United States and Canada for its Comprehensive Annual Financial Report for the Fiscal Years Ended December 31, 1986 through December 31, 2003 and December 31, 2005 through December 31, 2016.

The most recent examination of the Director of Finance’s accounts and records by an independent certified public accountant has been completed through December 31, 2017.

Financial reports are prepared annually by the City and filed with the Auditor of State pursuant to Ohio law. Such reports are required to be submitted to the Auditor of State within 150 days after the close of each year, and have been filed by the required time.

Appendix A contains portions of the City’s Comprehensive Annual Financial Report for the fiscal year ended December 31, 2017. Appendix B presents a summary of the City’s 2018 Budget.

## **Insurance**

The City carries insurance to cover general liability risks, fire protection, police professional liability, automobile fleet and errors and omissions for public officials. The City has thirteen separate policies to cover these risks, and the policies are purchased from private insurance companies with coverage ranging from \$1 million to \$20 million.

Pursuant to current law, the liability of political subdivisions, including counties in Ohio, has been significantly reduced. As a general rule, Ohio law provides that political subdivisions such as the City have an immunity from liability in damages for injury, death or loss to persons or property allegedly caused by an act or omission of such political subdivisions or their employees in connection with governmental and proprietary functions, as defined in the Ohio statutes. The statutes have no effect on any liability imposed by federal law or other federal cause of action. Pursuant to Ohio law, there are, however, 5 areas in which a political subdivision may be held liable for such loss. These include: (1) the negligent operation of a motor vehicle; (2) negligent performance of proprietary functions; (3) negligent failure to remove obstructions from public roads or to keep public roads, highways, streets, sidewalks, bridges or public grounds open, in repair and free from nuisance; (4) negligence of employees within or upon the grounds of buildings used in the performance of governmental functions which buildings have physical defects within or upon the grounds thereof, but excluding jails, juvenile detention workhouses and other detention facilities; (5) and liability specifically imposed by statute. Ohio law imposes a two-year statute of limitations, prohibits the garnishment or judicial sale of assets and funds of political subdivisions, and puts limits on the damages that may be recovered from such political subdivisions. The political subdivision is also required to indemnify and defend its officers and employees when the officer or employee was acting in good faith and within the scope of duties. No punitive or exemplary damages can be recovered, and any insurance benefits are deducted from any award against a political subdivision. Although there is no limitation with respect to compensatory damages representing a person's economic loss, there is a \$250,000 per person ceiling on the compensatory damage that represents a person's non-economic loss in cases other than wrongful death, in which case there is no maximum limitation.

## **INVESTMENT POLICIES OF THE CITY OF FAIRFIELD**

Chapter 135 of the Ohio Revised Code sets forth the requirements and limitations for investments of the state's political subdivisions, including the City. Under Section 135.14 of the Revised Code, the City may invest its funds provided that such investments must mature or be redeemable within five years from the date of purchase.

The City invests in United States Treasury obligations and eligible guaranteed obligations of the United States, commercial paper, bankers acceptances, the State Treasurer's investment pool ("Star Ohio") certificates of deposit, repurchase agreements and mutual funds which are invested exclusively in United States Treasury obligations. All investments comply with the limitations with respect to length of maturities contained in Chapter 135 of the Ohio Revised Code (the Uniform Depository Act). The City interprets the limits on federal guaranteed investments, bankers acceptances, commercial paper and all other legal investments very conservatively. The City has never owned any derivative type investments, interest only

investments or reverse repurchase agreements. The City Auditor has attended special training in all of the investment areas to assure compliance with the strictly conservative philosophy of the City. All investments are transacted with banks which the City believes to be reputable or other financial institutions operating in the State of Ohio that are well versed in the statutory restrictions that Ohio political subdivisions operate under and which have an understanding of the City investments requirements.

The City values safety, liquidity and return, in that order. Interest earned by the City in 2017 totaled \$488,837.

All brokers, dealers, and financial institutions, who give advice or make investment recommendations to the City shall sign the City's Investment Policy thereby acknowledging their agreement to abide by the Policy's contents; those who execute transactions for the City shall read and sign the Policy thereby acknowledging their comprehension and receipt of the Policy.

## **AD VALOREM TAXES**

### **Assessed Valuation**

The following is the assessed valuation, for the most recent five years, of property in the City subject to ad valorem property taxes levied by Butler County.

Tax Duplicate	Collection		Public Utility		%
<u>Year</u>	<u>Year</u>	Real Estate	<u>Personal Property</u>	<u>Total</u>	<u>Change</u>
2013	2014	\$924,433,220	\$34,773,690	\$959,206,910	1.11%
2014	2015	906,549,590	37,102,730	943,652,320	(1.62)
2015	2016	903,236,750	38,373,230	941,609,980	(0.22)
2016	2017	903,261,470	41,633,890	944,895,360	0.35
2017	2018	956,212,820	43,078,190	999,291,010	5.76

Source: Butler County Auditor.

All property taxes in Butler County, including taxes upon property in the City, are levied and collected by the County. A portion of those funds are returned to the City with remaining property taxes going to the County, the schools and the township. (See Tax Table B herein.)

The tax year 2017 (collection year 2018) assessed valuation of \$999,291,010 for the City is comprised of the following types of property in the indicated amounts:

<u>Type</u>	<u>Assessed Valuation</u>	<u>Percent of Total</u>
Residential	\$603,135,440	60.36%
Agricultural	2,586,790	0.26
Commercial	240,952,930	24.11
Industrial	109,464,110	10.95
Public Utility		
Real Property	73,550	0.01
Personal Property	<u>43,078,190</u>	<u>4.31</u>
TOTAL	\$999,291,010	100.00%

## Largest Taxpayers

The following table shows property taxes payable, total assessed valuation, and the percentage owned of the City's total assessed valuation for the top ten taxpayers within the City for tax collection year 2018 (tax year 2017):

**Tax Table A**  
**Largest Taxpayers**

	<u>Taxpayer</u>	<u>Taxes Payable</u>	<u>Assessed Valuation</u>	<u>% of Total Assessed Valuation</u>
1.	Duke Energy Ohio Inc.	\$3,582,199	\$41,711,810	4.17%
2.	Boymel Family LLC	516,332	8,055,750	0.81
3.	Cincinnati Financial Corp.	508,047	7,944,520	0.79
4.	Dukle Realty Ohio	461,611	7,202,000	0.72
5.	Fath Village Park Apartments LLC	422,294	6,588,590	0.66
6.	Ohio Casualty Insurance Co.	388,742	6,083,640	0.61
7.	Sisters of Mercy	383,527	5,983,750	0.60
8.	Camelot East Owners LLC	382,314	5,964,820	0.60
9.	BWIP Woodstock Glen Eagle Owner LLC	360,419	5,623,210	0.56
10.	RS Timber Hollow LLC	<u>325,919</u>	<u>5,084,950</u>	<u>0.51</u>
	TOTAL	\$7,331,404	\$100,243,040	10.03%

Source: Butler County Auditor.

During 2014, Butler County experienced the statutory sexennial, on-site reappraisal of real property, whereby the true value of real property was adjusted to reflect current market values as of January 1, 2014. The laws of the State of Ohio presently require that the County Auditor reassess real property at any time the County Auditor finds that the true or taxable value thereof has changed, and in the third calendar year following the year in which a sexennial reappraisal is completed if ordered by the State Commissioner of Tax Equalization (the "Commissioner"). Such triennial update, which is not accomplished by on-site inspection, was being completed during 2017.

Taxable value of real property may not exceed thirty-five per cent (35%) of its true value. The County Auditor must determine the true value of real property and improvements thereon, or the current agricultural use value of agricultural land, and reduce that value by the percentage established by the Tax Commissioner. Certain real property declared by the property owner and deemed to qualify as "forest land" under Section 5713.22 of the Revised Code is taxed at fifty percent (50%) of the local tax rate.

## Ad Valorem Tax Rates

Tax Table B sets forth the rates, in mills per \$1.00 of assessed valuation, of the levies in the County for ad valorem property taxes for the general categories of purposes with proper Reduction Factors.



**Tax Table B**  
**(Tax Year 2017, Collection Year 2018)**

	<u>Inside</u> <u>10-Mill</u>	<u>Outside</u> <u>10-Mill</u>	<u>Total</u>
City of Fairfield			
General Fund	0.99	--	0.99
Police Pension	0.30	--	0.30
Fire Levy	--	7.15	7.15
City Total	1.29	7.15	8.44
Board of Education*			
General Fund	6.79	52.21	59.00
Permanent Improvement	--	0.50	0.50
Bond Retirement	--	4.80	4.80
Joint Vocational School**	--	1.93	1.93
Board Total	6.79	59.44	66.23
Butler County			
General Fund	1.92	--	1.92
Child Services	--	2.00	2.00
Comprehensive Mental Health	--	1.50	1.50
Library	--	0.75	0.75
Park	--	0.50	0.50
Mental Retardation	--	3.00	3.00
Senior Citizens	--	1.30	1.30
County Total	1.92	9.05	10.97
<b>TOTAL TAX RATES</b>	<b>10.00</b>	<b>75.84</b>	<b>85.84</b>

Source: Ohio Municipal Advisory Council.

\* Fairfield City School District

\*\* Butler Technology Career Development

**Tax Table C**  
**Rates of Taxation (Mills) for City of Fairfield, Ohio**

<u>Duplicate</u> <u>Year</u>	<u>Collection</u> <u>Year</u>	<u>City</u> <u>Rate</u>	<u>County</u> <u>Rate</u>	<u>School*</u> <u>Levy</u>	<u>JVSD**</u>	<u>Park</u>	<u>Library</u>	<u>Total</u>
2013	2014	5.94	9.72	62.80	1.93	0.50	0.75	81.64
2014	2015	5.94	9.72	65.80	1.93	0.50	0.75	84.64
2015	2016	5.94	9.72	64.50	1.93	0.50	0.75	83.34
2016	2017	8.44	9.72	64.30	1.93	0.70	0.75	85.84
2017	2018	8.44	9.72	64.30	1.93	0.70	0.75	85.84

Source: Butler County Auditor.

\* Fairfield City School District

\*\* Butler Technology Career Development

Current law requires that taxable real property be assessed at not more than 35% of its true value, except that taxable real property devoted exclusively to agricultural use is to be assessed at not more than 35% of its current agricultural use value as determined by the County Auditor in accordance with rules adopted by the Ohio Commissioner of Tax Equalization (the “Commissioner”) for such purpose. The assessment ratio has been fixed at 35% under existing rules of the Commissioner. The County Auditor is required to adjust (but without individual appraisal of properties, except in the sexennial reappraisal) taxable real property values triennial to reflect true values. Any taxable real property which the owner thereof, under rules and regulations promulgated by the Chief of the Ohio Division of Forestry, declares is devoted exclusively to forestry or timber growing is taxed at 50% of the local tax rate upon its true value.

Given the standard assessment base determined under the provisions noted above, Ohio law provides for the following two-phase tax reduction of real property taxes, with respect to taxes other than taxes levied at a rate required to produce a specified amount of tax money (such as taxes for the payment of debt service charges), taxes levied inside the ten-mill limitation, or taxes authorized by a municipal charter:

(1) The County Auditor must annually classify all real property into two classes: (a) residential/ agricultural real property, and (b) nonresidential/agricultural real property. The Tax Commissioner then determines the amount of carryover property in each such case for each taxing district, “carryover property” being defined as all real property on the current year’s tax list except: (a) land and improvements that were not taxed by the district in both the preceding year and the current year, and (b) land and improvements that were not in the same class in both the preceding year and the current year. The Tax Commissioner must determine annually by what percent (the “Tax Reduction Factor”), if any, the sums that would otherwise be levied by each tax against the carryover property in each class would have to be reduced to equal the amount that would be levied if the full rate thereof were imposed against the total taxable value of such property in the preceding tax year. Thereafter, the County Auditor must reduce the sum to be levied by such tax against each parcel of real property in the district by the Tax Reduction Factor certified by the Tax Commissioner for its class. However, if said reduction for either class of property could cause the total taxes charged and payable for current expenses of a school district, other than a joint vocational school district, prior to the statutory ten percent reduction discussed hereinafter, to be less than two percent of the taxable value of all real property in that class that is subject to taxation, the Tax Commissioner, upon notification thereof by the County Auditor, must adjust the Tax Reduction Factor so that such two percent limit will not be exceeded.

(2) The County Auditor must reduce the sums remaining thereafter to be levied against parcels of real property by ten percent; such reduction is reimbursed by the State to the County for distribution to the affected subdivisions. The taxes remaining after such reduction constitute the real and public utility property tax chargeable and payable on such property.

In addition, Ohio law provides real property tax reductions for certain owner-occupied properties and to certain elderly or disabled property owners. Any such reductions are reimbursed by the State to the County for distribution to the affected subdivisions.

In each Ohio county there is a board of tax appeals. According to a schedule established by that board, any property owner, if he or she feels the property is over assessed for tax purposes, can file for a reduction in assessed value. If the evidence which the property owner submits justifies the decrease, the board of tax appeals will grant all or part of the reduction requested.

While the aforesaid tax reductions may not affect the determination of the principal amount of notes that may be issued in anticipation of any tax levies or the amount of notes or bonds for any planned improvements, if funds for the payment of debt service charges on notes or bonds payable from taxes so reduced are insufficient for such purpose, then the reduction of taxes is adjusted to the extent necessary to provide sufficient funds from real property taxes for the payment of such debt charges.

Failure of the County Auditor to supply to the Tax Commissioner the information required to determine the Tax Reduction Factor may result in substantial withholding of State revenues to the local government until such time as the County Auditor supplies such information.

### **Replacement Payments for Reduction or Elimination of Certain Ad Valorem Taxes**

As part of the various law changes that accompanied the deregulation of electric utility and natural gas companies in 1999-2000, property tax assessed value for public utility tangible property (“PUTP”) taxes levied by school districts and other local taxing units were reduced. The Ohio General Assembly enacted a program whereby school districts and other local taxing units were reimbursed for these losses, although the payments are subject to a phase-out. In 2005, the General Assembly enacted legislation to gradually repeal the business tangible personal property tax (“TPP”, and together with PUTP, “excluded property”) on manufacturing-related equipment, causing schools and other local taxing units to face more reductions in property tax revenues. A subsequent reimbursement program was implemented to replace the lost revenues, which was also scheduled to be phased out. The reimbursement payments for loss of the excluded property tax revenues are collectively referred to as “replacement payments” and references to “fiscal year” in this section are to the State’s fiscal year. In 2011, the General Assembly adopted modifications to the reimbursement methodology, generally accelerating the original phase-out schedule and reducing replacement payments. Legislation adopted in 2015 again altered the reimbursement formula to base replacement payments on relative need, which is measured by calculating a taxing unit’s replacement payments as a percentage of total revenue sources available to the applicable unit for current operating purposes.

For fixed rate, current expense levies, replacement payments to taxing units are based on a ratio of the proceeds of such levies to total resources of the taxing unit. Taxing units will receive replacement payments to the extent that the ratio is greater than an increasing threshold percentage. As currently enacted, these replacement payments will be phased out through fiscal year 2021. Replacement payments attributable to fixed-rate, non-current expense levies were completely phased out in fiscal year 2016. Replacement payments attributable to emergency levies will be phased out over five years, beginning with fiscal year 2017 (with respect to PUTP values) and fiscal year 2018 (with respect to TPP values).

Replacement payments for voter-approved debt levies will continue to be paid in the same amount paid in fiscal year 2014 until the levy is no longer imposed. Unvoted school district debt levies which qualified for reimbursement in fiscal year 2015 were reimbursed through fiscal year 2016 (with respect to PUTP values) and fiscal year 2018 (with respect to TPP values). Unvoted debt levies of other local taxing units which qualified for reimbursement in calendar year 2015 were reimbursed through calendar year 2016 (with respect to PUTP values) and calendar year 2017 (with respect to TPP values).

For additional information, please reference the Ohio Department of Taxation website at [http://www.tax.ohio.gov/personal \\_property/phaseout.aspx](http://www.tax.ohio.gov/personal_property/phaseout.aspx).

The Ohio General Assembly has exercised from time to time its power to revise the Ohio statutes applicable to the determination of assessed valuation of property subject to ad valorem taxation and the amount of tax proceeds produced by ad valorem taxation against such property. It is anticipated that the General Assembly will continue to make similar provisions.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

## Collection of Ad Valorem Property Taxes and Special Assessments

The following are the amounts billed and collected by Butler County as ad valorem taxes on the tax duplicates of the County for property in the City, and the special assessments billed and collected, for the indicated tax collection years. The “Billed” amounts include the current charges, plus current and delinquent additions, less current and delinquent abatements. The “Collected” amounts include current “Billed” amounts that are collected and delinquencies collected.

### Real Estate and Public Utility

Collection <u>Year</u>	Current			Delinquent	
	<u>Billed</u>	<u>Collected</u>	<u>%</u>	<u>Billed</u>	<u>Collected</u>
2013	\$5,157,273	\$5,048,531	97.89%	N/A	\$153,557
2014	5,245,233	5,081,457	96.90	N/A	168,336
2015	5,219,376	5,099,800	97.70	N/A	115,661
2016	5,222,810	5,162,111	98.80	N/A	102,848
2017	7,695,087	7,561,109	98.26	N/A	162,361

Source: Butler County Auditor.

### Special Assessments

Collection <u>Year</u>	Current <u>Billed</u>	Total <u>Collected*</u>	<u>%</u>
2013	\$392,127	\$365,890	93.31%
2014	712,254	676,237	94.90
2015	354,389	470,410	132.76
2016	461,192	452,980	98.20
2017	390,219	378,794	97.07

\* Includes delinquent assessments.

Source: Butler County Auditor.

### Service Payments in Lieu of Taxes (TIF)

Collection <u>Year</u>	Current <u>Billed</u>	Current <u>Collected</u>
2013	\$11,250	\$3,927
2014	9,128	799
2015	160,592	30,768
2016	157,638	31,180
2017	164,671	39,282

Pursuant to Ohio law, the current and delinquent taxes and special assessments are billed and collected by County officials for the County and other taxing or assessing subdivisions in the County.

Included in the above figures for ad valorem property taxes “Billed,” “Collected,” and “% Collected” are certain real property tax relief payments made by Ohio from State revenue sources; such payments are not made with respect to special assessments. The “Homestead Exemption” is made available for people over 65; people who are permanently disabled; or are the surviving spouse of a qualified homeowner who is at least 59. All must prove they earn less than \$30,000 a year beginning tax year 2014. Ohio law provides for the payment to taxing subdivisions from State funds of an amount equaling approximately 10% (12½% with respect to owner-occupied non-business residential property) of ad valorem real property taxes levied, thereby reducing the tax obligation of any real property owner in any given year by an equivalent percentage. As an indication of the extent of such State assistance as applied to the City’s share of the County’s tax collections, the “Homestead Exemption” and the “rollback” payment made by Ohio to the City in 2017 was \$665,070. Legislation eliminated the 12.5% “rollback” for all new and replacement levies approved at the November 5, 2013 election and thereafter.

### **Delinquency Procedures**

Taxes for real and utility property for fiscal year 2017 became a lien on January 1, 2018.

The following is a general description of delinquency procedures under Ohio law. The implementation of these procedures may vary in practice among Ohio counties.

If real estate taxes and special assessments are not paid in the year in which they are due, they are certified by the County Auditor’s office as delinquent. A list of delinquent properties is then to be published in a newspaper of general circulation in the County. If the delinquent taxes and special assessments are not paid within one year after such certification, the properties are then to be certified as delinquent to the County Prosecuting Attorney. If the property owner so requests, a payment plan is arranged with the County Treasurer. If such payment plan is not adhered to or if none is arranged, foreclosure proceedings may be initiated by the County. Ohio law also provides for notice by publication and mass foreclosure proceedings and sales after three years’ delinquency.

Proceeds from the foreclosure sales of delinquent property become part of the current collection and are distributed as current collections to the taxing subdivisions in the County, or, if applicable to special assessments, are remitted to the subdivisions that levied such assessments.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

## OTHER MAJOR CITY GENERAL FUND REVENUE SOURCES

Described under this caption are major sources of revenue to the City's general fund in addition to ad valorem taxes. See Appendices A and B for further information regarding other sources of revenue for the general fund and other funds.

The City collects revenues from a number of fees, permits and licenses issued by the City's various departments and agencies. The City also collects revenue from the operations of the Fairfield Municipal Court for fines, court costs and bond forfeitures. In 2017, the total amount collected from these sources amounted to \$2,236,178.

### Income Tax

The city's income tax was originally levied in 1960, at a rate of 0.6%, to provide funds for street improvements, drainage improvements and garbage collection. A 0.4% increase in 1966 was solely for the installation and operation of storm and sanitary sewers and the sewage disposal plant. A 0.5% increase in 1971, to the current 1.5% rate, was for the purpose of general operations, maintenance and improvement of services.

The 1.5% locally levied tax applies to gross salaries, wages and other personal service compensation earned by residents, both in and out of the City and upon earnings of non-residents earned in the City. It also applies to net income of business organizations derived from business activities conducted in the City. In November of 2002, the citizens of Fairfield voted to change the allocation of the income tax revenues. The current 1.5% tax rate is now subdivided into three components. The first 1.1% is used for operating expenses of the General Fund. Another 0.2% is used for street construction, improvement and repair. The final 0.2% of the tax is earmarked for capital improvements of a permanent nature.

### City of Fairfield, Ohio City Income Tax (As Reported In Annual Report)

<u>Year</u>	<u>Tax Rate</u>	<u>Tax Collections</u>
2013	1.5%	\$25,473,460
2014	1.5	26,532,187
2015	1.5	27,461,579
2016	1.5	29,119,482
2017	1.5	30,722,921

### Joint Economic Development

The City has entered into two separate Agreements with Fairfield Township and West Chester Township to create two JEDDs. Both the Fairfield Township JEDD Agreement and the West Chester Township JEDD were entered into in May 2009 for the purpose of facilitating economic development, creating and preserving jobs, and increasing growth for the communities, school districts, county, and State of Ohio. The JEDDs have allowed the City to diversify its tax revenues.

The terms of the Fairfield JEDD agreement are currently being renegotiated. As of December 31, 2017, this JEDD has no activity.

The City also partnered with West Chester Township and the City of Springdale to create the West Chester Township JEDD. The only employer currently located in the JEDD is the General Electric Company (or “GE”). GE consolidated engineering operations from its Evendale and Springdale facilities into these office buildings. The payroll for the JEDD in 2017 was \$195,165,299 with total collected taxes of \$2,016,300. The allocation to the partners for the first ten years is: Fairfield – 10%, West Chester – 83% and Springdale – 7%. In year eleven and beyond, the allocation is: Fairfield – 10% and West Chester – 90%. The following table shows the revenues to the City:

#### **West Chester Township JEDD**

<u>Year</u>	<u>JEDD Revenues</u>
2013	\$153,630
2014	177,942
2015	591,518*
2016	201,607
2017	186,937

These revenues are deposited into the City’s General Fund and expenditures are set forth in the City’s annual budget appropriations.

\* Per the West Chester JEDD I agreement, 2015 revenues included a payment to Fairfield to cover any shortage in revenue based on the City’s capital contribution. The 2015 payment from West Chester Township to Fairfield was \$393,539 and is included in JEDD Revenues.

#### **Local Government Fund**

The Ohio Local Government Fund was created by statute and is composed of designated State revenues which are distributed to each county and then allocated to the county, cities, villages and townships located in that county. As of January 1, 2008, the State’s funding formula was changed to consolidate the Local Government Revenue Assistance Fund, an additional unrestricted fund created by the State legislature, into the Local Government Fund. The following table shows the receipts and amounts received by the City under these programs:

<u>Year</u>	<u>Amount</u>
2013	\$606,350
2014	592,786
2015	648,390
2016	633,463
2017	633,668

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]



## City General Fund

The following table shows the City's General Fund Budgetary year-end balance for the last five years:

<u>Year</u>	<u>Budget and General Fund Balance</u>
2013	\$14,838,917
2014	14,828,533
2015	13,500,825
2016	14,298,164
2017	14,944,468

Source: OMAC and City of Fairfield, Director of Finance.

## SECURITY AND SOURCES OF PAYMENT FOR GENERAL OBLIGATION BONDS AND NOTES

### Ad Valorem Property Tax Security

The basic security for the unvoted general obligation debt of the City is the ability of the City to levy, and its pledge to levy, an ad valorem tax on all the taxable property in the City within the ten-mill limitation, imposed by the Ohio Constitution and laws, for the City and overlapping political subdivisions (described in detail under "Indirect Debt Limitations"), in a sufficient amount to pay, as the same becomes due, the principal of and interest on the outstanding unvoted general obligation bonds and bond anticipation notes of the City and the overlapping subdivisions. The laws of the State of Ohio require that the levy for debt service has priority over any levy for current expenses within such ten-mill limitation, subject, however, to the provisions of Chapter 9 of the federal Bankruptcy Act and other laws affecting creditors' rights.

The basic security for voted general obligation debt of the City is the authorization of the electors of the City to levy ad valorem taxes on all real and personal property in the City subject to ad valorem taxation by the City. The tax is to be in a sufficient amount to pay (to the extent not paid from other sources), as it becomes due, the debt service on the voted bonds, subject to the 10½% limitation discussed in "City Debt and Other Long-Term Obligations" below affecting creditors' rights.

Ohio law requires the levy, during the period in which general obligation bond anticipation notes are outstanding, of ad valorem property taxes in an amount not less than that which would have been levied if bonds had been issued without the prior issue of the notes. Such levy need not actually be collected if payment in fact is to be provided from other sources (see "Bond Anticipation Notes" herein).

Chapter 9 of the Federal Bankruptcy Code contains provisions relating to the adjustment of debts of a State's political subdivisions, public agencies and instrumentalities (each an "eligible entity"), such as the City. Under the Bankruptcy Code and in certain circumstances described therein, an eligible entity may be authorized to initiate Chapter 9 proceedings without prior notice to or consent of its creditors, which proceedings may result in a material and adverse

modification or alteration of the rights of its secured and unsecured creditors, including holders of its bonds and notes.

The Bankruptcy Code protects holders of municipal revenue bonds, by providing that special revenues acquired by the eligible entity after the commencement of bankruptcy proceedings remain subject to any lien resulting from any security agreement entered into by the eligible entity before commencement of the proceedings.

Section 133.36 of the Revised Code permits a political subdivision, such as the City, for the purpose of enabling such subdivision to take advantage of the provisions of the Bankruptcy Code, and for that purpose only, and upon approval of the State Tax Commissioner, to file a petition stating that the subdivision is insolvent or unable to meet its debts as they mature, and that it desires to effect a plan for the composition or readjustment of its debts and to take such further proceedings as are set forth in the Bankruptcy Code as they relate to such subdivision (also, see “Municipal Fiscal Emergency Legislation” herein). The taxing authority of such subdivision may, upon like approval of the State Tax Commissioner, refund its outstanding securities, whether matured or unmatured and exchange refunding bonds for the securities being refunded. In its order approving such refunding, the State Tax Commissioner shall fix the maturities of the bonds to be issued, which shall not exceed thirty years. No taxing subdivision is permitted, in availing itself of the provisions of the Bankruptcy Code, to scale down, cut down or reduce the principal sum of its securities except that interest thereon may be reduced in whole or in part.

The Federal Bankruptcy Code and Section 133.36 of the Ohio Revised Code also permit the County to initiate Chapter 9 proceedings, which, because the County collects certain revenues on behalf of the City (particularly ad valorem property taxes), may adversely affect the financial condition of the City if the proper transfer of revenues is delayed. (See “Tax Collection” section “Ad Valorem Taxes” herein.)

### **Sources of Payment**

In addition to the basic ad valorem property tax security described above, each resolution authorizing the issuance of the City’s general obligation bonds or notes issued in anticipation thereof provides further security by making a pledge of the full faith, credit and revenues of the City for the payment of debt service on such bonds or notes as the same becomes due. Included in that general pledge are all funds of the City, except those specifically limited to another use or prohibited from use for such debt service by the Ohio Constitution, Ohio or federal law, the City Charter or revenue bond trust agreements, such as tax levies voted for specific purposes, taxes levied for debt service on voted general obligation bond issues and certain utility revenues. As discussed herein, only voted general obligations are payable from unlimited ad valorem property taxes.

The City expects that the debt service on certain unvoted general obligation debt of the City will in fact be paid from sources other than the ad valorem property tax, such as utility revenues and special assessments. Should these other revenues for any reason become insufficient to pay debt service on the bonds described above and on any notes issued in

anticipation thereof, the City is required by Ohio law to, and will, levy and collect the above-described ad valorem taxes to pay such debt service.

In addition, pursuant to Article XVIII, Section 12 of the Ohio Constitution, the City may issue Revenue Bonds payable solely from the revenues of the given utility or other projects permitted by that constitutional provision for which the bonds were issued. These bonds are not supported by the underlying taxing power of the City.

### **INVESTMENT CONSIDERATIONS**

All obligations of the City are subject to changes in value due to changes in the condition of the tax-exempt bond market and/or changes in the financial position of the City.

Prospective purchasers of the City's obligations may need to consult their own tax advisors prior to any purchase as to the impact of the Internal Revenue Code of 1986, as amended, upon their acquisition, holding or disposition.

With regard to the risk involved in a lowering of the City's bond rating, see the section on "RATINGS" in the Official Statement for a specific offering.

For a further description of the risks associated with the purchase of particular issues of bonds or notes of the City, please refer to the "INVESTMENT CONSIDERATIONS" section in the Official Statement for a specific offering.

In general, where the City expects to refund a note issue with an issue of bonds or renewal notes, and where unfavorable market conditions are combined with an interest ceiling, the City could experience difficulty in receiving any bids for the refunding or renewal issue.

### **Municipal Fiscal Emergency Legislation**

Chapter 118 of the Revised Code (hereinafter in this section of this Annual Statement the "Act") provides methods for dealing with fiscal emergencies of municipal corporations, counties and townships in Ohio. The Act applies only to those municipal corporations, counties and townships which are determined to have circumstances that constitute the existence of a fiscal watch or a fiscal emergency condition and therefore a fiscal watch or a fiscal emergency pursuant to Sections 118.021, 118.022, 118.03 and 118.04 of the Revised Code, as set forth in the Act.

Section 118.022 of the Revised Code sets forth a series of conditions that constitute grounds for a fiscal watch. If a fiscal watch is determined to exist, the municipality, county or township is provided technical and support services by the State Auditor's Office to restore financial stability. If the fiscal watch conditions are not remedied, the municipality, county or township will remain under fiscal watch or be reclassified to a fiscal emergency.

Section 118.03 of the Revised Code sets forth a series of circumstances that are defined "fiscal emergency conditions." If a fiscal emergency condition is determined to exist, the municipality, county or township is subjected to state oversight through a seven-member Financial Planning and Supervision Commission (hereinafter in this section of this Annual

Statement the “Commission”). The Commission is assisted by certified public accountants designated as the Financial Supervisor to be engaged by the Commission. The Auditor of State may also be required to assist the Commission.

A municipal corporation, county or township subject to the Act because of the existence of a fiscal emergency must develop and submit a detailed financial plan for the approval or rejection of the Commission. Among other matters, the financial plan must show the actions to be taken by such a municipal corporation, county or township to eliminate existing fiscal emergency conditions, avoid future fiscal emergency conditions and to restore such a municipality’s, county’s or township’s ability to market long-term debt obligations under state laws generally applicable to Ohio political subdivisions.

The Commission must approve the amount and purpose of any issue of debt obligations. The Commission, or when authorized by the Commission, the Financial Supervisor, among other powers, shall require the municipal corporation, county or township to establish monthly levels of expenditures and encumbrances consistent with the financial plan and shall monitor such monthly levels and require justification to substantiate any departure from an approved level. The Commission must disapprove the issuance of debt obligations if the issuance would impede the purposes of the financial plan or be inconsistent with the financial plan or the Act; debt limits would be exceeded; the ability of overlapping subdivisions to issue unvoted faith and credit debt obligations would be impaired; and their issuance would be likely to lead to the reallocation of minimum levies of other political subdivisions. Expenditures may not be made contrary to an approved financial plan. Expenditures may not be made contrary to a proposed financial plan after it is submitted to the Commission and before it is approved or disapproved; and if it is disapproved, no expenditures may be made which are inconsistent with the reasons given for disapproval.

The Act provides, among other requirements and provisions, that a municipality, county or township subject to such Act must develop an effective financial accounting and reporting system; budgets, appropriations and expenditures are to be consistent with the purposes of the financial plan; permits the issuance of Local Government Fund Notes, payable solely from such a municipal corporation’s, county’s or township’s share of the local government fund pursuant to restrictions imposed by such Act; such a municipal corporation, county or township may include certain covenants in its debt obligations, including a state pledge not to repeal such Act; and permits the municipality to issue current revenue notes and advanced tax payment notes pursuant to the authorization and subject to the restrictions of such Act.

The Finance Director has reviewed applicable portions of the Act and has reviewed records pertaining to the City’s circumstances with respect to the Act. The Finance Director, based upon her understanding of the Act, is of the opinion that, with respect to the City, no circumstances or conditions exist that will cause a fiscal emergency condition to be determined to exist under the Act.

## **CITY DEBT AND OTHER LONG TERM OBLIGATIONS**

The following describes statutory and constitutional debt and ad valorem property tax limitations applying to the City, and presently outstanding and projected bond and note indebtedness and certain other long- term financial obligations of the City.

No bonds have been authorized by the electors that have not yet been issued.

The City is not and has never been in default on any of its debt obligations.

### **Statutory Direct Debt Limitations**

The Revised Code provides that the aggregate principal amount of voted and unvoted “net indebtedness” of a municipal corporation, such as the City, may not exceed 10½% of the total value of all property in such municipal corporation as listed and assessed for taxation, and that the aggregate principal amount of unvoted “net indebtedness” of such municipal corporation may not exceed 5½% of such value.

In calculating “net indebtedness,” the Revised Code provides that certain obligations of a municipality are not to be considered in the calculation, including self-supporting obligations, revenue bonds and special assessment debt. (For a complete list of exempt debt see the Financial Statement attached as Appendix C)

Other infrequently issued types of obligations are also excluded from the calculation of net indebtedness; the City has no such obligations outstanding. Notes issued in anticipation of bonds excluded from the calculation of net indebtedness are also excluded from such calculation. In calculating net indebtedness, amounts in a county’s bond retirement fund allocable to the principal amount of bonds otherwise included in the amount of net indebtedness are deducted from the total net indebtedness of such municipality.

Appendix C of this Annual Statement is a Financial Statement for the City, certified by the Finance Director, calculating the amount of the outstanding obligations of the City (including the Notes) which are subject to the total direct debt limit (10½% limit) and the unvoted direct debt limit (5½% limit). The total principal amount of voted and unvoted general obligation debt that could be issued by the City, subject to the 10½% total direct debt limitation is \$104,925,556 and the City’s net debt subject to such limitation presently outstanding is \$11,910,000 leaving a balance of approximately \$93,015,556 borrowing capacity issuable within such limitation on combined voted and unvoted non-exempt debt. The City has no voted debt outstanding which is subject to such limitation as indicated on pages 38 & 39 herein.

The total unvoted City general obligation debt that could be issued subject to the 5½% unvoted direct debt limitation is \$54,961,005. The net City debt subject to such limitation presently outstanding, is \$11,910,000, leaving a balance of approximately \$43,051,005 of additional unvoted non-exempt debt that could be issued by the City under such 5½% limitation.

However, as described below, the City’s ability to incur debt in these amounts is restricted by the indirect debt limitation. In the case of unvoted general obligation debt, both the direct and the indirect debt limitations must be met.

## **Indirect Debt Limitations and Overlapping Debt**

Although the Ohio Constitution does not impose any direct restraint on the amount of debt that may be incurred by a municipality, it does indirectly impose a debt limitation on unvoted bonds because of the ten-mill tax limitations (Article XII, Section 2 of the Ohio Constitution), and a mandatory duty to provide for the levy of taxes to pay bonded debt (Article XII, Section 11 of the Ohio Constitution). The two constitutional provisions operate as a debt limit on unvoted bonds.

In determining whether or not unvoted bonds may be issued within the constitutional or indirect debt limit, the outstanding unvoted bonded indebtedness of all overlapping political subdivisions and not only the debt of the issuing municipality must be considered. Since the constitutional debt limit results from tax limitations and the requirement to levy taxes to pay bonds, it has application only to debts which are payable from taxes either initially or in the event other non-tax revenues pledged prove to be insufficient. It does not have any application where the type of bonds being issued does not pledge the credit of the municipality or when bonds are payable solely out of the revenues of non-tax sources, such as utility income; nor does this limitation apply to mortgage revenue bonds.

Unlike the statutory debt limitations, the test for applying the indirect or constitutional limitations may not be expressed in terms of a percentage of tax valuation. The amount of bonds that may be issued under the indirect limitations is determined by whether the aggregate combined amount required for principal and interest on the proposed bonds in a given year is greater than the number of dollars that will be produced by a tax levy equal to the millage available. The millage available is determined by subtracting from ten (10) mills the number of mills required for unvoted outstanding general obligation bonds issued by the issuing municipality and all other political subdivisions that overlap the municipality. It is important to understand that in arriving at the available millage as far as the indirect debt limitation is concerned, it is not the millage that is actually being used to pay debt requirements; rather it is the millage that could be required to pay all existing debt subject to the constitutional or indirect limitations and the millage that could be required to retire the proposed issue.

The Fairfield City School District, the Lakota Local School District, the Butler Technology & Career Center Joint Vocational School District and the County of Butler, which overlap the City, are separate political subdivisions with operating and debt service funding separate from that of the City.

The Board of Education of the said school districts cannot incur more than one-tenth of one percent of their assessed valuations as general obligation debt without majority approval of the voters. A board of education may request voter approval of general obligation debt not in excess of nine per centum (9%) of the assessed valuation of the school district. Under Ohio law, before seeking voter approval, a board of education is required under certain circumstances to receive the consent of the Ohio Department of Taxation and the State Superintendent of Public Instruction in accordance with policies adopted by the State Board of Education.

The Board of County Commissioners of the County of Butler, Ohio, cannot incur unvoted general obligation debt in excess of one percent of its assessed valuation, which debt

must be included with voted county debt against an overall county debt limitation of three per centum (3%) of the first one hundred million dollars (\$100,000,000) of its assessed valuation, plus one and one-half per centum (1½%) of the next two hundred million dollars (\$200,000,000), plus two and one-half per centum (2½%) of all assessed valuation in excess of three hundred million dollars (\$300,000,000). However, the board of county commissioners may authorize general obligation revenue or special assessment supported bonds for utilities and certain other purposes, which are exempt from unvoted debt limitations to the extent net revenues or assessments service such general obligation bonds. Such obligations are subject to the indirect tax or ten-mill limitation described above.

Appendix D of this Annual Information Statement is the most recent Ten-Mill Certificate, certified by the Butler County Auditor as of April 20, 2018, calculating the required tax rate, in mills, required to pay debt service for unvoted general obligation debt of the City and its overlapping political subdivisions for the fiscal year in which the debt service will be the highest. The Ten-Mill Certificate indicates all unvoted general obligation debt of the City and its overlapping subdivisions, require 5.3442 mills to be levied (2.2626 mills of which are attributable to the City), if the debt is not paid from other revenues, leaving 4.6558 mills of unused debt capacity under the direct limitation to the City and its overlapping political subdivisions for the issuance of additional unvoted general obligation debt.

The net overall debt for the City and its overlapping subdivisions is set forth in Debt Table A.

**Debt Table A**  
**Fairfield Debt and Overlapping Debt**  
**August 31, 2018<sup>\*</sup>**

Net Debt of City	\$18,645,000
Per Capita City Debt	\$438
City Debt as a percentage of Tax Valuation	1.85%
Net Overlapping Debt (all political subdivisions)	\$75,557,866
Per Capita Overlapping Debt	\$1,775
Overlapping Debt as a percentage of Tax Valuation	7.49%

Source: Ohio Municipal Advisory Council (OMAC).

<sup>\*</sup>OMAC date of record is approximately three weeks ahead of actual date.

### **Bond Anticipation Notes**

Under Ohio law applicable to the City, notes, including renewal notes, issued in anticipation of the issuance of general obligation bonds may be issued from time to time up to a maximum maturity of 20 years from the date of issuance of the original notes (except for notes issued in anticipation of special assessments, for which the maximum maturity is five years). Any period in excess of five years must be deducted from the permitted maximum maturity of the bonds anticipated, and portions of the principal amount of such notes must be retired in amounts at least equal to and payable not later than principal maturities that would have been required if the bonds had been issued at the expiration of the initial five year period.

As of August 1, 2018, the City had \$4,500,000 in the form of general obligation bond anticipation notes. The ability of the City to retire any bond anticipation notes from the proceeds of the sale of either renewal notes or bonds would be dependent upon the marketability of such renewal notes or bonds under market conditions then prevailing. Under Ohio law, the greater of ten and one-half percent or one percent below the base rate for advances and discounts to member banks in effect at the Federal Reserve Bank in the Second Federal Reserve District on its third business day preceding the day of adoption of the ordinances or resolution providing for the issuance of the bonds, notes or other obligations, is the highest annual interest rate permitted on general obligation bonds and notes of the City.

The ability of the City to retire its outstanding bond anticipation notes from the proceeds of the sale of either renewal notes or bonds will be dependent upon the marketability of such renewal notes or bonds under market conditions then prevailing. Under Ohio law, the greater of ten and one-half percent or one percent below the base rate for advances and discounts to member banks in effect at the Federal Reserve Bank in the Second Federal Reserve District on its third business day preceding the day of adoption of the ordinances or resolution providing for the issuance of the bonds, notes or other obligations, is the highest annual interest rate permitted on general obligation bonds and notes of the City.

### **Debt Currently Outstanding**

Debt Table B lists the current outstanding indebtedness of the City in the form of bonds and notes:

**Debt Table B**  
**Principal Amount of Debt Outstanding**  
**as of August 1, 2018**

#### **General Obligation Bonds**

<u>Date of Issue</u>	<u>Purpose</u>	<u>Original Amount of Issue</u>	<u>Interest Rate</u>	<u>Coupon Maturity</u>	<u>Final Bond</u>	<u>Amount Outstanding</u>
6/1/09	Various Purpose-Ref.	\$5,230,000	2.25-4.50%	J1 - D1	12/1/18	\$320,000
10/30/09	Various Purpose	6,065,000	2.00-4.40	J1 - D1	12/1/29	555,000*
6/29/10	Road Improvements	9,125,000	2.00-6.09	J1 - D1	12/1/30	6,420,000
5/9/12	Various Purpose Ref.	7,930,000	2.00-3.00	J1 - D1	12/1/23	3,265,000
8/16/17	Various Purpose Ref.	<u>3,615,000</u>	1.50-4.00	J1 - D1	12/1/29	<u>3,585,000</u>
		\$31,965,000				\$14,145,000

\*The remainder of these bonds were defeased with the proceeds of the 2017 Bonds.



### Special Assessment Bonds

<u>Date of Issue</u>	<u>Purpose</u>	<u>Original Amount of Issue</u>	<u>Interest Rate</u>	<u>Coupon Maturity</u>	<u>Final Bond</u>	<u>Amount Outstanding</u>
12/19/14	Sidewalk*	\$93,243	3.00%	J1	06/01/19	\$7,244
12/15/15	Sidewalk*	63,680	2.00	J1	06/01/20	25,472
11/28/17	Sidewalk*	63,694	0.33-1.33	D1	12/01/21	50,704
11/28/17	Sidewalk*	<u>43,116</u>	0.18-0.90	D1	12/01/22	<u>43,116</u>
		\$263,733				\$126,535

\* These bonds are held by the City Treasury.

### Bond Anticipation Notes

Payable by renewal notes, levy of special assessments or surplus utility system revenues and/or bonds issued in anticipation of the collection of special assessments, revenue bonds or general obligation-revenue supported bonds.

### Bond Anticipation Notes

<u>Original Date of Issue</u>	<u>Date of Issue</u>	<u>Purpose</u>	<u>Original Amount of Issue</u>	<u>Interest Rate</u>	<u>Maturity Date</u>	<u>Amount Outstanding</u>
05/03/17	05/02/18	Various Purpose	\$5,000,000	2.50%	05/01/19	\$4,500,000

### OWDA Loans

<u>Date of Issue</u>	<u>Purpose</u>	<u>Original Amount of Issue</u>	<u>Interest Rate</u>	<u>Maturity Date</u>	<u>Amount Outstanding</u>
1/1/99	OWDA Loan 5	\$1,240,207	3.79%	7/1/19	\$85,420

These contracts are not bonded debt obligations of the County under Chapter 133 of the Ohio Revised Code, and are therefore not considered to count against the debt limitations.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

**Debt Table C-1**  
**SUMMARY OF DEBT SERVICE DUE ON OUTSTANDING OBLIGATIONS**  
**AUGUST 1, 2018**  
**BY PRINCIPAL ONLY**

	BOND	GENERAL	SPECIAL			% OF
	ANTICIPATION	OBLIGATION	ASSESSMENT	OWDA		PRINCIPAL
<u>DATE</u>	<u>NOTES</u> <sup>*</sup>	<u>BONDS</u>	<u>BONDS</u>	<u>LOANS</u>	<u>TOTAL</u>	<u>REMAINING</u>
12/31/18	\$135,000	\$1,570,000	\$21,130.65	\$0.00	\$1,726,130.65	90.85%
12/31/19	145,000	1,280,000	41,169.46	85,420.06	1,551,589.52	82.62
12/31/20	150,000	1,345,000	34,040.56	0.00	1,529,040.56	74.51
12/31/21	155,000	1,375,000	21,477.67	0.00	1,551,477.67	66.28
12/31/22	165,000	1,270,000	8,717.00	0.00	1,443,717.00	58.63
12/31/23	175,000	1,310,000	0.00	0.00	1,485,000.00	50.75
12/31/24	185,000	830,000	0.00	0.00	1,015,000.00	45.37
12/31/25	190,000	850,000	0.00	0.00	1,040,000.00	39.85
12/31/26	200,000	885,000	0.00	0.00	1,085,000.00	34.10
12/31/27	210,000	915,000	0.00	0.00	1,125,000.00	28.13
12/31/28	225,000	945,000	0.00	0.00	1,170,000.00	21.93
12/31/29	230,000	975,000	0.00	0.00	1,205,000.00	15.54
12/31/30	245,000	595,000	0.00	0.00	840,000.00	11.08
12/31/31	255,000	0	0.00	0.00	255,000.00	9.73
12/31/32	270,000	0	0.00	0.00	270,000.00	8.30
12/31/33	285,000	0	0.00	0.00	285,000.00	6.79
12/31/34	295,000	0	0.00	0.00	295,000.00	5.22
12/31/35	315,000	0	0.00	0.00	315,000.00	3.55
12/31/36	325,000	0	0.00	0.00	325,000.00	1.83
12/31/37	<u>345,000</u>	<u>0</u>	<u>0.00</u>	<u>0.00</u>	<u>345,000.00</u>	0.00
TOTALS	\$4,500,000	\$14,145,000	\$126,535.34	\$85,420.06	\$18,856,955.40	

---

\* DEBT SERVICE ON THE NOTES IS COMPUTED AS IF THE NOTES WERE CONVERTED TO BONDS ISSUED AUGUST 1, 2018, FIRST INTEREST DECEMBER 1, 2018, FIRST MATURITY DECEMBER 1, 2018, LAST MATURITY DECEMBER 1, 2037, BASED ON LEVEL DEBT SERVICE AND A 5.00 % COUPON.

**Debt Table C-2**  
**SUMMARY OF DEBT SERVICE DUE ON OUTSTANDING OBLIGATIONS**  
**AUGUST 1, 2018**  
**BY TOTAL DEBT SERVICE**

<u>DATE</u>	<u>BOND ANTICIPATION NOTES*</u>	<u>GENERAL OBLIGATION BONDS</u>	<u>SPECIAL ASSESSMENT BONDS</u>	<u>OWDA LOANS</u>	<u>TOTAL</u>	<u>% OF DEBT SERVICE REMAINING</u>
12/31/18	\$247,500.00	\$1,867,599.00	\$21,789.17	\$0.00	\$2,136,888.17	91.53%
12/31/19	363,250.00	1,818,462.50	42,495.57	87,855.72	2,312,063.79	82.36
12/31/20	361,000.00	1,832,567.50	34,779.89	0.00	2,228,347.39	73.52
12/31/21	358,500.00	1,819,958.50	21,789.17	0.00	2,200,247.67	64.79
12/31/22	360,750.00	1,660,603.50	8,795.66	0.00	2,030,149.16	56.74
12/31/23	362,500.00	1,657,454.50	0.00	0.00	2,019,954.50	48.73
12/31/24	363,750.00	1,133,002.00	0.00	0.00	1,496,752.00	42.80
12/31/25	359,500.00	1,112,333.00	0.00	0.00	1,471,833.00	36.96
12/31/26	360,000.00	1,112,633.00	0.00	0.00	1,472,633.00	31.12
12/31/27	360,000.00	1,099,225.00	0.00	0.00	1,459,225.00	25.33
12/31/28	364,500.00	1,081,443.50	0.00	0.00	1,445,943.50	19.60
12/31/29	358,250.00	1,062,148.50	0.00	0.00	1,420,398.50	13.97
12/31/30	361,750.00	631,235.50	0.00	0.00	992,985.50	10.03
12/31/31	359,500.00	0.00	0.00	0.00	359,500.00	8.60
12/31/32	361,750.00	0.00	0.00	0.00	361,750.00	7.17
12/31/33	363,250.00	0.00	0.00	0.00	363,250.00	5.73
12/31/34	359,000.00	0.00	0.00	0.00	359,000.00	4.30
12/31/35	364,250.00	0.00	0.00	0.00	364,250.00	2.86
12/31/36	358,500.00	0.00	0.00	0.00	358,500.00	1.44
12/31/37	<u>362,250.00</u>	<u>0.00</u>	<u>0.00</u>	<u>0.00</u>	<u>362,250.00</u>	0.00
TOTALS	\$7,109,750.00	\$17,888,666.00	\$129,649.46	\$87,855.72	\$25,215,921.18	

---

\* DEBT SERVICE ON THE NOTES IS COMPUTED AS IF THE NOTES WERE CONVERTED TO BONDS ISSUED AUGUST 1, 2018, FIRST INTEREST DECEMBER 1, 2018, FIRST MATURITY DECEMBER 1, 2018, LAST MATURITY DECEMBER 1, 2037, BASED ON LEVEL DEBT SERVICE AND A 5.00 % COUPON.

## **Future Financing**

The City of not currently planning to issue any new money debt.

## **Long Term Obligations Other Than Bonds and Notes**

The City has no other significant long-term obligations other than its pension obligations discussed below.

## **Pension Obligations**

### **Employers Contribution to Public Employees Retirement System**

<u>Year</u>	<u>Employer's Contribution</u>	<u>Contribution</u>
2013	14.00%	\$1,721,572
2014	14.00	1,821,634
2015	14.00	1,828,837
2016	14.00	1,856,993
2017	14.00	1,889,939

City employees are covered by the Public Employees Retirement System ("OPERS"). The Ohio Police and Firemen's Pension Fund ("OP&F") covers police and fire employees. This system includes both employee and employer payments. The City's contributions are current and fully met as required by law. Annual contributions include provision for reserves to properly fund pension and other benefits payable on account for creditable service. The system is annually evaluated by nationally recognized actuarial consultants.

OPERS provides coverage for approximately 175 present full and part-time employees of the City. Currently, employees contribute at a statutory rate of 10% of earnable salary or compensation. As indicated above, the City currently contributes at a rate of 14% of the same base, the rate statutorily established for OPERS. These rates are currently set to the statutory maximum by the OPRES Board. Benefits for members of OPERS are established under state laws.

The City's 2017 payroll for employees under OPERS was \$13,499,571. The City's current-year covered payroll for employees under OP&F was \$5,408,589 for Police and \$2,677,061 for Fire. The City's total payroll for the year ended December 31, 2017 was \$23,533,594. The City's annual pension contribution, which totaled \$3,587,107 for 2017 is treated as a current expense and is included in its operating expenditure.

OP&F provides coverage for approximately 89 full-time employees of the City's police and fire departments, who contributed at a statutory rate of 10% of gross earnings until July 2013, when the rate increased to 10.75%. As of July 2014, the rate increased to 11.5%. The City currently contributes (for the year 2014) at a rate of 19.5% for police employees and 24% for fire employees. This rate is fixed by the Board of Trustees of the OP&F on the basis of actuarial evaluations required by law to be made each year.

The City has made the following contribution to OP&F over the last five years:

<u>Year</u>	<u>Amount</u>
2013	\$1,673,396
2014	1,533,650
2015	1,573,492
2016	1,618,286
2017	1,697,168

OP&F and OPERS are not presently subject to the funding and vesting requirements of the Federal Employee Retirement Income Security Act of 1974 ("ERISA"), however, such pension funds are complying with review legislation regulating pension funds for public bodies and governments. Additional financial information concerning OPERS and OP&F can be found on their respective websites and in their annual audits, which are available at the Ohio State Auditor's website.

## **LEGAL MATTERS**

### **Litigation**

The City is a party to various legal proceedings seeking damages or injunctive relief and generally incidental to its operations but unrelated to any outstanding City debt or the security therefore. The ultimate disposition of these proceedings is not presently determinable but will not, in the opinion of the Law Director (the legal advisor to the City Council), have a material adverse effect on any outstanding City debt or the security therefore.

### **Bond Counsel**

The City retains the legal services of Dinsmore & Shohl LLP, as Bond Counsel in connection with the issuance of the bonds and notes of the City.

Dinsmore & Shohl LLP, also serves and has served in a bond counsel capacity for one or more of the political subdivisions that territorially overlap the City.

## **RATINGS**

The City has a rating from Moody's Investors Service, Inc. for its outstanding general obligation bonds. That rating reflects only the views of such rating agency. Any explanation of the significance of the rating may only be obtained from the rating agency. The City furnished to the rating agency certain information and materials, some of which may not have been included in this Annual Statement, relating to the outstanding general obligation bond issues and the City. Generally, the rating agency bases their ratings on such information and materials and investigation, studies and assumptions by the rating agency. There can be no assurance that a rating when assigned will continue for any given period of time or that it will not be lowered or withdrawn entirely by the rating agency if in its judgment circumstances so warrant. Any such downward change in or withdrawal of a rating may have an adverse effect on the marketability and/or market price of the City's outstanding obligations.

The City presently expects to furnish such rating agency with information and material that it may request on future general obligation bond issues. However, the City assumes no obligation to furnish requested information and materials, and may issue debt for which a rating is not requested. Failure to furnish requested information and materials, or the issuance of debt for which a rating is not requested, may result in the suspension or withdrawal of the rating agency's ratings on outstanding general obligation bonds.

At the present time, the City's general obligation bond issues are rated "Aa1" by Moody's Investors Service, Inc.

## **CONTINUING DISCLOSURE**

The City plans to meet all of the continuing disclosure requirements to be in compliance with Securities and Exchange Commission Rule 15c2-12, as amended (the "Rule"). The City enters into a separate Continuing Disclosure Agreement or Certificate for each transaction that is subject to the provisions of the Rule. See the Official Statement circulated for a specific issue for the exact continuing disclosure covenants of each issue.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

## **CONCLUDING STATEMENT**

To the extent that any statements made in this Annual Statement involve matters of opinion or estimates, whether or not expressly stated, these statements are made as such and not as representations of fact or certainty, and no representation is made that any opinions or estimates in these statements will be realized. Information herein has been derived by the City from official and other sources and is believed by the City to be reliable, but such information other than that obtained from official records of the City has not been independently confirmed or verified by the City and its accuracy is not guaranteed.

This Annual Statement has been prepared by the City of Fairfield under the direction of the Fairfield City Council with the assistance of the Director of Finance.

### **CITY OF FAIRFIELD, OHIO**

By: /s/ Mary Hopton  
Director of Finance

Dated: August 1, 2018

**APPENDIX A**  
**2017 COMPREHENSIVE ANNUAL FINANCIAL REPORT**

[SEE ATTACHED]

For audited financial statements of the City relating to prior fiscal years, please visit [www.ohioauditor.gov](http://www.ohioauditor.gov).



# CITY OF **FAIRFIELD**



## Comprehensive Annual Financial Report



**City of Fairfield, Ohio  
For the Year Ended  
December 31, 2017**

***THIS PAGE INTENTIONALLY LEFT BLANK***

**City of Fairfield, Ohio**

**Comprehensive Annual Financial Report**

**For the Year Ended December 31, 2017**

**Prepared By:**  
**Department of Finance**  
**Mary Hopton, Director**



**On the Cover**

**The bronze sculpture “Puppy Love” designed by W. Stanley “Sandy” Proctor, depicts two children and their puppy enjoying a day at the park. This tribute is located in Village Green Park.**

	<u>Page</u>
<b>INTRODUCTORY SECTION</b>	
Letter of Transmittal	vii
Public Officials	xi
Service Delivery Chart	xii
Certificate of Achievement for Excellence in Financial Reporting	xiii
<b>FINANCIAL SECTION</b>	
Independent Auditors' Report	1
Management's Discussion and Analysis	4
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position	15
Statement of Activities	16
Fund Financial Statements:	
Balance Sheet - Governmental Funds	18
Reconciliation of Total Governmental Fund Balance to Net Position of Governmental Activities	19
Statement of Revenues, Expenditures and Changes in Fund Balance - Governmental Funds	20
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of Governmental Funds to the Statement of Activities	22
Statement of Net Position - Proprietary Funds	24
Statement of Revenues, Expenses and Changes in Fund Net Position - Proprietary Funds	25
Statement of Cash Flows - Proprietary Funds	26
Statement of Fiduciary Assets and Liabilities	27
Notes to the Basic Financial Statements	28
Required Supplementary Information:	
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) - General Fund	68
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) - Fire Levy Fund	71
Schedule of the City's Proportionate Share of the Net Pension Liability Ohio Public Employees Retirement System - Traditional Plan	72
Schedule of the City's Proportionate Share of the Net Pension Liability Ohio Police and Fire Pension Fund	73
Schedule of City Contributions Ohio Public Employees Retirement System - Traditional Plan	74
Schedule of City Contributions Ohio Police and Fire Pension Fund	75
Notes to the Required Supplementary Information	76
Combining Statements and Individual Fund Schedules:	
Major Governmental Fund	79
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) - Street Improvement Fund	80
Nonmajor Governmental Funds	81
Combining Balance Sheet	82
Combining Statement of Revenues, Expenditures and Changes in Fund Balance	83

	<b>Page</b>
<b>Nonmajor Special Revenue Funds:</b>	
Fund Descriptions	84
Combining Balance Sheet	86
Combining Statement of Revenues, Expenditures and Changes in Fund Balance	90
Individual Fund Schedules of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis):	
Street Construction, Maintenance and Repair Fund	93
State Highway Improvement Fund	94
County Motor Vehicle Registration Fund	95
Tax Recreation Fund	96
Law Enforcement Fund	97
Municipal Motor Vehicle Registration Fund	98
Law Enforcement and Education Fund	99
Drug and Alcohol Treatment Fund	100
Local Law Enforcement Fund	101
Probation Services Fund	102
Court Computer Fund	103
Special Projects Fund	104
Mediation Services Fund	105
Tax Increment Equivalent Fund	106
Indigent Driver Interlock Fund	107
<b>Nonmajor Debt Service Funds:</b>	
Fund Descriptions	108
Combining Balance Sheet	109
Combining Statement of Revenues, Expenditures and Changes in Fund Balance	110
Individual Fund Schedules of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis):	
General Bond Retirement Fund	111
Special Assessment Fund	112
<b>Nonmajor Capital Projects Funds:</b>	
Fund Descriptions	113
Combining Balance Sheet	114
Combining Statement of Revenues, Expenditures and Changes in Fund Balance	116
Individual Fund Schedules of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis):	
Capital Improvement Fund	118
Flood Protection Fund	119
State Issue I Fund	120
Downtown Development Fund	121
Park Development Fund	122

	<u>Schedule</u>	<u>Page</u>
Other General Fund:		
Fund Description		123
Compensated Leave Fund		124
Nonmajor Enterprise Funds:		
Fund Descriptions		125
Combining Statement of Net Position		126
Combining Statement of Revenues, Expenses and Changes in Fund Net Position		127
Combining Statement of Cash Flows		128
Nonmajor Funds:		
Fund Descriptions		130
Internal Service Funds:		
Combining Statement of Net Position		131
Combining Statement of Revenues, Expenses and Changes in Fund Net Position		132
Combining Statement of Cash Flows		133
Agency Funds:		
Statement of Changes in Assets and Liabilities		134
<b>STATISTICAL SECTION</b>		
Statistical Section Description Page		137
Net Position by Component	1	138
Changes in Net Position	2	140
Fund Balances, Governmental Funds	3	143
Changes in Fund Balances, Governmental Funds	4	144
Assessed Value and Estimated Actual Value of Taxable Property	5	146
Direct and Overlapping Property Tax Rates	6	147
Principal Property Tax Payers	7	148
Property Tax Levies and Collections	8	149
Income Tax by Payer Type and Income Tax Rate	9	150
Principal Income Taxpayers	10	151
Ratios of Outstanding Debt by Type	11	152
Ratios of General Bonded Debt Outstanding	12	153
Direct and Overlapping Governmental Activities Debt	13	154
Legal Debt Margin Information	14	155
Pledged-Revenue Coverage	15	156
Demographic and Economic Statistics - Butler County	16	157
Major Employers	17	158
Full-Time Equivalent City Government Employees by Function/Program	18	159
Operating Indicators by Function/Program	19	160
Capital Asset Statistics by Function/Program	20	162

***THIS PAGE INTENTIONALLY LEFT BLANK***





# INTRODUCTORY SECTION

City of Fairfield, Ohio

June 27, 2018

The Honorable Steve Miller, Mayor  
Members of City Council  
City of Fairfield  
5350 Pleasant Avenue  
Fairfield, Ohio 45014

The Comprehensive Annual Financial Report of the City of Fairfield, Ohio for the fiscal year ended December 31, 2017 is submitted herewith. The Department of Finance prepared the report. The responsibility for both the accuracy of the presented data and the completeness and the fairness of the presentation, including all disclosures, rests with the City of Fairfield, specifically with the Department of Finance. We believe that the enclosed data is accurate in all material respects; and is presented in a manner designed to fairly set forth the financial position and results of operations of the various funds of the City. We further believe that all disclosures necessary to enable the reader to gain an understanding of the City's financial activity have been included.

This Comprehensive Annual Financial Report incorporates GASB Statement No. 34 – Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments. Statement No. 34 was developed to make annual financial reports of state and local governments easier to understand and more useful to those who make decisions using governmental financial information. This report represents and reflects upon the City's financial operations and condition to the City's residents, its elected officials, management personnel, financial institutions, City bondholders, rating agencies and all other parties interested in the financial affairs of the City.

Generally Accepted Accounting Principles require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the independent auditor report.

## **City Overview**

---

The City is located in the southwest portion of Ohio in Butler County, approximately 15 miles north of downtown Cincinnati, Ohio. Surrounded by rolling hills, Fairfield is rich in resources that include a population and government dedicated to progress and is strategically positioned for successful residential and commercial development.

Incorporated in 1955, the City operates under a charter and is served by a Council/City Manager form of government. The legislative body of Fairfield consists of a mayor and seven council members who are responsible for the legislative affairs of the City. Council also makes appointments to various statutory and advisory boards and appoints the City Manager, Law Director and Clerk of Council. As chief

executive officer, the City Manager is responsible for enforcement of all laws and ordinances, the efficient delivery of services, and preparation of capital and operating budgets.

The City provides many of the municipal services normally associated with a municipality, including emergency services, street construction and maintenance, engineering, building and planning services, economic development and recreation activities. In addition, water, sanitary sewer, solid waste collection and disposal, and recreational facilities are operated under an Enterprise fund concept with user charges set by City Council or the Park Board to ensure adequate coverage of expenses and payments on outstanding debt.

### **Economic Conditions and Outlook**

---

The City of Fairfield's standards for services are considered excellent and its tax rates compare favorably to other area governments. Geographically, the City consists of approximately 20 square miles of residential neighborhoods, commercial and industrial developments. The City of Fairfield is located within minutes of four major interstates, I-75, I-71, I-74 and I-275.

The City's employer base continues to help provide a stable backbone for the City's main revenue source, income tax. While many other communities experienced loss of jobs and/or industries over past years, Fairfield has been fortunate to retain and attract desirable businesses and industries into the City.

The residents approved an income tax reapportionment of the 1.5% income tax in 2012 to offset losses in State revenue. This reapportionment was effective in 2013 and reallocated monies to the General fund by reducing the Street and Capital Improvement funds each by 0.05%. It was understood at the time of the reapportionment should the General fund have available funds above the reserve balance, funds would be transferred back to the Street Improvement and Capital Improvement funds to replace the 0.05%. In 2016, the City replenished the revenue to the Street Improvement and Capital Improvement funds to fund the substantial five-year Capital Improvement Program. The City will continue to do so as long as income tax revenues are sufficient to maintain the General fund operations and reserves.

### **Relevant Financial Policies**

---

In 2015, the State of Ohio passed House Bill 5, a municipal tax uniformity bill. This bill contains language modifying the income basis on which a municipal government can levy an income tax on and how the municipal government can collect income tax. Most provisions of this bill became effective in January 2017 for the 2016 tax year. At this time, the financial impact of these legislative changes on income tax receipts is negligible.

In 2017, the State of Ohio passed changes to the municipal income tax statute and revenue collection streams. In December 2016, over 150 Ohio municipalities filed a lawsuit to try and prevent the changes to the municipal income tax statute. The concerns revolve around the State Department of Taxation becoming a central filing and collection point for business profit returns, assessing the municipality a fee to process the returns and limiting access to tax information necessary for a municipal jurisdiction to review and audit returns as well as to enforce the local tax laws. In February, 2018 the Franklin County Judge ruled in favor of the State of Ohio. Though an appeal has been filed on behalf of the municipalities, the municipalities have adopted the statute changes. At this time, the financial impact is unknown as no business profit returns have been filed through the State of Ohio.

## **Major Initiatives**

---

The following were among the many diverse activities and/or programs to which both the elected officials and staff devoted their energies in 2017:

- 1) Water System Improvements for Route 4 was financed with outside debt of \$3.3 million. The timing of this replacement was crucial to the Route 4 Urban Paving project in early 2018.
- 2) Motor Control Center replacement for the Wastewater Plant was financed with outside debt of \$1.7 million. The current motor control center was installed in 1965 and is critical to the operation of the Wastewater Plant.

## **Future Projects**

---

Accomplishments and significant capital projects to look forward to in 2018 include the following:

- 1) The Route 4 Urban Paving project is slated to commence in early 2018 with an expected cost of \$3.7 million with \$2.1 million in state funding. This project will pave Route 4 from the City's northern corporate line south to Seward Road.
- 2) The improvements to North Gilmore Road from Holden Boulevard to Symmes Road with an expected cost of \$1.06 million with outside funding of \$760,000 will include overlay, storm sewer, guardrail, shoulder widening and adding a striped center turn lane between Route 4 and Hicks Boulevard. This project will begin in mid-2018.
- 3) The upgrades to the Central Traffic System with an expected cost of \$2.8 million with outside funding of \$2.2 million will include new adaptive software, video detection and advance radar at select intersections. This project will begin in mid-2018.

## **Internal Accounting and Budgetary Controls**

---

We believe that the City's internal control structure adequately safeguarded assets and provided reasonable assurance of proper recording of financial transactions. It is further our intention to review these controls in depth on an ongoing basis for continued refinements and improvements.

Budgetary control is maintained at the department level by the use of encumbrances for purchase order amounts to vendors. Open encumbrances are reported as assignments of the fund balance for the governmental fund types at December 31, 2017.

## **City Income Tax**

---

Under the Ohio Revised Code, Section 718, municipal governments can levy an income tax. Since 1960, the City has levied an income tax on gross salaries, wages and other personal service compensation earned by residents, both in and out of the City and upon earnings of non-residents earned in the City. It also applies to net income of business organizations derived from business activities conducted in the City. The current income tax rate of 1.5% was approved by voters in 1971 and since then the allocation

of the income taxes has changed 4 times. The latest voter approved allocation occurred in 2012, effective for 2013. The current allocation of the income tax is 1.2% to the General fund, 0.15% to the Street Improvement fund and 0.15% to the Capital Improvement fund.

Receipts from this tax are directly related to employment levels and the general economic conditions in the Cincinnati area. Gross collections and allocations for the past two years are as follows:

	2017	2016
<b>General fund 1.2%</b>	\$24,578,337	\$23,295,587
<b>Street Improvement fund 0.15%</b>	3,072,292	2,911,948
<b>Capital Improvement fund 0.15%</b>	<u>3,072,292</u>	<u>2,911,948</u>
<b>Gross Revenues</b>	<u>\$30,722,921</u>	<u>\$29,119,483</u>

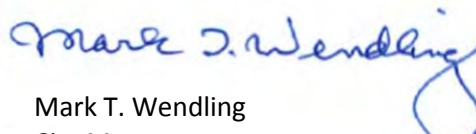
#### **Independent Audit**

The State of Ohio requires an annual audit by either the Auditor of State or by an independent public accounting firm. Plattenburg & Associates, Inc., an independent accounting firm, has completed an audit of the financial statements. Their opinion on the City's financial statements is included in the financial section of this Comprehensive Annual Financial Report.

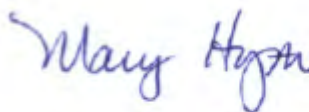
#### **Acknowledgements**

Preparation of this report could not have been accomplished without the professional, efficient and dedicated services of the entire staff of the Finance Department and various department heads and employees who assisted and contributed to its preparation. Further appreciation is extended to the Mayor and City Council for their encouragement, assistance and approval. It is a pleasure to be employed by a group of people who appreciate and respect principles of financial and budgetary restraint that prevails in the City of Fairfield.

Respectfully submitted,  
CITY OF FAIRFIELD



Mark T. Wendling  
City Manager



Mary Hopton  
Director of Finance

**CITY OF FAIRFIELD  
PUBLIC OFFICIALS**

**MAYOR**

Steve Miller

**COUNCIL MEMBERS**

Vice Mayor – Bill Woeste

Chad Oberson  
Debbie Pennnington  
Mike Synder

Craig Keller  
Leslie Besl  
Tim Abbott

**APPOINTED OFFICIALS**

City Manager  
Assistant City Manager  
Director of Finance  
Director of Law  
Director of Public Works  
Director of Parks and Recreation  
Director of Public Utilities  
Director of Development Services  
Chief of Police  
Chief of Fire  
Clerk of Council

Mark Wendling  
Greg Preece  
Mary Hopton  
John H. Clemmons  
Dave Butsch  
James Bell  
Adam Sackenheim  
Greg Kathman  
Michael Dickey  
Donald Bennett  
Alisha Wilson

**DEPARTMENT OF FINANCE**

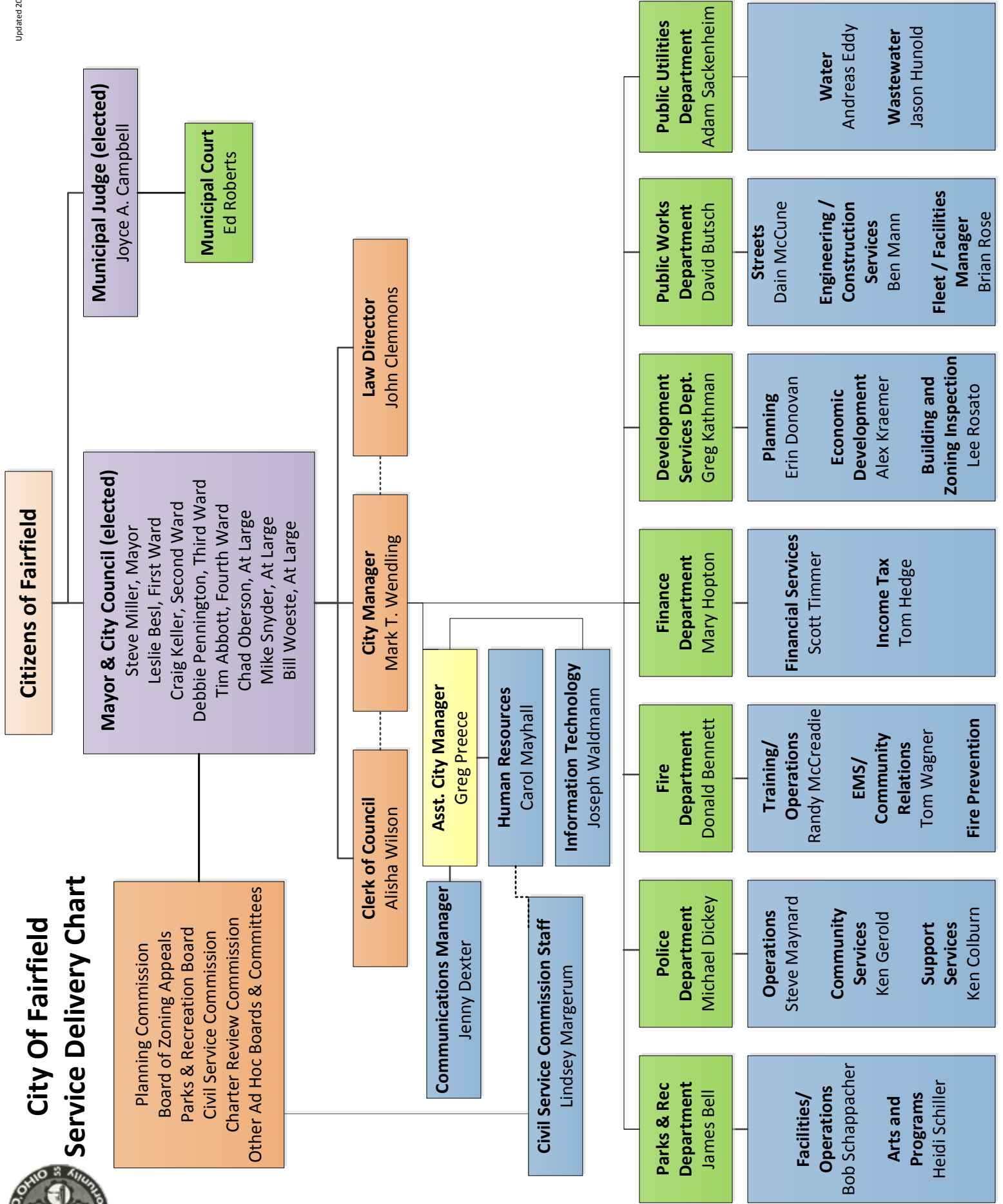
Mary Hopton, MBA  
Scott Timmer  
Tom Hedge  
Karen Broughton

Finance Director  
Financial Services Manager  
Income Tax Administrator  
Payroll Administrator



# City Of Fairfield Service Delivery Chart

Updated 2017





Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Fairfield  
Ohio**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**December 31, 2016**

*Christopher P. Morill*

Executive Director/CEO



***THIS PAGE INTENTIONALLY LEFT BLANK***



# FINANCIAL SECTION

City of Fairfield, Ohio

## INDEPENDENT AUDITOR'S REPORT

City Council  
City of Fairfield  
Butler County  
5350 Pleasant Avenue  
Fairfield, Ohio 45014

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Fairfield, Ohio (the City) as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2017, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedules, and schedules of net pension liabilities and pension contributions listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary and Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules and statistical section, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 27, 2018, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

*Plattenburg & Associates, Inc.*

Cincinnati, Ohio  
June 27, 2018

***THIS PAGE INTENTIONALLY LEFT BLANK***

**City of Fairfield, Ohio**  
**Management's Discussion and Analysis**  
**For the Fiscal Year Ended December 31, 2017**  
**(Unaudited)**

---

The City of Fairfield's discussion and analysis of the annual financial reports provides a review of the financial performance for the fiscal year ending December 31, 2017. This is meant to be an easily readable summary of the most important financial information regarding the accompanying financial statements. Please read it in conjunction with the transmittal letter and the City's financial statements.

**Financial Highlights**

- The City's total net position increased \$2,155,270. Net position of governmental activities increased \$2,519,228, net position of business-type activities decreased by \$363,958.
- The general fund reported a fund balance of \$15,969,942.
- Business-type operations reflected operating loss of (\$533,696).
- The City had \$44,345,381 in expenses relating to governmental activities; program revenues offset \$9,012,325 of these expenses. General revenues of \$38,027,284 were also used to provide for these programs.

**Overview of the Financial Statements**

This annual report consists of a series of financial statements. These statements are presented so that the reader can understand the City's financial situation as a whole and also give a detailed view of the City's fiscal condition.

The Statement of Net Position and Statement of Activities provide information about the activities of the City as a whole and present a longer-term view of the City's finances. Major fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as the amount of funds available for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

**Government-wide Financial Statements**

The analysis of the City as a whole begins with the Government-wide Financial Statements. These reports provide information that will help the reader to determine if the City of Fairfield is financially better off or worse off as a result of the year's activities. These statements include all assets, liabilities and deferred outflows/inflows of resources using the accrual basis of accounting similar to the accounting used by private sector companies. All current year revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the City's net position and changes to that position. This change informs the reader whether the City's financial position, as a whole, has improved or diminished. In evaluating the overall financial health, the reader of these financial statements need to take into account non-financial factors that also impact the City's financial wellbeing. Some of these factors include the City's tax base and the condition of capital assets.

**City of Fairfield, Ohio**  
**Management's Discussion and Analysis**  
**For the Fiscal Year Ended December 31, 2017**  
**(Unaudited)**

---

In the Government-wide Financial Statements, the City is divided into two kinds of activities.

- **Governmental Activities** - Most of the City's services are reported here including police, fire, street maintenance, parks and recreation, and general administration. Income taxes, property taxes, building permits and interest finance most of these activities.
- **Business-Type Activities** - These services include water, sewer, waste collection utilities and the operation of recreation facilities. Service fees for these operations are charged based upon the amount of usage or a usage fee. The intent is that the fees charged recoup operational costs.

**Fund Financial Statements**

The analysis of the City's major funds is presented later in the Management's Discussion and Analysis section. Fund financial statements provide detailed information about the City's major funds - not the City as a whole. Some funds are required by State law and bond covenants. Other funds may be established by the Finance Director, with approval of council, to help control, manage and report money received for a particular purpose or to show that the City is meeting legal responsibilities for use of grants. The City's major funds are General, Fire Levy, Street Improvement, Water Utility, and Sewer Utility.

**Governmental Funds** - Most of the City's services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps to determine whether there are more or less financial resources that can be spent in the near future on services provided to our residents. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

**Proprietary Funds** - When the City charges citizens for the services it provides, with the intent of recapturing operating costs, these services are generally reported in proprietary funds. Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match. Internal service funds are used to report activities that provide services to the City's other funds and departments.

**Fiduciary Funds** - The City is the fiscal agent for the Municipal Court, Warranty Bonds and Joint Economic Development District. The City's fiduciary responsibility is reported in the Statement of Fiduciary Assets and Liabilities. We exclude these balances from the City's other financial statements because the City cannot use these assets to finance its operations. The City is responsible for ensuring that the assets reported in this fund are used for their intended purposes.

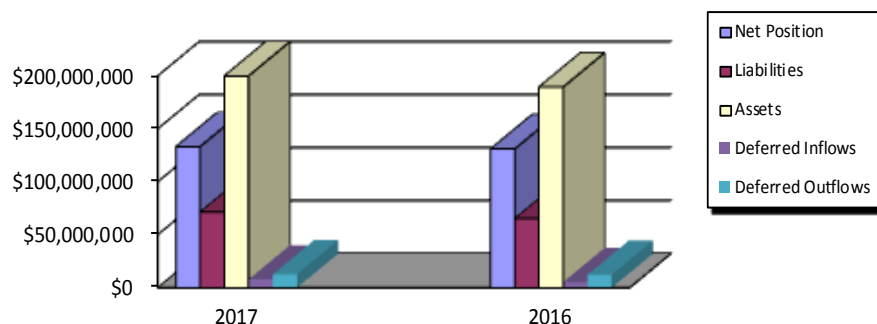
**City of Fairfield, Ohio**  
**Management's Discussion and Analysis**  
**For the Fiscal Year Ended December 31, 2017**  
**(Unaudited)**

**The City as a Whole**

As stated previously, the Statement of Net Position looks at the City as a whole. Table 1 provides a summary of the City's net position for 2017 compared to 2016.

**Table 1**  
**Net Position**

	Governmental Activities		Business-Type Activities		Total	
	2017	2016	2017	2016	2017	2016
<b>Assets:</b>						
Current and Other Assets	\$55,072,761	\$48,777,204	\$14,028,009	\$10,892,897	69,100,770	\$59,670,101
Capital Assets	87,358,872	87,752,266	43,423,247	42,039,676	130,782,119	129,791,942
<b>Total Assets</b>	<b>142,431,633</b>	<b>136,529,470</b>	<b>57,451,256</b>	<b>52,932,573</b>	<b>199,882,889</b>	<b>189,462,043</b>
<b>Deferred Outflows of Resources:</b>						
Deferred Charge on Refunding Pension	409,345	199,254	19,836	24,795	429,181	224,049
	9,811,774	9,999,463	2,372,315	1,952,420	12,184,089	11,951,883
<b>Total Deferred Outflows of Resources</b>	<b>10,221,119</b>	<b>10,198,717</b>	<b>2,392,151</b>	<b>1,977,215</b>	<b>12,613,270</b>	<b>12,175,932</b>
<b>Liabilities:</b>						
Long-Term Liabilities	54,907,499	54,071,815	7,670,928	7,549,892	62,578,427	61,621,707
Other Liabilities	2,546,188	2,522,509	6,382,364	1,201,834	8,928,552	3,724,343
<b>Total Liabilities</b>	<b>57,453,687</b>	<b>56,594,324</b>	<b>14,053,292</b>	<b>8,751,726</b>	<b>71,506,979</b>	<b>65,346,050</b>
<b>Deferred Inflows of Resources:</b>						
Property Taxes	6,768,000	4,680,000	0	0	6,768,000	4,680,000
Grants and Other Taxes	230,654	222,976	0	0	230,654	222,976
Pension	731,734	281,438	94,325	98,314	826,059	379,752
<b>Total Deferred Inflows of Resources</b>	<b>7,730,388</b>	<b>5,184,414</b>	<b>94,325</b>	<b>98,314</b>	<b>7,824,713</b>	<b>5,282,728</b>
<b>Net Position:</b>						
Net Investment In Capital Assets	73,664,366	72,702,624	39,221,993	40,221,046	112,886,359	112,923,670
Restricted	20,743,247	18,160,599	1,027,000	1,024,340	21,770,247	19,184,939
Unrestricted	(6,938,936)	(5,913,774)	5,446,797	4,814,362	(1,492,139)	(1,099,412)
<b>Total Net Position</b>	<b>\$87,468,677</b>	<b>\$84,949,449</b>	<b>\$45,695,790</b>	<b>\$46,059,748</b>	<b>\$133,164,467</b>	<b>\$131,009,197</b>



Total net position of the City as a whole increased \$2,155,270. Net position of the City's governmental activities increased \$2,519,228, while the net position of the City's business-type activities decreased \$363,958 from 2016. The largest portion of the City's net position reflect its investment in capital assets, less any related debt to acquire those assets that are still outstanding. The City uses these



**City of Fairfield, Ohio**  
**Management's Discussion and Analysis**  
**For the Fiscal Year Ended December 31, 2017**  
**(Unaudited)**

capital assets to provide services to citizens of the City. The City had an unrestricted net position balance of (\$1,492,139). Capital Assets decreased mainly due to current year depreciation expense being greater than additions. Total Long-Term Liabilities increased mainly due to the increase in net pension liability.

Table 2 shows the changes in net position at year-end and revenue and expense comparisons for 2017 to 2016.

**Table 2**  
**Changes in Net Position**

	Governmental Activities		Business-Type Activities		Total	
	2017	2016	2017	2016	2017	2016
Program Revenues:						
Charges for Services	\$4,452,994	\$6,411,256	\$16,057,357	\$15,297,601	\$20,510,351	\$21,708,857
Operating Grants and Contributions	3,301,379	3,243,396	0	0	3,301,379	3,243,396
Capital Grants and Contributions	1,257,952	185,742	0	0	1,257,952	185,742
Total Program Revenues	9,012,325	9,840,394	16,057,357	15,297,601	25,069,682	25,137,995
General Revenues:						
Income Taxes	28,041,922	28,822,572	0	0	28,041,922	28,822,572
Property Taxes	7,695,614	5,161,790	0	0	7,695,614	5,161,790
Grants and Entitlements	1,092,049	1,413,792	0	0	1,092,049	1,413,792
Investment Earnings	423,476	147,846	81,541	28,592	505,017	176,438
Other Revenues	774,223	671,625	264,497	276,975	1,038,720	948,600
Total General Revenues	38,027,284	36,217,625	346,038	305,567	38,373,322	36,523,192
Total Revenues	47,039,609	46,058,019	16,403,395	15,603,168	63,443,004	61,661,187
Program Expenses:						
General Government	9,420,931	7,968,208	0	0	9,420,931	7,968,208
Public Safety	19,659,072	18,841,094	0	0	19,659,072	18,841,094
Community Development	2,088,857	1,950,158	0	0	2,088,857	1,950,158
Liesure Time Activities	3,523,300	3,746,235	0	0	3,523,300	3,746,235
Transportation and Street Repair	8,471,472	8,097,174	0	0	8,471,472	8,097,174
Basic Utility Service	464,115	458,368	0	0	464,115	458,368
Public Health and Welfare	20,962	21,125	0	0	20,962	21,125
Interest and Other Charges	696,672	732,471	0	0	696,672	732,471
Water Utility	0	0	6,733,916	6,407,038	6,733,916	6,407,038
Sewer Utility	0	0	5,950,929	5,735,840	5,950,929	5,735,840
Solid Waste	0	0	2,295,473	2,259,529	2,295,473	2,259,529
Recreation	0	0	1,962,035	1,873,055	1,962,035	1,873,055
Total Program Expenses	44,345,381	41,814,833	16,942,353	16,275,462	61,287,734	58,090,295
Increase (Decrease) in Net Positon before Transfers	2,694,228	4,243,186	(538,958)	(672,294)	2,155,270	3,570,892
Transfers - Internal Activities	(175,000)	(215,000)	175,000	215,000	0	0
Change in Net Position	2,519,228	4,028,186	(363,958)	(457,294)	2,155,270	3,570,892
Net Position - Beginning of Year	84,949,449	80,921,263	46,059,748	46,517,042	131,009,197	127,438,305
Net Position - End of Year	\$87,468,677	\$84,949,449	\$45,695,790	\$46,059,748	\$133,164,467	\$131,009,197

**City of Fairfield, Ohio**  
**Management's Discussion and Analysis**  
**For the Fiscal Year Ended December 31, 2017**  
(Unaudited)

---

***Governmental Activities***

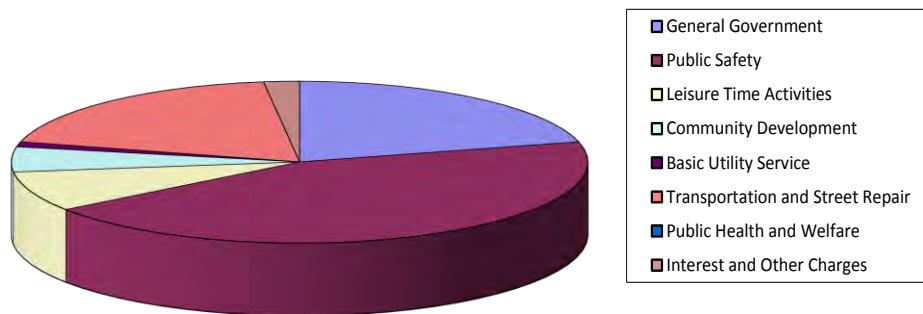
The City had an increase in revenues mainly due to an increase in charges for services revenues and income tax revenues that the City received in 2017. Total expenses increased mainly due to the City's public safety and leisure time (recreation) services, that they provide, increased from 2016.

Revenues generated by the earnings tax represent approximately 74% of the City's governmental activities general revenues. The City's 2017 earnings tax revenues decreased approximately 2.7% when compared to 2016 earnings tax revenues.

**Governmental Activities**  
**Program Expenses for 2017**

---

	Percentage
General Government	21%
Public Safety	44%
Leisure Time Activities	8%
Community Development	5%
Basic Utility Service	1%
Transportation and Street Repair	19%
Public Health and Welfare	Less than 1%
Interest and Other Charges	2%
Total	100%



General Government includes legislative and executive as well as judicial expenses. The City seeks to improve the quality and efficiency of existing services as well as consider additional services. Leaf and brush pickup, storm sewer projects, and aggressive street resurfacing program, amenities in the parks, and police and fire services all culminate into a full service city. Services in the City of Fairfield have increased over the years and this has been accomplished by the City Council and the City's work force.

**Income Tax**

This tax was originally levied in 1960, at a rate of 0.6%, to provide funds for street improvements, drainage improvements, and garbage collection. A 0.4% increase in 1966 was solely for the installation and operation of storm and sanitary sewers and the sewage disposal plant. A 0.5% increase in 1971, to the current 1.5% rate, was for the purpose of general operations, maintenance, and improvement of services.

**City of Fairfield, Ohio**  
**Management's Discussion and Analysis**  
**For the Fiscal Year Ended December 31, 2017**  
**(Unaudited)**

---

The 1.5% locally levied tax applies to gross salaries, wages and other personal service compensation earned by residents, both in and out of the City and upon earnings of non-residents earned in the City. It also applies to net income of business organizations derived from business activities conducted in the City. In November of 1990, the citizens of Fairfield voted to change the distribution of the income taxes that allocated monies to the Sewer Funds. The 1.5% tax rate was subdivided into three components. The first 1.0% is used for operating expenses of the General Fund. Next, 0.3% is used for street construction, improvement and repair. Third, 0.2% of the tax is earmarked for capital improvements of a permanent nature.

In 2001, the City Council decided to begin an initiative to develop and revitalize the downtown area of Fairfield which consisted of constructing two new public buildings, a Community Arts Center and a Municipal Court and Polices Services Facility. In order to fund this major capital investment Council asked the voters to change the allocation of the Income Tax revenues. In November of 2002, the citizens of Fairfield approved the change which, beginning in January of 2004, the current tax rate allocates 1.1% for the operating expenses of the General Fund, 0.2% for street construction, improvement and repair and 0.2% for capital improvements of a permanent nature.

In 2012, Council asked the voters to change the allocation of the Income Tax revenues in order to maintain current service levels. The current economic conditions, coupled with losses in state revenue, had caused City income to decrease since 2008. The City trimmed the operational budget over that time, resulting in approximately \$1.5 million in cuts and was able to maintain services to the residents by drawing down on fund reserves. In 2012, those fund reserves were at a minimal acceptable level and continuing to draw them down further would put the City's financial situation in a non-sustainable position. In November 2012, the citizens of Fairfield approved the change which, beginning in January 2014, the current tax rate allocates 1.2% for the operating expenses of the General Fund, 0.15% for street construction, improvement and repair and 0.15% for capital improvements of a permanent nature.

***Business-Type Activities***

The City's business-type activities include Water Utility, Sewer Utility, Solid Waste Management and Recreation Facilities operations. The City's business-type activities had operating loss of (\$533,696) for 2017. The operating revenues for business-type activities were \$16,321,854, while operating expenses were \$16,855,550 for 2017. The decrease in operating loss for 2017 was mainly due to an increase in the City's operating expenses, in 2017 as compared to 2016.

**Water** – The City of Fairfield has been providing public water services to residents since 1958. The initial plant consisted of an ion exchange plant, with one train that could provide 750,000 gallons of water per day. A second train was constructed in 1965 provided a combined capacity of 1.5 million gallons of water per day.

For the next nearly twenty years, the City operated the ion exchange plant as its primary source of drinking water. But as the City grew, the supply was not sufficient to keep up with demand. As a result, the City entered into an agreement with the City of Hamilton to purchase supplemental water supplies, with more and more supplemental water required each year. In 1984, the City decided to become self-sufficient again for its water supply and initiated an expansion of the City's water plant. The expansion included construction of a separate wing providing treatment by lime/soda ash softening, as opposed to

**City of Fairfield, Ohio**  
**Management's Discussion and Analysis**  
**For the Fiscal Year Ended December 31, 2017**  
**(Unaudited)**

---

the existing process involving ion exchange treatment. This initial addition of the lime/soda ash plant consisted of a 4.5 MGD expansion. A second addition to the lime/soda ash plant was completed in 1990. Today, the plant has a combined capacity of 10.5 MGD day. This includes 1.5 MGD for the original ion exchange plant, and 4.5 MGD for each of the two phases of the lime/soda ash plant expansion.

Traditionally, engineering and design standards have been very conservative, with actual working capacities greatly exceeding design standards. Re-rating is a formal, regulatory process that allows the plant - with a few, low-capital intensive improvements to be rated for increased capacity. In 2003 the City petitioned the state of Ohio and was granted to have the capacity of the lime/soda ash plant re-rated from 9.0 to 13.5 million gallons per day. This should meet all potential demands for the City of Fairfield for the foreseeable future.

Today, the Fairfield Water Department serves nearly 11,400 residential and 900 commercial accounts. This represents a population base of nearly 47,000 people. This includes the operation of the treatment plant; five elevated water towers and 180 miles of water mains in its distribution system. The City also maintains emergency connections with cities of Hamilton and Cincinnati for providing back-up water supplies in the event of an emergency.

**Wastewater** – The City of Fairfield has been operating a public wastewater collection and treatment system since 1965. The Wastewater Treatment Plant is located on Groh Lane and discharges treated water to the Great Miami River. The Wastewater Treatment Plant consists of conventional activated sludge treatment process, with a treatment capacity of 10.0 million gallons per day (MGD) and a hydraulic capacity of 15.0 MGD. The flows average approximately 4.7 MGD.

As part of the treatment process, water solids-laden sludge is produced. The sludge, called bio-solids, has been stabilized to destroy infectious organisms and is used as a soil conditioner for managed farming operations. The bio-solids improve soil matrixes by adding nutrients and water retention capacities. In addition, they help to add bulking characteristics that help to aerate the soil. The bio-solids disposal program is coordinated with area farmers who are able to take advantage of the agronomic enriching characteristics.

In an effort to respond to increased flows induced during period of extended rainfall, the City embarked on an extensive sewer relief project to alleviate surcharging caused by storm water entering the sanitary sewer system. The relief sewer system captures potential overflows and conveys excess flows to off-line storage facilities at the Wastewater Treatment Plant. The excess flows can then be metered into the Treatment Plant once storm conditions subside.

The sanitary sewer collection system includes nearly 180 miles of sanitary sewer main, and 4,000 manholes. It also includes thirteen (13) lift stations to elevate collected wastewater to a height that it can resume a normal flow by gravity.

**Waste Collection** – The City contracts with Rumpke, a private organization, to provide waste removal and recycling services to residential customers in the City of Fairfield. In 2012, Council authorized a contract renewal for five additional years with Rumpke for Fairfield residents' waste and recycling collection services. Per the City's contract the 2014 rate was \$11.45 per month for curbside service and \$6.50 per month for dumpster service. The rates increased in September, 2014 to \$11.65 per month for

**City of Fairfield, Ohio**  
**Management's Discussion and Analysis**  
**For the Fiscal Year Ended December 31, 2017**  
**(Unaudited)**

---

curbside service and \$6.65 per month for dumpster service. The full costs of the services are passed-through to the residents. Annual increases are scheduled throughout the contract which will result in the curbside rate to be \$12.25 and the dumpster rate to be \$7.10 at the end of the five year contract.

**Recreation Facilities-** The City of Fairfield acquired the Pleasant Run Country Club in 1978, with assistance through the Land and Water Conservation Fund grant program and immediately re-named the facility the Pleasant Run Golf Course, since then the Golf Course was re-named to Fairfield South Trace Golf Course. With its acquisition, the City added an 18-hole championship golf course, clubhouse facility and 4-lane/25 meter swimming pool to its recreational inventory.

In the late 1980's the City retained the services of Hurdzan Golf Course Architects to provide a master plan for a series of improvements at the Fairfield South Trace Golf Course, in order to make the course more playable, enjoyable and safer for the golfer. These improvements were implemented over a five-year period.

In the late 1980's the City acquired approximately 55 acres north of the golf course to construct a flood detention basin. As the community grew, the need for recreational opportunities increased. In an early 1990's recreational needs assessment study, the replacement of the swimming pool was rated as a top priority. The City retained the services of Brandstetter/Carroll Architects to begin the design work on a new aquatic facility for the community. In summer of 1997, the City opened the Fairfield Aquatic Center. The center housed an eight-lane/25 meter competitive pool, diving area, children's wading pool, 90-foot water slide, zero depth entry, three in-water play features, grass beach area, concession building, bath house, sand volleyball courts, large sun deck, and two play structures.

As the community struggled with the maintenance of its flood detention projects an idea emerged to construct a 9-hole executive golf course within the detention basin adjacent to the existing 18-hole golf course. After researching the possible alternatives, the City again retained the services of Hurdzan Golf Course Architects to design of the 9-hole executive golf course. Since the City would be operating two golf courses, that were contiguous to each other but separate operations, it was necessary that both courses be easily recognizable but identifiable as separate golf courses. Therefore after careful study, the 18-hole golf course was re-named Fairfield Greens Golf Course/South Trace and the new golf course was named the Fairfield Greens Golf Course/North Trace.

### **The City's Funds**

The City has three major governmental funds: the General Fund, Fire Levy Fund, and Street Improvement Fund. Assets of these funds comprised \$36,853,546 (71%) of the total governmental fund assets.

**General Fund:** Fund balance at December 31, 2017 was \$15,969,942, an increase in fund balance of \$155,713 from 2016. The general fund had an increase in fund balance mainly due to an increase in income tax collections.

**Fire Levy Fund:** Fund balance at December 31, 2017 was \$1,087,982, an increase of \$1,157,522 from 2016. The increase in fund balance was mostly due to an increase in property tax revenue.

**City of Fairfield, Ohio**  
**Management's Discussion and Analysis**  
**For the Fiscal Year Ended December 31, 2017**  
(Unaudited)

---

**Street Improvement Fund:** Fund balance at December 31, 2017 was \$7,299,533, an increase in fund balance of \$1,704,275 from 2016.

**General Fund Budgeting Highlights**

The City's General Fund budget is formally adopted at the department and object level. Financial reports, which compare actual performance with the budget, are prepared monthly and presented to the Council so the Council is able to review the financial status and measure the effectiveness of the budgetary controls.

For the General Fund, the final budgeted expenditures were \$28,097,829 and the final actual expenditures were \$25,807,242. The difference was \$2,290,587. Variations from the final budgeted expenditures to the final actual expenditures are primarily due to the following: the City conservatively budgeted for the general services and the police expenditures for 2017. As the City completed the year, its General Fund balance reported an actual fund balance of \$14,299,677, on a Non-GAAP Budgetary Basis.

**Capital Assets and Debt Administration**

**Capital Assets**

At year end, the City had \$130,782,119 invested in land, construction in progress, buildings and improvements, equipment and infrastructure. Table 3 shows 2017 balances compared to 2016:

**Table 3**  
**Capital Assets**

	Governmental Activities		Business-Type Activities		Total	
	2017	2016	2017	2016	2017	2016
Land	\$19,112,540	\$18,952,540	\$1,641,949	\$1,641,949	\$20,754,489	\$20,594,489
Construction in Progress	4,919,704	3,051,555	4,094,287	602,611	9,013,991	3,654,166
Buildings and Improvements	48,333,666	48,154,221	49,919,372	49,919,372	98,253,038	98,073,593
Equipment	18,679,804	17,813,432	5,036,981	5,080,704	23,716,785	22,894,136
Infrastructure	101,550,722	101,281,861	34,655,206	34,655,206	136,205,928	135,937,067
Accumulated Depreciation	(105,237,564)	(101,501,343)	(51,924,548)	(49,860,166)	(157,162,112)	(151,361,509)
Total Net Capital Assets	<u>\$87,358,872</u>	<u>\$87,752,266</u>	<u>\$43,423,247</u>	<u>\$42,039,676</u>	<u>\$130,782,119</u>	<u>\$129,791,942</u>

The decrease in net capital assets was mainly due to depreciation expense being greater than additions.

See Note 6 to the notes to the basic financial statements for further details on the City's capital assets.

**Debt**

The City had \$14,103,851 in Governmental Activities long-term debt and \$793,522 in Business-Type Activities long-term debt

**City of Fairfield, Ohio**  
**Management's Discussion and Analysis**  
**For the Fiscal Year Ended December 31, 2017**  
(Unaudited)

**Table 4**  
**Outstanding Debt at Year End**

		2017	2016
Governmental Activities:			
<u>Bonds and Notes:</u>			
Various Purpose Golf and Justice Center - 2009	3.56%	\$555,000	\$4,415,000
Various Purpose Refunding - 2009	3.23%	320,000	630,000
Roadway Improvement Bonds - 2010A	4.64-6.09%	6,000,000	6,000,000
Roadway Improvement Bonds - 2010B	3.74-4.44%	420,000	830,000
2017 Refunding of 2009 Various Purpose Golf & Just. Center	4.05%	3,585,000	0
Community Arts Center Refunding 2012	4.50%	2,720,000	3,130,000
Premium/(Discount)	n/a	503,851	243,896
Total Bonds and Notes:		<u>\$14,103,851</u>	<u>\$15,248,896</u>
Business Type Activities:			
OWDA Wastewater Improvement Loan	3.79-4.12%	\$219,082	\$831,812
Water Refunding Mortgage Revenue Bond - 2009	3.15%	0	300,000
Premium on Various Purpose Water Refunding - 2009	n/a	0	4,812
Various Purpose Refunding - 2012	3.66%	545,000	670,000
Premium on Various Purpose Water Refunding - 2012	n/a	29,440	36,801
Total Business Type Activities		<u>\$793,522</u>	<u>\$1,843,425</u>

The unvoted Various Purpose General Obligation Bonds for street improvement will be paid with municipal income tax revenue. The Various Purpose General Obligation Bonds for other improvements and Community Arts Center Bonds will be paid with property tax revenues via transfers from the General Fund.

See Note 9 to the notes to the basic financial statements for further details on the City's long-term debt.

### **Economic Factors**

The City of Fairfield worked through the economic conditions from 2010 through good budgeting and internal controls. The City's main revenue source, income tax, has stabilized primarily due to the employers base in the City. As the economy has stabilized, those employers are either holding employment levels consistent or growing their employment levels which has contributed to the steady increase in withholding tax to the City. During 2016, Veritiv, a company specializing in distribution services, relocated its regional operations to Fairfield bringing an estimated 400 jobs to Fairfield.

Back in 2013, the City residents approved a reapportionment to replace the \$1,500,00 in lost revenue from cuts in local funding in the State operating budget and elimination of the estate tax. At that time the City apportioned the income tax to the General, Street Improvement and Capital funds. The reapportionment of the income tax beginning in 2013 became 1.2% to the General fund and 0.15% each to the Street Improvement and Capital Improvement funds. It was understood at the time of the reapportionment should the General fund have available funds above the reserve balance, funds would

**City of Fairfield, Ohio**  
**Management's Discussion and Analysis**  
**For the Fiscal Year Ended December 31, 2017**  
**(Unaudited)**

---

be transferred back to the Street Improvement and Capital Improvement funds to replace the 0.05%. In 2016, the City replenished the revenue to the Street Improvement and Capital Improvement funds to fund the substantial five-year Capital Improvement Program. The City will continue to do so as long as income tax revenues are sufficient to maintain the General fund operations and reserves.

**Contacting the City's Finance Department**

This financial report is designed to provide our citizens, taxpayers, customers and investors, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the Finance Director, City of Fairfield, 5350 Pleasant Avenue, Fairfield, Ohio 45014.

***This Space Intentionally Left Blank***



City of Fairfield, Ohio  
Statement of Net Position  
December 31, 2017

	Governmental Activities	Business-Type Activities	Total
Assets:			
Equity in Pooled Cash and Investments	\$39,810,717	\$10,830,177	\$50,640,894
Restricted Cash	0	1,027,000	1,027,000
Receivables (Net):			
Taxes	12,644,395	0	12,644,395
Accounts	267,773	1,894,889	2,162,662
Interest	51,386	9,159	60,545
Intergovernmental	2,298,490	0	2,298,490
Inventory	0	266,784	266,784
Nondepreciable Capital Assets	24,032,244	5,736,236	29,768,480
Depreciable Capital Assets, Net	63,326,628	37,687,011	101,013,639
Total Assets	142,431,633	57,451,256	199,882,889
Deferred Outflows of Resources:			
Deferred Charge on Refunding Pension	409,345	19,836	429,181
	9,811,774	2,372,315	12,184,089
Total Deferred Outflows of Resources	10,221,119	2,392,151	12,613,270
Liabilities:			
Accounts Payable	633,591	733,921	1,367,512
Accrued Wages and Benefits	1,534,783	161,125	1,695,908
Retainage Payable	0	101,000	101,000
Accrued Interest Payable	49,602	56,481	106,083
Due to Other Governments	30,337	64,525	94,862
Claims Payable	297,875	0	297,875
Other Liabilities	0	265,312	265,312
General Obligation Notes Payable	0	5,000,000	5,000,000
Long-Term Liabilities:			
Due Within One Year	2,683,248	515,749	3,198,997
Due In More Than One Year			
Net Pension Liability	36,802,584	6,118,514	42,921,098
Other Amounts	15,421,667	1,036,665	16,458,332
Total Liabilities	57,453,687	14,053,292	71,506,979
Deferred Inflows of Resources:			
Property Taxes	6,768,000	0	6,768,000
Grants and Other Taxes	230,654	0	230,654
Pension	731,734	94,325	826,059
Total Deferred Inflows of Resources	7,730,388	94,325	7,824,713
Net Position:			
Net Investment in Capital Assets	73,664,366	39,221,993	112,886,359
Restricted for:			
Debt Service	1,763,686	0	1,763,686
Capital Projects	10,538,656	1,027,000	11,565,656
Street Construction and Maintenance	2,410,113	0	2,410,113
Court Services	4,908,899	0	4,908,899
Public Safety	208,048	0	208,048
Other Purposes	913,845	0	913,845
Unrestricted	(6,938,936)	5,446,797	(1,492,139)
Total Net Position	\$87,468,677	\$45,695,790	\$133,164,467

See accompanying notes to the basic financial statements.

City of Fairfield, Ohio  
Statement of Activities  
For the Fiscal Year Ended December 31, 2017

		Program Revenues		
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions
Governmental Activities:				
General Government	\$9,420,931	\$1,930,245	\$210,115	\$0
Public Safety	19,659,072	1,101,654	640,828	0
Community Development	2,088,857	1,137,106	0	356,274
Leisure Time Activities	3,523,300	244,100	0	126,452
Transportation and Street Repair	8,471,472	39,889	2,450,436	775,226
Basic Utility Service	464,115	0	0	0
Public Health and Welfare	20,962	0	0	0
Interest and Other Charges	696,672	0	0	0
Total Governmental Activities	44,345,381	4,452,994	3,301,379	1,257,952
Business-Type Activities:				
Water Utility	6,733,916	5,686,777	0	0
Sewer Utility	5,950,929	6,306,111	0	0
Solid Waste	2,295,473	2,273,206	0	0
Recreation	1,962,035	1,791,263	0	0
Total Business-Type Activities	16,942,353	16,057,357	0	0
Totals	\$61,287,734	\$20,510,351	\$3,301,379	\$1,257,952

General Revenues:  
Income Taxes  
Property Taxes Levied for:  
General Purposes  
Special Revenue Purposes  
Grants and Entitlements, Not Restricted  
Revenue in Lieu of Taxes  
Investment Earnings  
Other Revenues  
Transfers-Internal Activities  
  
Total General Revenues and Transfers  
  
Change in Net Position  
  
Net Position - Beginning of Year  
  
Net Position - End of Year

See accompanying notes to the basic financial statements.

Net (Expense) Revenue and Changes in Net Position		
Governmental Activities	Business-Type Activities	Total
(\$7,280,571)	\$0	(\$7,280,571)
(17,916,590)	0	(17,916,590)
(595,477)	0	(595,477)
(3,152,748)	0	(3,152,748)
(5,205,921)	0	(5,205,921)
(464,115)	0	(464,115)
(20,962)	0	(20,962)
(696,672)	0	(696,672)
(35,333,056)	0	(35,333,056)
0	(1,047,139)	(1,047,139)
0	355,182	355,182
0	(22,267)	(22,267)
0	(170,772)	(170,772)
0	(884,996)	(884,996)
(35,333,056)	(884,996)	(36,218,052)
28,041,922	0	28,041,922
1,677,991	0	1,677,991
6,017,623	0	6,017,623
1,092,049	0	1,092,049
5,336	0	5,336
423,476	81,541	505,017
768,887	264,497	1,033,384
(175,000)	175,000	0
37,852,284	521,038	38,373,322
2,519,228	(363,958)	2,155,270
84,949,449	46,059,748	131,009,197
<u>\$87,468,677</u>	<u>\$45,695,790</u>	<u>\$133,164,467</u>

City of Fairfield, Ohio  
Balance Sheet  
Governmental Funds  
December 31, 2017

	General	Fire Levy	Street Improvement	Other Governmental Funds	Total Governmental Funds
Assets:					
Equity in Pooled Cash and Investments	\$14,886,909	\$1,455,958	\$7,111,574	\$12,461,040	\$35,915,481
Receivables (Net):					
Taxes	5,617,982	5,908,085	559,164	559,164	12,644,395
Accounts	267,773	0	0	0	267,773
Interest	33,064	0	8,032	0	41,096
Intergovernmental	59,736	282,961	6,977	1,948,816	2,298,490
Interfund	655,331	0	0	0	655,331
Total Assets	<u>21,520,795</u>	<u>7,647,004</u>	<u>7,685,747</u>	<u>14,969,020</u>	<u>51,822,566</u>
Liabilities:					
Accounts Payable	244,198	41,609	35,888	300,757	622,452
Accrued Wages and Benefits	1,056,027	326,367	0	152,389	1,534,783
Compensated Absences	96,641	0	0	0	96,641
Due to Other Governments	30,337	0	0	0	30,337
Interfund Payable	0	0	0	655,331	655,331
Total Liabilities	<u>1,427,203</u>	<u>367,976</u>	<u>35,888</u>	<u>1,108,477</u>	<u>2,939,544</u>
Deferred Inflows of Resources:					
Property Taxes	1,144,671	5,908,085	0	0	7,052,756
Income Taxes	2,682,534	0	335,317	335,317	3,353,168
Grants and Other Taxes	59,736	282,961	6,977	1,768,264	2,117,938
Special Assessments	127,733	0	0	0	127,733
Accounts	88,573	0	0	0	88,573
Investment Earnings	20,403	0	8,032	0	28,435
Total Deferred Inflows of Resources	<u>4,123,650</u>	<u>6,191,046</u>	<u>350,326</u>	<u>2,103,581</u>	<u>12,768,603</u>
Fund Balances:					
Restricted	0	1,087,982	7,299,533	12,296,681	20,684,196
Assigned	370,256	0	0	118,002	488,258
Unassigned	15,599,686	0	0	(657,721)	14,941,965
Total Fund Balances	<u>15,969,942</u>	<u>1,087,982</u>	<u>7,299,533</u>	<u>11,756,962</u>	<u>36,114,419</u>
Total Liabilities, Deferred Inflows and Fund Balances	<u>\$21,520,795</u>	<u>\$7,647,004</u>	<u>\$7,685,747</u>	<u>\$14,969,020</u>	<u>\$51,822,566</u>

See accompanying notes to the basic financial statements.

City of Fairfield, Ohio  
Reconciliation of Total Governmental Fund Balance to  
Net Position of Governmental Activities  
December 31, 2017

---

Total Governmental Fund Balance		\$36,114,419
---------------------------------	--	--------------

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Capital assets used in the operation of Governmental Funds		87,358,872
--	--	------------

Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.

Income Taxes	3,353,168	
Delinquent Property Taxes	284,756	
Interest	28,435	
Intergovernmental	1,887,284	
Other Receivables	<u>216,306</u>	
		5,769,949

An internal service fund is used by management to charge back costs to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position.

Internal Service Net Position		3,082,509
-------------------------------	--	-----------

In the statement of net position interest payable is accrued when incurred; whereas, in the governmental funds interest is reported as a liability only when it will require the use of current financial resources.

	(49,602)
--	----------

Some liabilities reported in the statement of net position do not require the use of current financial resources and, therefore, are not reported as liabilities in governmental funds.

Compensated Absences		(3,810,915)
----------------------	--	-------------

Deferred outflow of resources associated with long-term liabilities are not reported in the funds.

	409,345
--	---------

Deferred outflows and inflows or resources related to pensions are applicable to future periods and, therefore, are not reported in the funds.

Deferred outflows of resources related to pensions	9,552,032	
Deferred inflows of resources related to pensions	<u>(721,406)</u>	
		8,830,626

Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.

Net Pension Liability	(36,132,675)	
Other Amounts	<u>(14,103,851)</u>	
		(50,236,526)

Net Position of Governmental Activities		<u>\$87,468,677</u>
---	--	---------------------

See accompanying notes to the basic financial statements.

City of Fairfield, Ohio  
Statement of Revenues, Expenditures  
and Changes in Fund Balance  
Governmental Funds  
For the Fiscal Year Ended December 31, 2017

	General	Fire Levy	Street Improvement	Other Governmental Funds	Total Governmental Funds
Revenues:					
Property and Other Taxes	\$1,656,242	\$5,911,141	\$0	\$0	\$7,567,383
Income Taxes	22,712,824	0	2,875,800	2,875,800	28,464,424
Charges for Services	1,681,204	1,017,331	0	0	2,698,535
Investment Earnings	241,328	0	75,547	114,909	431,784
Intergovernmental	1,060,656	584,438	618,665	2,927,737	5,191,496
Special Assessments	14,879	0	0	2,488	17,367
Fines, Licenses & Permits	1,451,988	5,775	0	682,609	2,140,372
Revenue in Lieu of Taxes	0	0	0	39,282	39,282
Other Revenues	340,187	43,601	11,876	79,092	474,756
Total Revenues	29,159,308	7,562,286	3,581,888	6,721,917	47,025,399
Expenditures:					
Current:					
General Government	7,815,658	0	0	525,755	8,341,413
Public Safety	11,369,703	6,392,949	0	21,817	17,784,469
Community Development	1,465,974	0	0	0	1,465,974
Leisure Time Activities	2,598,885	0	0	0	2,598,885
Transportation and Street Repair	0	0	0	3,239,569	3,239,569
Basic Utility Service	464,115	0	0	0	464,115
Public Health and Welfare	20,962	0	0	0	20,962
Capital Outlay	71,298	11,815	2,550,009	4,559,094	7,192,216
Debt Service:					
Principal	0	0	0	1,425,000	1,425,000
Interest and Other Charges	0	0	0	630,909	630,909
Bond Issuance Cost	0	0	0	85,090	85,090
Total Expenditures	23,806,595	6,404,764	2,550,009	10,487,234	43,248,602
Excess of Revenues Over (Under) Expenditures	5,352,713	1,157,522	1,031,879	(3,765,317)	3,776,797
Other Financing Sources (Uses):					
Proceeds from Sale of Capital Assets	3,000	0	0	74,776	77,776
Sale of Refunding Bonds	0	0	0	3,615,000	3,615,000
Payments to Refunded Bond Escrow Agent	0	0	0	(3,855,969)	(3,855,969)
Premium on Refunding Bonds	0	0	0	326,059	326,059
Transfers In	0	0	672,396	4,277,604	4,950,000
Transfers (Out)	(5,200,000)	0	0	(125,000)	(5,325,000)
Total Other Financing Sources (Uses)	(5,197,000)	0	672,396	4,312,470	(212,134)
Net Change in Fund Balance	155,713	1,157,522	1,704,275	547,153	3,564,663
Fund Balance - Beginning of Year	15,814,229	(69,540)	5,595,258	11,209,809	32,549,756
Fund Balance - End of Year	\$15,969,942	\$1,087,982	\$7,299,533	\$11,756,962	\$36,114,419

See accompanying notes to the basic financial statements.

***THIS PAGE INTENTIONALLY LEFT BLANK***

City of Fairfield, Ohio  
Reconciliation of the Statement of Revenues, Expenditures, and Changes  
in Fund Balance of Governmental Funds to the Statement of Activities  
For the Fiscal Year Ended December 31, 2017

Net Change in Fund Balance - Total Governmental Funds	\$3,564,663
---	-------------

Amounts reported for governmental activities in the  
statement of activities are different because:

Governmental funds report capital asset additions as expenditures.  
However, in the statement of activities, the cost of those assets is  
allocated over their estimated useful lives as depreciation  
expense. This is the amount of the difference between capital  
asset additions and depreciation in the current period.

Capital assets used in governmental activities	5,133,287	
Depreciation Expense	<u>(4,960,666)</u>	
		172,621

Governmental funds only report the disposal of assets to the  
extent proceeds are received from the sale. In the statement  
of activities, a gain or loss is reported for each disposal. The  
amount of the proceeds must be removed and the gain or loss  
on the disposal of capital assets must be recognized. This is the  
amount of the difference between the proceeds and the gain or loss.

(566,015)

Governmental funds report City pension contributions as  
expenditures. However in the Statement of Activities, the cost  
of pension benefits earned net of employee contributions is  
reported as pension expense.

City pension contributions	2,750,132	
Cost of benefits earned net of employee contributions	<u>(5,798,195)</u>	
		(3,048,063)

Revenues in the statement of activities that do not provide  
current financial resources are not reported as revenues in  
the funds.

Income Taxes	(422,502)	
Delinquent Property Taxes	128,232	
Interest	(8,307)	
Intergovernmental	465,124	
Other	<u>(148,337)</u>	
		14,210

In the statement of activities, certain costs and proceeds associated with  
long-term debt obligations issued during the year are accrued and  
amortized over the life of the debt obligation. In governmental funds  
these costs and proceeds are recognized as financing sources and uses.

Premium on Bonds Issued	(326,059)	
Deferred Amount on Refunding	260,969	
Refunding Bonds	(3,615,000)	
Bonds Refunded	<u>3,595,000</u>	
		(85,090)

Repayment of bond principal is an expenditure in the  
governmental funds, but the repayment reduces long-term  
liabilities in the statement of net position.

1,425,000

In the statement of activities interest expense is accrued when incurred;  
whereas, in governmental funds an interest expenditure is reported  
when due.

4,101

(Continued)



Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Compensated Absences	654,060	
Amortization of Bond Premium	66,104	
Amortization of Deferred Charge on Refunding	<u>(50,878)</u>	
		669,286

The internal service fund used by management to charge back costs to individual funds is not reported in the entity-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities.

Change in Net Position - Internal Service Funds	<u>368,515</u>
Change in Net Position of Governmental Activities	<u><u>\$2,519,228</u></u>

See accompanying notes to the basic financial statements.

City of Fairfield, Ohio  
Statement of Net Position  
Proprietary Funds  
December 31, 2017

	Business-Type Activities -Enterprise Funds				Governmental Activities- Internal Service Funds
	Water Utility	Sewer Utility	Other Enterprise Funds	Total Business-Type Activities	
Current Assets:					
Equity in Pooled Cash and Investments	\$5,231,128	\$4,875,972	\$723,077	\$10,830,177	\$3,895,236
Restricted Cash	1,027,000	0	0	1,027,000	0
Receivables (Net):					
Accounts	671,932	929,447	293,510	1,894,889	0
Interest	8,372	787	0	9,159	10,290
Inventory	245,366	0	21,418	266,784	0
Total Current Assets	7,183,798	5,806,206	1,038,005	14,028,009	3,905,526
Noncurrent Assets:					
Capital Assets:					
Nondepreciable Capital Assets	3,703,031	1,526,205	507,000	5,736,236	0
Depreciable Capital Assets, Net	14,074,368	21,088,735	2,523,908	37,687,011	0
Total Noncurrent Assets	17,777,399	22,614,940	3,030,908	43,423,247	0
Total Assets	24,961,197	28,421,146	4,068,913	57,451,256	3,905,526
Deferred Outflows of Resources:					
Deferred Charge on Refunding	0	0	19,836	19,836	0
Pension	1,078,488	1,029,126	264,701	2,372,315	259,742
Total Deferred Outflows of Resources	1,078,488	1,029,126	284,537	2,392,151	259,742
Liabilities:					
Current Liabilities:					
Accounts Payable	237,024	260,618	236,279	733,921	11,139
Accrued Wages and Benefits	129,288	0	31,837	161,125	0
Compensated Absences	90,169	69,997	49,792	209,958	12,415
Retainage Payable	100,000	1,000	0	101,000	0
Accrued Interest Payable	36,438	18,771	1,272	56,481	0
Due to Other Governments	0	64,525	0	64,525	0
Claims Payable	0	0	0	0	297,875
Other Liabilities	265,312	0	0	265,312	0
General Obligation Notes Payable	3,300,000	1,700,000	0	5,000,000	0
Long-Term Liabilities Due Within One Year	0	175,791	130,000	305,791	0
Total Current Liabilities	4,158,231	2,290,702	449,180	6,898,113	321,429
Long-Term Liabilities:					
Compensated Absences	250,675	231,088	67,171	548,934	81,093
Bonds, Notes & Loans Payable	0	43,291	444,440	487,731	0
Net Pension Liability	2,781,563	2,654,252	682,699	6,118,514	669,909
Total Noncurrent Liabilities	3,032,238	2,928,631	1,194,310	7,155,179	751,002
Total Liabilities	7,190,469	5,219,333	1,643,490	14,053,292	1,072,431
Deferred Inflows of Resources:					
Pension	42,881	40,919	10,525	94,325	10,328
Total Deferred Inflows of Resources	42,881	40,919	10,525	94,325	10,328
Net Position:					
Net Investment in Capital Assets	15,260,474	21,485,215	2,476,304	39,221,993	0
Restricted for:					
Capital Projects	1,027,000	0	0	1,027,000	0
Unrestricted	2,518,861	2,704,805	223,131	5,446,797	3,082,509
Total Net Position	\$18,806,335	\$24,190,020	\$2,699,435	\$45,695,790	\$3,082,509

See accompanying notes to the basic financial statements.

City of Fairfield, Ohio  
Statement of Revenues, Expenses  
and Changes in Fund Net Position  
Proprietary Funds  
For the Fiscal Year Ended December 31, 2017

	Business-Type Activities -Enterprise Funds				Governmental Activities- Internal Service Funds
	Water Utility	Sewer Utility	Other Enterprise Funds	Total Business-Type Activities	
Operating Revenues:					
Charges for Services	\$5,686,777	\$6,306,111	\$4,064,469	\$16,057,357	\$6,130,862
Other Revenues	175,228	54,270	34,999	264,497	1,108
Total Operating Revenues	5,862,005	6,360,381	4,099,468	16,321,854	6,131,970
Operating Expenses:					
Personal Services	3,065,743	2,779,723	712,299	6,557,765	692,989
Contactual Services	1,616,436	1,273,436	2,908,860	5,798,732	4,954,436
Materials and Supplies	1,099,299	700,695	452,140	2,252,134	347,184
Depreciation	910,282	1,165,610	171,027	2,246,919	0
Total Operating Expenses	6,691,760	5,919,464	4,244,326	16,855,550	5,994,609
Operating Income (Loss)	(829,755)	440,917	(144,858)	(533,696)	137,361
Non-Operating Revenues (Expenses):					
Investment Earnings	63,402	16,233	1,906	81,541	31,154
Interest (Expense)	(42,156)	(35,375)	(17,317)	(94,848)	0
Gain on Disposal of Capital Assets	0	3,910	4,135	8,045	0
Total Non-Operating Revenues (Expenses)	21,246	(15,232)	(11,276)	(5,262)	31,154
Income (Loss) Before Contributions and Transfers	(808,509)	425,685	(156,134)	(538,958)	168,515
Transfers In	0	0	175,000	175,000	200,000
Change in Net Position	(808,509)	425,685	18,866	(363,958)	368,515
Net Position - Beginning of Year	19,614,844	23,764,335	2,680,569	46,059,748	2,713,994
Net Position - End of Year	\$18,806,335	\$24,190,020	\$2,699,435	\$45,695,790	\$3,082,509

See accompanying notes to the basic financial statements.

City of Fairfield, Ohio  
Statement of Cash Flows  
Proprietary Funds  
For the Fiscal Year Ended December 31, 2017

	Business-Type Activities -Enterprise Funds				Governmental Activities- Internal Service Funds
	Water Utility	Sewer Utility	Other Enterprise Funds	Total Business-Type Activities	
Cash Flows from Operating Activities:					
Cash Received from Customers	\$5,851,711	\$6,303,723	\$4,110,545	\$16,265,979	\$6,131,970
Cash Payments to Employees	(2,352,217)	(2,525,131)	(1,051,326)	(5,928,674)	(593,231)
Cash Payments to Suppliers	(2,681,996)	(1,907,050)	(3,317,457)	(7,906,503)	(5,255,924)
Net Cash Provided (Used) by Operating Activities	817,498	1,871,542	(258,238)	2,430,802	282,815
Cash Flows from Noncapital Financing Activities:					
Payments from Other Funds	0	0	175,000	175,000	200,000
Net Cash Provided (Used) by Noncapital Financing Activities	0	0	175,000	175,000	200,000
Cash Flows from Capital and Related Financing Activities:					
Payments for Capital Acquisitions	(2,669,533)	(1,153,221)	(28,560)	(3,851,314)	0
Debt Proceeds	3,300,000	1,700,000	0	5,000,000	0
Debt Principal Payments	(300,000)	(612,730)	(125,000)	(1,037,730)	0
Debt Interest Payments	(11,316)	(16,604)	(20,010)	(47,930)	0
Gain on the Disposal of Capital Assets	0	3,910	224,959	228,869	0
Net Cash Provided (Used) by Capital and Related Financing Activities	319,151	(78,645)	51,389	291,895	0
Cash Flows from Investing Activities:					
Earnings on Investments	62,560	16,197	1,906	80,663	23,517
Net Cash Provided (Used) by Cash Flows from Investing Activities	62,560	16,197	1,906	80,663	23,517
Net Increase (Decrease) in Cash and Cash Equivalents	1,199,209	1,809,094	(29,943)	2,978,360	506,332
Cash and Cash Equivalents - Beginning of Year	5,058,919	3,066,878	753,020	8,878,817	3,388,904
Cash and Cash Equivalents - End of Year	6,258,128	4,875,972	723,077	11,857,177	3,895,236
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities					
Operating Income (Loss)	(829,755)	440,917	(144,858)	(533,696)	137,361
Adjustments:					
Depreciation	910,282	1,165,610	171,027	2,246,919	0
Changes in Assets & Liabilities:					
(Increase) Decrease in Receivables	(66,914)	(56,658)	19,122	(104,450)	0
(Increase) Decrease in Inventory	(51,424)	0	0	(51,424)	0
(Increase) Decrease in Deferred Outflows of Resources:	(372,973)	(238,657)	191,735	(419,895)	(72,288)
Increase (Decrease) in Claims Payable	(7,963)	(9,019)	(4,248)	(21,230)	61,707
Increase (Decrease) in Retainage Payable	100,000	1,000	0	101,000	0
Increase (Decrease) in Other Liabilities	1,746	0	0	1,746	0
Increase (Decrease) in Payables	40,037	66,081	35,498	141,616	(18,000)
Increase (Decrease) in Accrued Liabilities	144,178	(93,067)	(7,243)	43,868	(8,240)
Increase (Decrease) in Deferred Inflows of Resources	7,355	1,115	(12,459)	(3,989)	889
Increase (Decrease) in Net Pension Liability	942,929	594,220	(506,812)	1,030,337	181,386
Net Cash Provided (Used) by Operating Activities	\$817,498	\$1,871,542	(\$258,238)	\$2,430,802	\$282,815

See accompanying notes to the basic financial statements.

City of Fairfield, Ohio  
Statement of Fiduciary Net Position  
Fiduciary Funds  
December 31, 2017

---

	<u>Agency</u>
Assets:	
Equity in Pooled Cash and Investments	\$310,711
Receivables (Net):	
Accounts	<u>166,754</u>
Total Assets	<u>477,465</u>
Liabilities:	
Accounts Payable	122,842
Undistributed Monies	<u>354,623</u>
Total Liabilities	<u>\$477,465</u>

See accompanying notes to the basic financial statements.

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

**Note 1 – Description of the City and Reporting Entity**

---

The City of Fairfield, Ohio (the “City”) was incorporated in 1955 and operates as a Home Rule City in accordance with Article XVIII of the Ohio Constitution under a City Manager-Council form of government.

**Reporting Entity**

Among the activities and services as authorized by the City of Fairfield’s charter are public safety/municipal court, recreation, sanitation, health and social services, public improvements, planning and zoning, highway and streets and general administrative services. Each of these services is under direct control of the City Manager-Council form of government, which appropriates for and finances the operation of service. Each is, therefore, included as part of the financial reporting entity.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization’s governing board; and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization’s resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organizations. Component units may also include organizations for which the City authorizes the issuance of debt or the levying of taxes, or determines the budget. There are no component units included as part of this report.

The City participates in a joint venture called the West Chester Township Joint Economic Development District (JEDD). This joint venture is presented in Note 17.

**Note 2 – Summary of Significant Accounting Policies**

---

The financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The most significant of the City’s accounting policies are described below.

**Basis of Presentation**

The City’s basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

**Government-wide Financial Statements**

The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The services provided and used of the internal service fund are eliminated to avoid “doubling up” revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department, and therefore, clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

Fund Financial Statements

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. The internal service funds are presented in a single column on the face of the proprietary fund statements. The City's only fiduciary funds are agency funds.

**Measurement Focus**

Government-wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, liabilities and deferred outflows/inflows associated with the operation of the City are included on the Statement of Net Position.

Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets, liabilities and deferred outflows/inflows associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

**Fund Accounting**

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows and liabilities and deferred inflows are reported as fund balance. The following are the City's major governmental funds:

General Fund - The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City and/or the general laws of Ohio.

Fire Levy Special Revenue Fund – This special revenue fund accounts for expenditures of property tax revenues and other resources in the operation of the City's Fire Department.

Street Improvement Capital Projects Fund - This capital projects fund accounts for the construction and repair of the City's streets. Financing has been derived from 0.15% of the City's income tax.

The other governmental funds of the City account for grants and other resources that are generally restricted to use for a particular purpose.

Proprietary Funds

Proprietary fund reporting focuses on changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

Enterprise Funds - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

Water Utility Fund - The water fund accounts for the provision of water treatment and distribution to its residential and commercial users located within the City.

Sewer Utility Fund - The sewer fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City.



**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

Internal Service Funds - Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service funds report on self-insured health care operations (Employees' Benefits) and for the cost of maintaining the City's equipment and automotive fleet (Municipal Garage).

Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: agency funds, pension trust funds, investment trust funds and private-purpose trust funds. The City's agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City's three agency funds are Warranty Bonds (used to account for warranty bonds collected), Municipal Court (used to account for funds collected by the court until such time as the funds can be distributed to individuals, private organizations, other governmental units and/or other funds) and Joint Economic Development District (used to account for various economic development projects). Trust funds are used to account for assets held under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City currently has no trust funds.

**Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows and in the presentation of expenses versus expenditures.

Revenues - Exchange and Non-exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within thirty days of year-end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the City must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, state-levied locally shared taxes (including gasoline tax), fines and forfeitures, interest, grants and fees.

Deferred Outflows/Inflows of Resources

In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources include a deferral on refunding and pension reported in the government-wide statement of net position and the proprietary statement of net position. A deferral on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pension are explained in Note 12.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes, income taxes, grants and other taxes, special assessments, investment revenue, pension, and accounts revenues. Property taxes and revenue in lieu of taxes represent amounts for which there is an enforceable legal claim as of December 31, 2017, but which were levied to finance year 2018 operations. These amounts have been recorded as deferred inflows on both the government-wide statement of net position and the governmental fund financial statements, while income taxes, special assessments, interest and accounts are only included on the governmental fund financial statements. Deferred inflows of resources related to pension are reported on the government-wide statement of net position. (See Note 12.)

Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

**Equity in Pooled Cash and Investments**

To improve cash management the City's cash and investments are pooled. Monies for all funds, except cash and investments held in segregated accounts, are maintained in this pool. Individual fund integrity is maintained through City records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Investments" on the financial statements.

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

Investments are reported at fair value, which is based on quoted market prices, with the exception of nonparticipating repurchase agreements, which are reported at cost. For investments in open-end mutual funds, fair value is determined by the fund's share price.

For purposes of the statement of cash flows and for presentation on the statement of net position/balance sheet, investments with an original maturity of three months or less and investments of the cash management pool are considered to be cash equivalents.

STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants. The City measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2017, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$50 million, requiring the excess amount to be transacted the following business day(s), but only to the \$50 million limit. All accounts of the participant will be combined for these purposes.

Following the Ohio Revised Code, the City has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue during 2017 amounted to \$241,328 in the general fund, \$75,547 in the street improvement fund and \$114,909 in other governmental funds.

### **Inventory**

Inventories of proprietary funds are stated at cost. Cost is determined on a first-in, first-out basis. Inventories of the proprietary funds are expensed when used.

### **Capital Assets**

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective proprietary funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement should be reported at acquisition value rather than fair value. The City's infrastructure consists of bridges, culverts, curbs, sidewalks, storm sewers, streets, and water and sewer lines. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. The City will capitalize capital assets with a cost of \$1,000 or more, depending on the Asset Class.

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Buildings and Improvements	20-50 years
Equipment	5-10 years
Infrastructure	10-50 years

### **Compensated Absences**

The City reports compensated absences in accordance with the provisions of GASB No. 16, "Accounting for Compensated Absences." Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the vesting method. The entire compensated absence liability is reported on the government-wide financial statements.

For governmental funds, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated leave are paid. Compensated absences are reported in governmental funds only if they have matured. The noncurrent portion of the liability is not reported. In proprietary funds, the entire amount of compensated absences is reported as a fund liability.

### **Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and long-term loans are recognized as a liability on the fund financial statements when due.

### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

**Fund Balance**

In accordance with Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the City classifies its fund balance based on the purpose for which the resources were received and the level of constraint placed on the resources. The following categories are used:

Nonspendable – resources that are not in spendable form (inventory) or have legal or contractual requirements to maintain the balance intact.

Restricted – spendable resources that have external purpose restraints imposed on them by providers, such as creditors, grantors, or other regulators.

Committed – spendable resources that are constrained for specific purposes that are internally imposed by the government at its highest level of decision making authority, City Council. This is done by ordinance by City Council.

Assigned – resources that are intended to be used for specific purposes as approved through the City's formal purchasing procedure by the Finance Director.

Unassigned – residual fund balance within the General Fund that is not restricted, committed, or assigned. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from incurred expenses for specific purposes exceeding amounts, which had been restricted, committed or assigned for said purposes.

The city applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

**Restricted Assets**

Restricted assets consist of resources whose use is restricted by bond covenant agreements.

**Net Position**

Net position represents the difference between assets, and deferred outflows of resources, and liabilities and deferred inflows of resources. Net Investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available. Of the City's \$21,770,247 in restricted net position, none was restricted by enabling legislation.

### **Operating Revenues and Expenses**

The City, in its proprietary funds, distinguishes operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise fund are charges to customers for sales and services. Operating expenses for the enterprise fund includes the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

### **Interfund Activity**

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

As a general rule, the effect of interfund (internal) activity has been eliminated from the government-wide statement of activities. The interfund services provided and used are not eliminated in the process of consolidation.

### **Gain/Loss on Refunding**

On the government-wide and proprietary financial statements, the difference between the reacquisition price (funds required to refund the old debt) and the net carrying amount of the old debt (the gain/loss on refunding) is being amortized as a component of interest expense. This deferred amount is amortized over the life of the old debt or the life of the new debt, whichever is shorter, using the effective interest method.

### **Estimates**

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### **Note 3 – Equity in Pooled Cash and Investments**

---

Cash resources of several individual funds are combined to form a pool of cash and investments. Each fund type's portion of this pool is displayed on the combined balance sheet as "Equity in Pooled Cash and Investments."

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

State statute requires the classification of monies held by the City into three categories:

Active Monies - Those monies required to be kept in a "cash" or "near cash" status for immediate use by the City. Such monies must by law be maintained either as cash in the City treasury, in depository accounts payable or withdrawable on demand.

Inactive Monies – Those monies not required for use within the current two year period of designated depositories. Ohio law permits inactive monies to be deposited or invested as certificates of deposit maturing not later than the end of the current period of designated depositories, or as savings or deposit accounts, including, but not limited to passbook accounts.

Interim Monies – Those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Ohio law permits interim monies to be invested or deposited in the following securities:

- (1) Bonds, notes, or other obligations of or guaranteed by the United States, or those for which the faith of the United States is pledged for the payment of principal and interest.
- (2) Bonds, notes, debentures, or other obligations or securities issued by any federal governmental agency.
- (3) No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions.
- (4) Interim deposits in the eligible institutions applying for interim monies to be evidenced by time certificates of deposit maturing not more than one year from date of deposit, or by savings or deposit accounts, including, but limited to, passbook accounts.
- (5) Bonds and other obligations of the State of Ohio.
- (6) The Ohio State Treasurer's investment pool (STAROhio).
- (7) Commercial paper and banker's acceptances, which meet the requirements established by Ohio Revised Code, Sec. 135.142.
- (8) Under limited circumstances, corporate debt interests in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**Deposits**

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's policy for deposits is any balance not covered by depository insurance will be collateralized by the financial institutions with pledged securities. As of December 31, 2017, \$14,258,669 of the City's bank balance of \$15,175,475 was exposed to custodial risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the City's name.

Any public depository in which the City places deposits must pledge as collateral eligible securities of aggregate market value equal to the excess of deposits not insured by the Federal Deposit Insurance Corporation (FDIC). Financial institutions participating in the Ohio Pooled Collateral System (OPCS), a centralized collateral system monitored by the Ohio Treasurer of State, must pledge eligible securities equal to at least 102% of the carrying value of all public deposits held by each institution. Financial institutions choosing not to participate in the OPCS must pledge securities equal to at least 105% of the carrying value of all public deposits held by each institution. Obligations that may be pledged as collateral are limited to obligations of the United States and its agencies and obligations of any state, county, municipal corporation or other legally constituted authority of any other state or any instrumentality of such county, municipal corporation or other authority. Collateral is held by trustees including the Federal Reserve Bank and designated third party trustee s of the financial institutions.

**Investments**

As of December 31, 2017, the City had the following investments:

Investment Type	Fair Value	Fair Value Hierarchy	Weighted Average Maturity (Years)
Federal Home Loan Bank	\$690,935	Level 2	2.02
Federal Home Loan Mortgage Corporation	1,493,890	Level 2	1.66
Federal Farm Credit Bank	3,948,080	Level 2	1.75
Federal National Mortgage Association	10,970,207	Level 2	1.71
Negotiable CDs	2,740,315	Level 2	1.70
STAROhio	18,057,346	N/A	0.14
Total Fair Value	<u>\$37,900,773</u>		
Portfolio Weighted Average Maturity			0.97

The City categorizes its fair value measurements with the fair value hierarchy established by generally accepted accounting principles. The Hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above table identifies the City's recurring fair value measurements as of December 31, 2017. STAR Ohio is



**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

reported at its share price (Net Asset value per share).

Interest Rate Risk - In accordance with the investment policy, the City manages its exposure to declines in fair values by limiting the weighted average maturity of its investment portfolio to five years, unless matched to a specified obligation or debt of the City.

Credit Risk – It is the City’s policy to limit its investments that are not obligations of the U.S. Government or obligations explicitly guaranteed by the U.S. Government to investments, which have the highest credit quality rating issued by nationally recognized statistical rating organizations. The City’s investments in Federal Home Loan Bank, Federal National Mortgage Association, Federal Home Loan Mortgage Corporation and Federal Farm Credit Bank were rated AA+ by Standard and Poor’s and Aaa by Moody’s Investors Service. Investments in STAR Ohio were rated AAAm by Standard & Poors. Negotiable CDs are not rated.

Concentration of Credit Risk – The City’s investment policy allows investments in Federal Government Securities or Instrumentalities. The City has invested 2% in Federal Home Loan Bank, 29% in Federal National Mortgage Association, 4% in Federal Home Loan Mortgage Corporation, 10% in Federal Farm Credit Bank, 7% in Negotiable CDs and 48% in STAR Ohio.

Custodial Credit Risk is the risk that in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All of the City’s securities are either insured and registered in the name of the City or at least registered in the name of the City.

---

**Note 4 – Receivables**

---

Receivables at year end, consisted primarily of municipal income taxes, property and other taxes, intergovernmental receivables arising from entitlements, interfund, shared revenues, accrued interest on investments, and accounts receivable.

No allowances for doubtful accounts have been recorded because uncollectible amounts are expected to be insignificant.

**Property Taxes**

Property taxes include amounts levied against all real estate and public utility. Real property taxes (other than public utility) collected during 2017 were levied after October 1, 2016 on assessed values as of January 1, 2016, the lien date. Assessed values were established by the County Auditor at 35% of appraised market value. All property is required to be revalued every six years. Real property taxes are payable annually or semi-annually. If paid annually, payment is due January 31; if paid semiannually, the first payment is due February and the remainder payable in July. Under certain circumstances, state statute permits later payment dates to be established.

Public utility real property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Certain public utility tangible personal property is currently assessed at 100% of its true value. Public utility property taxes are payable on the same dates as real property described previously.

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

The assessed values of real and tangible personal property upon which current year property tax receipts were based are as follows:

Real Property	\$956,212,820
Public Utility	<u>43,078,190</u>
Total Valuation	<u><u>\$999,291,010</u></u>

Real property taxes are payable annually or semi-annually. If paid annually, the payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

The City receives property taxes from Butler County. The County Treasurer collects property taxes on behalf of all taxing districts in the counties. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2017, and for which there is an enforceable legal claim. In the funds, the entire receivable has been offset by deferred inflows of resources since the current taxes were not levied to finance 2017 operations and the collection of delinquent taxes during the available period is not subject to reasonable estimation. On an accrual basis, collectible delinquent property taxes have been recorded as revenue while the remainder of the receivable is deferred.

#### **Income Taxes**

The City levies a 1.5% income tax on substantially all income earned within the City. If an individual pays income taxes to another municipality, a credit of up to one-half percent is allowed. Additional increases in the income tax rate require voter approval.

Employers within the City withhold income tax on employee compensation and remit at least quarterly. Corporations and other individual taxpayers pay estimated taxes quarterly and file an annual declaration.

#### **Note 5 – Risk Management**

---

##### **Description**

The City carries insurance to cover general liability risks, fire protection, police professional liability, automotive fleet and errors and omissions for public officials. The City has established an Employees Benefit Fund to account for the cost of the City's self-insured dental care claims and the payment of insurance premiums for medical benefits and worker's compensation. A third party administrator who furnishes claims review and processing administers the program. City Funds are charged a premium based on the number of employees participating in the Dental and Health Benefits Plan. The "premium" payments are accounted for as an expenditure in the paying fund and as a revenue in an internal service fund.

For insured programs, there have been no significant reductions in insurance coverage. Settlement amounts have not exceeded insurance coverage for the current year or the three prior years.

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

**Claim Liabilities**

Beginning August 1, 2014, the City began to provide employee health insurance benefits through a self-insured program.

The City records an estimated liability for dental, health and worker's compensation claims against the City. Claims liabilities are based on estimates of the ultimate cost of reported claims and an estimate for claims incurred but not reported on historical experience. All claims payable are expected to be paid off in one year.

**Unpaid Claim Liabilities**

The following figures represent the changes in dental and health claims liabilities for the City from January 1, 2015 to December 31, 2017:

<u>Dental</u>	
Claims Liability, 1/1/2015	\$11,054
Claims net of changes in estimates	269,019
Payments	<u>(268,546)</u>
Claims Liability, 12/31/2016	11,527
Claims net of changes in estimates	261,960
Payments	<u>(268,837)</u>
Claims Liability, 12/31/2017	<u><u>\$4,650</u></u>
 <u>Health</u>	
Claims Liability, 12/31/2015	\$348,380
Claims net of changes in estimates	2,553,468
Payments	<u>(2,679,196)</u>
Claims Liability, 12/31/2016	222,652
Claims net of changes in estimates	3,103,252
Payments	<u>(3,032,679)</u>
Claims Liability, 12/31/2017	<u><u>\$293,225</u></u>

City of Fairfield, Ohio  
Notes to the Basic Financial Statements  
For the Fiscal Year Ended December 31, 2017

**Note 6 – Capital Assets**

Capital asset activity for the current year end was as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
<b>Governmental Activities</b>				
<b><i>Capital Assets, not being depreciated:</i></b>				
Land	\$18,952,540	\$160,000	\$0	\$19,112,540
Construction in Progress	3,051,555	2,521,825	653,676	4,919,704
<b><i>Capital Assets, being depreciated:</i></b>				
Buildings and Improvements	48,154,221	179,445	0	48,333,666
Equipment	17,813,432	2,272,017	1,405,645	18,679,804
Infrastructure	101,281,861	653,676	384,815	101,550,722
<b>Totals at Historical Cost</b>	<b>189,253,609</b>	<b>5,786,963</b>	<b>2,444,136</b>	<b>192,596,436</b>
<b>Less Accumulated Depreciation:</b>				
Buildings and Improvements	25,291,611	1,431,046	0	26,722,657
Equipment	13,912,937	1,184,288	1,224,445	13,872,780
Infrastructure	62,296,795	2,345,332	0	64,642,127
<b>Total Accumulated Depreciation</b>	<b>101,501,343</b>	<b>4,960,666</b>	<b>1,224,445</b>	<b>105,237,564</b>
<b>Governmental Activities Capital Assets, Net</b>	<b>\$87,752,266</b>	<b>\$826,297</b>	<b>\$1,219,691</b>	<b>\$87,358,872</b>

*This Space Intentionally Left Blank*

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

	Beginning Balance	Additions	Deletions	Ending Balance
<b>Business-Type Activities</b>				
<b><i>Capital Assets, not being depreciated:</i></b>				
Land	\$1,641,949	\$0	\$0	\$1,641,949
Construction in Progress	602,611	3,717,675	225,999	4,094,287
<b><i>Capital Assets, being depreciated:</i></b>				
Buildings and Improvements	49,919,372	0	0	49,919,372
Equipment	5,080,704	138,814	182,537	5,036,981
Infrastructure	34,655,206	0	0	34,655,206
<b>Totals at Historical Cost</b>	<b>91,899,842</b>	<b>3,856,489</b>	<b>408,536</b>	<b>95,347,795</b>
<b>Less Accumulated Depreciation:</b>				
Buildings and Improvements	26,982,103	1,020,650	0	28,002,753
Equipment	3,760,681	378,696	182,537	3,956,840
Infrastructure	19,117,382	847,573	0	19,964,955
<b>Total Accumulated Depreciation</b>	<b>49,860,166</b>	<b>2,246,919</b>	<b>182,537</b>	<b>51,924,548</b>
<b>Business-Type Activities Capital Assets, Net</b>	<b>\$42,039,676</b>	<b>\$1,609,570</b>	<b>\$225,999</b>	<b>\$43,423,247</b>

Depreciation expense was charged to governmental functions as follows:

General Government	\$346,100
Public Safety	987,999
Leisure Time Activities	742,648
Community Development	5,275
Transportation	2,878,644
<b>Total Depreciation Expense</b>	<b>\$4,960,666</b>

**Note 7 – Compensated Absences**

**Accumulated Unpaid Vacation**

Vacation is accumulated based upon length of service at rates from 3.1 hours to 7.7 hours bi-weekly (80 hours) pay period for full time City employees. Vacation accumulation may not exceed three years. Any excess is eliminated from the employee's accumulated balance. In the case of death, termination, or retirement an employee (or his estate) is paid for his unused vacation to a maximum of the three year accrual.

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

**Accumulated Unpaid Sick Leave**

All full time City employees (except for police and fire) are credited with 96 sick hours at the beginning of each year. Sick leave accumulation may not exceed 960 hours. An excess over the 960 maximum is paid to the employee. In the case of death, termination, or retirement of an employee, depending on length of service with the City, is paid for his unused sick leave up to a maximum of 960 hours.

Police employees are credited with 102 sick hours at the beginning of each year. Sick leave accumulation may not exceed 1,020 hours. An excess over the 1,020 maximum is paid to the police employee. In the case of death, termination, or retirement of a police employee, depending on length of service with the City, is paid for his unused sick leave up to a maximum of 1,020 hours.

Fire employees are credited with 130 sick hours at the beginning of each year. Sick leave accumulation may not exceed 1,300 hours. An excess over the 1,300 maximum is paid to the fire employee. In the case of death, termination, or retirement of a fire employee, depending on length of service with the City, is paid for his unused sick leave up to a maximum of 1,300 hours.

**Note 8 – Notes Payable**

---

A summary of the note transactions for the current year end are as follows:

		Beginning Balance	Issued	Retired	Ending Balance
<b>Water Utility Fund:</b>					
Various Purpose Series	1.00%	\$0	\$3,300,000	\$0	\$3,300,000
<b>Sewer Utility Fund:</b>					
Various Purpose Series	1.00%	0	1,700,000	0	1,700,000
Total Notes Payable		<u>\$0</u>	<u>\$5,000,000</u>	<u>\$0</u>	<u>\$5,000,000</u>

The City issued a combined \$5,000,000 in short-term bond anticipation notes for the purpose of financing the City's cost of construction improvements to the water and sewer systems.

All of the notes are bond anticipation notes, are backed by the full faith and credit of the City, and mature within one year. The note liability is reflected in the fund, which received the proceeds.

***This Space Intentionally Left Blank***

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

**Note 9 – Long-Term Debt**

A schedule of changes in bonds and other long-term obligations of the City during the current year as follows:

		Beginning Balance	Additions	Deletions	Ending Balance	Due Within One Year
<b>Governmental Activities</b>						
<u>General Obligation Bonds</u>						
2012 Community Arts Center	4.50%	\$3,130,000	\$0	(\$410,000)	\$2,720,000	\$420,000
2009 Various Purpose Refunding	3.23%	630,000	0	(310,000)	320,000	320,000
Premium/Discount		243,896	326,059	(66,104)	503,851	0
2009 Various Purpose Golf and Justice Center	3.56%	4,415,000	0	(3,860,000)	555,000	275,000
2010 A Roadway Improvement	4.64%	6,000,000	0	0	6,000,000	0
2010 B Roadway Improvement	3.74%	830,000	0	(410,000)	420,000	420,000
2017 Refunding of 2009 Various Purpose Golf and Justice Center	2.00%	0	3,615,000	(30,000)	3,585,000	5,000
Total General Obligation Bonds		15,248,896	3,941,059	(5,086,104)	14,103,851	1,440,000
Net Pension Liability:						
OPERS		11,213,208	3,511,998	0	14,725,206	0
OP&F		23,069,311	0	(991,933)	22,077,378	0
Total Net Pension Liability		34,282,519	3,511,998	(991,933)	36,802,584	0
Compensated Absences		4,540,400	657,272	(1,196,608)	4,001,064	1,243,248
Total Governmental Activities		\$54,071,815	\$8,110,329	(\$7,274,645)	\$54,907,499	\$2,683,248

		Beginning Balance	Additions	Deletions	Ending Balance	Due Within One Year
<b>Business Type Activities</b>						
<u>Loans</u>						
OWDA Wastewater Improvement Bond	3.79-4.12%	\$831,812	\$0	(\$612,730)	\$219,082	\$175,791
<u>General Obligation Bonds</u>						
2012 Various Purpose Recreation - Refunding	3.66%	670,000	0	(125,000)	545,000	130,000
Premium on 2012 Refunding Bonds		36,801	0	(7,361)	29,440	0
2009 Various Purpose Water - Refunding	3.15%	300,000	0	(300,000)	0	0
Premium on Refunding Bonds		4,812	0	(4,812)	0	0
Total General Obligation Bonds		1,011,613	0	(437,173)	574,440	130,000
Net Pension Liability:						
OPERS		5,088,177	1,030,337	0	6,118,514	0
Total Net Pension Liability		5,088,177	1,030,337	0	6,118,514	0
Compensated Absences		618,290	339,414	(198,812)	758,892	209,958
Total Business-Type Activities		\$7,549,892	\$1,369,751	(\$1,248,715)	\$7,670,928	\$515,749

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

The City's bonds and loan will be paid from the General Bond Retirement Fund, Water Utility Fund, Sewer Utility Fund and Recreation Facilities Fund. Compensated Absences will be paid from the fund from which the person is paid. Historically, this is the General Fund, a Special Revenue Fund, or an Enterprise Fund. Net pension liability represents the long-term portion of the accrued liability associated with STRS and SERS pension liability. These items will be repaid from the funds from which the employees work to whom the liability is associated with or the General Fund if no such funds are available.

Principal and interest requirements to retire the City's long-term obligations outstanding at year end are as follows:

Year Ending December 31	General Obligation Bonds		OWDA Loan	
	Principal	Interest	Principal	Interest
2018	\$1,570,000	\$595,198	\$175,971	\$5,923
2019	1,280,000	538,464	43,111	817
2020	1,345,000	487,567	0	0
2021	1,375,000	444,959	0	0
2022	1,270,000	390,604	0	0
2023-2027	4,790,000	1,324,647	0	0
2028-2030	2,515,000	259,826	0	0
Total	<u>\$14,145,000</u>	<u>\$4,041,265</u>	<u>\$219,082</u>	<u>\$6,740</u>

**Note 10 – Advance Refunding**

---

On August 16, 2017 the City issued \$3,615,000 in Current Interest Bonds with an interest rate between 1.50% and 4.00% which was used to refund \$3,595,000 of the outstanding 2009 Golf Course and Justice Center Various Purpose Bonds with an interest rate between 2.00% and 5.00%. The net proceeds of \$3,941,059 (after payment of underwriting fees, insurance and other issuance costs) were used to purchase U.S. government securities. Those securities were deposited into an irrevocable trust with an escrow agent to provide all future debt service payments on the bond issues. As a result, \$3,595,000 of the 2009 Golf Course and Justice Center Various Purpose Bonds are considered to be defeased and the related liability for those bonds have been removed from the Statement of Net Position.

The City refunded the bonds to reduce its total debt service payments by \$287,577 and to obtain an economic gain (difference between the present value of the debt service payments on the old and new debt) of \$258,174.

**Note 11 – Defeasance of Bonds**

---

**Special Assessment Bonds**

The Special Assessment Fund purchased special assessment sidewalk bonds issued by the City. The value of the bonds at December 31, 2017 was \$150,836. Bonds are issued for the purpose of providing funds to pay the property owners share of the cost of sidewalk repairs in the City. The transaction has been eliminated for the financial statement purposes by removing any proceeds from the issuance of debt from the operating statement and the investment.



---

**Note 12 - Defined Benefit Pension Plans**

---

***Net Pension Liability***

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in Accrued Wages and Benefits on both the accrual and modified accrual bases of accounting.

***Ohio Public Employees Retirement System (OPERS)***

*Plan Description* – The City's employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information, including requirements for reduced and unreduced benefits):

<b>Group A</b> Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	<b>Group B</b> 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	<b>Group C</b> Members not in other Groups and members hired on or after January 7, 2013
<b>State and Local</b>	<b>State and Local</b>	<b>State and Local</b>
<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
<b>Public Safety</b>	<b>Public Safety</b>	<b>Public Safety</b>
<b>Age and Service Requirements:</b> Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	<b>Age and Service Requirements:</b> Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	<b>Age and Service Requirements:</b> Age 52 with 25 years of service credit or Age 56 with 15 years of service credit
<b>Law Enforcement</b>	<b>Law Enforcement</b>	<b>Law Enforcement</b>
<b>Age and Service Requirements:</b> Age 52 with 15 years of service credit	<b>Age and Service Requirements:</b> Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	<b>Age and Service Requirements:</b> Age 48 with 25 years of service credit or Age 56 with 15 years of service credit
<b>Public Safety and Law Enforcement</b>	<b>Public Safety and Law Enforcement</b>	<b>Public Safety and Law Enforcement</b>
<b>Formula:</b> 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25	<b>Formula:</b> 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25	<b>Formula:</b> 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

*Funding Policy* - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local	Public Safety	Law Enforcement
<b>2017 Statutory Maximum Contribution Rates</b>			
Employer	14.0 %	18.1 %	18.1 %
Employee	10.0 %	*	**
<b>2017 Actual Contribution Rates</b>			
Employer:			
Pension	13.0 %	17.1 %	17.1 %
Post-employment Health Care Benefits	1.0	1.0	1.0
Total Employer	14.0 %	18.1 %	18.1 %
Employee	10.0 %	12.0 %	13.0 %

\* This rate is determined by OPERS' Board and has no maximum rate established by ORC.

\*\* This rate is also determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City is contractually required contribution was \$1,621,473 for 2017. Of this amount \$211,858 is reported as accrued wages and benefits.

***Ohio Police & Fire Pension Fund (OPF)***

*Plan Description* - City full-time safety officers participate in Ohio Police and Fire Pension Fund (OPF), a cost-sharing, multiple-employer defined benefit pension plan administered by OPF. OPF provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OPF issues a publicly available financial report that includes financial information and required supplementary information and detailed information about

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

OPF fiduciary net position. The report that may be obtained by visiting the OPF website at [www.opf.org](http://www.opf.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OPF may retire and receive a lifetime monthly pension. OPF offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OPF benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either three percent or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to three percent of their base pension or disability benefit.

*Funding Policy* - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Safety Officers	Firefighters
2017 Statutory Maximum Contribution Rates		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
2017 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50	0.50
Total Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

The City's contractually required contribution to OPF was \$1,656,743 for 2017. Of this amount \$203,166 is reported as accrued wages and benefits.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability for OPERS was measured as of December 31, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. OPF's total pension liability was measured as of December 31, 2016, and was determined by rolling forward the total pension liability as of January 1, 2016, to December 31, 2016. The City proportion of the net pension liability was based on the City share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>OPERS</u>	<u>OPF</u>	<u>Total</u>
Proportionate Share of the Net Pension Liability	\$20,843,721	\$22,077,377	\$42,921,098
Proportion of the Net Pension Liability			
Current Measurement Date	0.09178900%	0.34855900%	
Proportion of the Net Pension Liability			
Prior Measurement Date	<u>0.09141120%</u>	<u>0.35860500%</u>	
Change in Proportionate Share	0.0003778%	-0.0100460%	
Pension Expense	\$4,343,609	\$2,699,111	\$7,042,720

At December 31, 2017, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

***This Space Intentionally Left Blank***

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

	OPERS	OPF	Total
Deferred Outflows of Resources:			
Differences between expected and actual experience	\$28,252	\$6,246	\$34,498
Changes in assumptions	3,306,069	0	3,306,069
Net difference between projected and actual earnings on pension plan investments	3,104,111	2,146,928	5,251,039
Changes in employer proportionate share of net pension liability	21,773	292,494	314,267
Contributions subsequent to the measurement date	1,621,473	1,656,743	3,278,216
Total Deferred Outflows of Resources	<u>\$8,081,678</u>	<u>\$4,102,411</u>	<u>\$12,184,089</u>
Deferred Inflows of Resources:			
Differences between expected and actual experience	\$124,051	\$50,831	\$174,882
Changes in employer proportionate share of net pension liability	197,282	453,895	651,177
Total Deferred Inflows of Resources	<u>\$321,333</u>	<u>\$504,726</u>	<u>\$826,059</u>

\$3,278,216 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ending December 31:	OPERS	OPF	Total
2018	\$2,528,625	\$795,534	\$3,324,159
2019	2,605,889	795,534	3,401,423
2020	1,095,347	600,976	1,696,323
2021	(90,989)	(165,509)	(256,498)
2022	0	(76,816)	(76,816)
Thereafter	0	(8,777)	(8,777)
Total	<u>\$6,138,872</u>	<u>\$1,940,942</u>	<u>\$8,079,814</u>

**Actuarial Assumptions – OPERS**

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2016, using the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 67. In 2016, the Board's actuarial consultants conducted an experience study for the period 2011 through 2015, comparing assumptions to actual results. The experience study incorporates both a historical review and forward-looking projections to determine the appropriate set of assumptions to keep the plan on a path toward full funding. Information from this study led to changes in both demographic and economic assumptions, with the most notable being a reduction in the actuarially assumed rate of return from 8.0% down to 7.5%, for the defined benefit investments. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below:

Key Methods and Assumptions Used in Valuation of Total Pension Liability	
Actuarial Information	Traditional Pension Plan
Valuation Date	December 31, 2016
Experience Study	5 year period ending December 31, 2015
Actuarial Cost Method	Individual Entry Age
Actuarial Assumptions:	
Investment Rate of Return	7.50%
Wage Inflation	3.25%
Projected Salary Increases	3.25% - 10.75% (includes wage inflation at 3.25%)
Cost-of-Living Adjustments:	
Pre 1/7/2013 Retirees	3.00% Simple,
Post 1/7/2013 Retirees	3.00% Simple,
Through 2018, then	2.15% Simple.

Mortality rates are based on the RP-2014 Healthy Annuitant mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

During 2016, OPERS managed investments in four investment portfolios: the Defined Benefit portfolio, the 401(h) Health Care Trust portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The 401(h) Health Care Trust portfolio was closed as of June 30, 2016 and the net position transferred to the 115 Health Care Trust portfolio on July 1, 2016. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. The Defined Benefit portfolio historically included the assets of the Member-Directed retiree medical accounts funded through the VEBA Trust. However, the VEBA Trust was closed as of June 30, 2016 and the net position transferred to the 115 Health Care Trust portfolio on July 1, 2016. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio is 8.3% for 2016.

The allocation of investment assets within the Defined Benefit portfolio is approved by the Board as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The following table displays the Board-approved asset allocation policy for 2016 and the long-term expected real rates of return:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return
		(Arithmetic)
Fixed Income	23.00 %	2.75 %
Domestic Equities	20.70	6.34
Real Estate	10.00	4.75
Private Equity	10.00	8.97
International Equities	18.30	7.95
Other Investments	18.00	4.92
Total	100.00 %	5.66 %

*Discount Rate* - The discount rate used to measure the total pension liability was 7.5%, post-experience study results, for the Traditional Pension Plan, Combined Plan and Member-Directed Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.



**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

*Sensitivity of the City Proportionate Share of the Net Pension Liability to Changes in the Discount Rate -* The following table presents the net pension liability or asset calculated using the discount rate of 7.5%, and the expected net pension liability or asset if it were calculated using a discount rate that is 1.0% lower or 1.0% higher than the current rate:

	1% Decrease 6.50%	Current Discount Rate 7.50%	1% Increase 8.50%
City's proportionate share of the net pension liability:			
OPERS	\$31,843,440	\$20,843,721	\$11,677,397

*Changes in Benefit Terms and Assumptions -* There were no recent significant changes of benefit terms, investment policies, the size or composition of the population covered by the benefit terms impacting the actuarial valuation study for the year ended December 31, 2016.

In 2016, a five-year experience study was completed on the period January 1, 2011 through December 31, 2015. The Board adopted changes to both the demographic and economic assumptions as a result of the study. The most notable change in demographic assumptions is an increased life expectancy of the members and the most notable change in economic assumptions is the reduction in the actuarially assumed rate of return from 8.00% down to 7.50% for the defined benefit investments. The new assumptions are included in the 2016 actuarial valuation.

In 2016, OPERS, in conjunction with the Board's investment consultants, also completed an asset liability study. Periodically, the System engages in a more comprehensive study that examines the nature of the pension liabilities the plan will ultimately pay and the characteristics of the asset allocation projections and the associated level of risk. As a result of this study, OPERS modified the asset allocation slightly, but not substantively.

***Actuarial Assumptions – OPF***

OPF's total pension liability as of December 31, 2016 is based on the results of an actuarial valuation date of January 1, 2016, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OPF's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation are presented below:

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

Key Methods and Assumptions Used in Valuation of Total Pension Liability	
Actuarial Information	OPF Pension Plan
Valuation Date	January 1, 2016, with actuarial liabilities rolled forward to December 31, 2016
Experience Study	5 year period ending December 31, 2011
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)
Actuarial Assumptions:	
Investment Rate of Return	8.25%
Wage Inflation	3.25%, plus productivity increase rate of 0.50%
Projected Salary Increases	4.25% - 11.00%
Cost-of-Living Adjustments	3.00% Simple; 2.60% simple for increases based on the lesser of the increase in CPI and 3.00%

Rates of death are based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police (safety officers) and three years for firefighters. For service retirements, set back zero years for police (safety officers) and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

The most recent experience study of five years was completed in 2017 covering the period 2012-2016.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the OPF's Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

Best estimates of the long-term expected real rates of return for each major asset class included in OPF's target asset allocation as of December 31, 2016 are summarized below:

***This Space Intentionally Left Blank***

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

Asset Class	Target Allocation	10 Year Expected Real Rate of Return**	30 Year Expected Real Rate of Return**
Cash and Cash Equivalent	0.00 %	0.00 %	0.00 %
Domestic Equity	16.00	4.46	5.21
Non-US Equity	16.00	4.66	5.40
Core Fixed Income*	20.00	1.67	2.37
Global Inflation Protected Securities*	20.00	0.49	2.33
High Yield	15.00	3.33	4.48
Real Estate	12.00	4.71	5.65
Private Markets	8.00	7.31	7.99
Timber	5.00	6.87	6.87
Master Limited Partnerships	8.00	6.92	7.36
Total	<u>120.00 %</u>		

Note: Assumptions are geometric

\* levered 2x

\*\* Numbers are net of expected inflation

OPF's Board of Trustees has incorporated the "risk parity" concept into OPF's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.20 times due to the application of leverage in certain fixed income asset classes.

*Discount Rate* - The discount rate used to measure the total pension liability was 8.25%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.25 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

*Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate* - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the preceding table presents the net pension liability calculated using the discount rate of 8.25% as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower, 7.25% or one percentage point higher, 9.25% than the current rate.

	1% Decrease (7.25%)	Current Discount Rate (8.25%)	1% Increase (9.25%)
City's proportionate share of the net pension liability :			
OPF	\$29,404,450	\$22,077,377	\$15,867,583

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

*Changes Between Measurement Date and Report Date* – In October 2017, the OP&F Board adopted certain assumption changes which will impact their annual actuarial valuation prepared as of January 1, 2017. The most significant change is a reduction in the discount rate from 8.25 percent to 8 percent. Although the exact amount of these changes is not known, it has the potential to impact the City's net pension liability.

**Note 13 – Post Employment Benefits**

---

**Ohio Public Employees Retirement System**

Plan Description

Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan—a cost-sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan—a defined contribution plan; and the Combined Plan—a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan. OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the Traditional Pension and the Combined plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including OPERS sponsored health care coverage. OPERS funds a Retiree Medical Account (RMA) for participants in the Member-Directed Plan. At retirement or refund, participants can be reimbursed for qualified medical expenses from their vested RMA balance.

In order to qualify for health care coverage, age-and-service retirees under the Traditional Pension and Combined plans must have 20 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45. Please see the Plan Statement in the OPERS CAFR for details.

The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the OPERS Board of Trustees (OPERS Board) in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml#CAFR>, by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Funding Policy

The Ohio Revised Code provides the statutory authority requiring public employers to fund health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2017, State and Local employers contributed at a rate of 14.0% of earnable salary and Public Safety and Law Enforcement employers contributed at 18.1%. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 1.0% during calendar year 2017. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2018 decreased to 0.0% for both plans. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2017 was 4.0%.

Information from City's Records

The rates stated in Funding Policy, above, are the contractually required contribution rates for OPERS. The City's actual contributions for the current year, which were used to fund postemployment benefits, were \$124,679 for 2017, \$206,425 for 2016, and \$240,030 for 2015. The full amount has been contributed for 2017, 2016 and 2015.

**Ohio Police and Fire Pension Fund**

Plan Description

The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost sharing, multiple-employer defined post-employment healthcare plan administered by OP&F. OP&F provides healthcare benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-retirement healthcare coverage for any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person. The healthcare coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide healthcare coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the Plan. That report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164, or by visiting the OP&F website at [www.op-f.org](http://www.op-f.org).

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

Funding Policy

The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F (defined benefit pension plan). Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.5% and 24.0% of covered payroll for police and fire employers, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5% of the covered payroll for police employer units and 24.0% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. One for health care benefits under IRS Code Section 115 trust and one for Medicare Part B reimbursements administrated as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and Section 401(h) account as the employer contribution for retiree healthcare benefits. The portion of employer contributions allocated to health care was .5% of covered payroll from January 1, 2017 thru December 31, 2017. The amount of employer contributions allocated to the healthcare plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees also is authorized to establish requirements for contributions to the healthcare plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

Information from City's Records

The City's contributions to OP&F for the year ending December 31, 2017 was \$40,914, December 31, 2016 was \$38,147, and December 31, 2015 was \$37,946. The actual contributions for 2017, 2016 and 2015 were 100%.

**Note 14 – Construction Commitments**

---

The City had the following outstanding commitments at year end:

<b>Project</b>	<b>Spent-to-date</b>	<b>Commitment Remaining</b>
John Gray Paving Improvements	\$0	\$260,000
River Road Improvements	0	100,000
Route 4 Water Main Improvement	2,706,771	307,648
Kay Drive Pressure Reducing Valve	13,001	100,750
Grange Park Facilities Construction	0	190,000
Wastewater Treatment Plant Electrical Improvements	934,362	532,472
<b>Total</b>	<b>\$3,654,134</b>	<b>\$1,490,870</b>

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

**Note 15 – Contingent Liabilities**

---

**Litigation**

The City management is of the opinion that the ultimate disposition of claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

**Federal and State Grants**

The City participates in several federally assisted programs. These programs are subject to financial and compliance audits by the grantor or their representative. As of December 31, 2017, the audits of certain of these programs have not been completed. Such audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the City believes such disallowance, if any, would be immaterial.

**Note 16 – Interfund Activity**

---

Transfers in and out for the year ended December 31, 2017, consisted of the following:

	Transfers	
	In	Out
Major Funds:		
General	\$0	\$5,200,000
Street Improvement	672,396	0
Internal Service	200,000	0
Other Governmental Funds	4,277,604	125,000
Other Enterprise Funds	175,000	0
Totals	<u>\$5,325,000</u>	<u>\$5,325,000</u>

Interfund balance/transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; to segregate money for anticipated capital projects; to provide additional resources for current operations or debt service; and to return money to the fund from which it was originally provided once a project is completed.

The City made a GAAP transfer from an Other Governmental Fund (Debt Service Fund) to an Other Enterprise Fund (Recreation Facilities) to pay for debt service transactions.

**Note 17 – Joint Venture**

---

West Chester Township, the City of Fairfield, and the City of Springdale contracted to create the West Chester Township Joint Economic Development District (JEDD) for the purpose of facilitating economic development to create jobs and employment opportunities and to improve the economic welfare of the people in the State of Ohio and in the area of the contracting parties through facilitating economic

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

development. The district is comprised of 43 acres located at the northwest corner of Union Centre Boulevard and Cincinnati-Dayton Road in West Chester. For more information and a copy of the financial statements, contact the City of Fairfield.

A 1.0% income tax was enacted for the JEDD. Imposition of tax began on September 15, 2010 and terminates December 31, 2049, with three five year extensions.

The City financial contributions to the JEDD will assist in facilitating the economic development within the District by assisting with marketing of the District.

**Distribution of Gross Tax:**

5% Service Fee for City of Fairfield to collect the income  
2% Escrow payment for refunds  
93% Net distribution

**Net Distribution for the first 120 months of the contract:**

83% West Chester Township  
7% City of Springdale  
10% City of Fairfield

**Net Distribution after the first 120 months of the contract:**

90% West Chester Township  
10% City of Fairfield

---

**Note 18 – Accountability**

**Accountability**

The following individual funds had deficit fund balances at year end:

County Motor Vehicle Registration	\$45,001
State Issue I	612,720
Municipal Garage	360,284

The deficits in fund balances were primarily due to accrual in GAAP. The general fund is liable for any deficit in these funds and will provide transfers when cash is required not when accruals occur.

---

**Note 19 – Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:



**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

Fund Balances	General	Fire Levy	Street Improvement	Other Governmental Funds	Total
Restricted for:					
Street Improvements	\$0	\$0	\$7,299,533	\$2,095,377	\$9,394,910
Probation Services	0	0	0	2,756,170	2,756,170
Court Computer	0	0	0	944,609	944,609
Special Projects	0	0	0	470,872	470,872
Mediation Services	0	0	0	613,358	613,358
Tax Recreation	0	0	0	102,144	102,144
Law Enforcement	0	0	0	208,048	208,048
Drug and Alcohol Treatment	0	0	0	143,248	143,248
Capital Improvements	0	0	0	1,932,690	1,932,690
TIF Monies	0	0	0	123,890	123,890
Debt Service	0	0	0	1,763,686	1,763,686
Flood Protection	0	0	0	4,918	4,918
Park Development	0	0	0	615,872	615,872
Motor Vehicle Registration	0	0	0	243,465	243,465
Fire Levy	0	1,087,982	0	0	1,087,982
Indigent Driver Interlock	0	0	0	278,334	278,334
Total Restricted	0	1,087,982	7,299,533	12,296,681	20,684,196
Assigned to:					
Debt Service	0	0	0	11,798	11,798
Downtown Development	0	0	0	106,204	106,204
Purchases on Order	370,256	0	0	0	370,256
Total Assigned	370,256	0	0	118,002	488,258
Unassigned (Deficit)	15,599,686	0	0	(657,721)	14,941,965
Total Fund Balance	<u>\$15,969,942</u>	<u>\$1,087,982</u>	<u>\$7,299,533</u>	<u>\$11,756,962</u>	<u>\$36,114,419</u>

Purchases on order (assigned encumbrances) will be used for functions of the general government, safety of residences, recreational activities, economic development projects, and purchases of capital items for the City.

**Note 20 – Tax Abatements**

As of December 31, 2017, the City provides tax abatements through the Community Reinvestment Area (CRA) and the Ohio Enterprise Zone Areas:

The Ohio Community Reinvestment Area program with is an economic development tool administered by the City that provides real property tax exemptions for property owners who renovate existing or construct new buildings. Under Ohio Revised Code section 3765 to 3735.70, city, village or county can petition the Ohio Department of Development to confirm that investment in a particular geographical area. Once the Department has confirmed the investment in the area, the community may offer real estate tax exemptions to taxpayers who are willing to invest in the area. Up to 12 years may be exempt

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

for commercial and industrial remodeling and up to 15 years may be exempt for new construction. State law requires reimbursement agreements with school districts for tax revenue losses for CRA in place after 1994. It is the City's policy to have reimbursement agreements with school districts for any CRA prior to 1994. Payments in lieu of taxes paid by the property owner directly to the school districts as required by the agreement are not reduced from the total amount of taxes abated.

The Ohio Enterprise Zone Areas are designated areas of land in which businesses can receive tax incentives in the form of tax exemptions on eligible new investments. EZAs are not part of the traditional zoning program, which limits the use of land, instead they allow local officials to negotiate with businesses to encourage new business investment in the zone. The EZA serves as an additional economic development tool for communities attempting to retain and expand their economic base. The EZA is a contract between the City and the company. The zone's geographic area is identified by the local communities involved in the creation of the zone. Once a zone is defined, the local legislative authority participating in the creation must petition the director of the Development Services Agency. The director must then certify the area for it to become an active Enterprise Zone. Tax incentives are negotiated at the local level, and an enterprise zone agreement must be in place before the project begins. Businesses interested in pursuing these incentives should contact the local Enterprise Zone Manager.

Tax Abatement Programs	City's Share of Taxes Abated
Community Reinvestment Area	\$1,820,299

The abatements will be terminated if the property is deemed delinquent, behind on payments, or the terms and conditions of the CRA or EZA are not adhered to and no recapture provisions noted.

**Note 21 – Implementation of New Accounting Principles**

---

For the year ended December 31, 2017, the City has implemented Governmental Accounting Standards Board (GASB) Statement No. 80, *"Blending Requirements for Certain Component Units – An Amendment of GASB Statement No. 14"*, GASB Statement No. 81 *"Irrevocable Split Interest Agreements"*, and GASB Statement No. 82, *"Pension Issues – An Amendment of GASB Statements No. 67, No. 68 and No. 73"*.

GASB Statement No. 80 amends the blending requirements for the financial statement presentation of component units of all state and local governments. The additional criterion requires blending of a component unit incorporated as a not-for-profit corporation in which the primary government is the sole corporate member. The additional criterion does not apply to component units included in the financial reporting entity pursuant to the provisions of the Statement No. 39, *"Determining Whether Certain Organizations Are Component Units"*. The implementation of GASB Statement No. 80 did not have an effect on the financial statements of the City.

GASB Statement No. 81 improves accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The implementation of GASB Statement No. 81 did not have an effect on the financial statements of the City.

**City of Fairfield, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended December 31, 2017**

---

GASB Statement No. 82 addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by the employers to satisfy employee (plan member) contribution requirements. The implementation of GASB Statement No. 82 did not have an effect on the financial statements of the City.

***This Space Intentionally Left Blank***

***THIS PAGE INTENTIONALLY LEFT BLANK***

## ***REQUIRED SUPPLEMENTARY INFORMATION***

City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	General Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Taxes	\$23,469,550	\$25,269,550	\$26,234,579	\$965,029
Licenses & Permits	281,750	281,750	467,645	185,895
Intergovernmental	1,076,300	1,076,300	1,064,141	(12,159)
Charges for Services	1,200,400	1,200,400	1,125,372	(75,028)
Court Costs & Fines	1,027,300	1,027,300	984,343	(42,957)
Special Assessments	27,000	27,000	23,097	(3,903)
Investment Earnings	95,000	95,000	194,391	99,391
Other Revenues	906,000	906,000	912,187	6,187
Total Revenues	28,083,300	29,883,300	31,005,755	1,122,455
Expenditures:				
Current:				
General Government				
City Council				
Personnel Related	194,830	208,830	189,517	19,313
Other	23,627	23,627	12,168	11,459
Total City Council	218,457	232,457	201,685	30,772
Mayor				
Personnel Related	11,324	11,324	11,194	130
Other	4,300	4,300	2,363	1,937
Total Mayor	15,624	15,624	13,557	2,067
Administration				
Personnel Related	515,013	559,013	544,618	14,395
Other	43,887	43,887	30,267	13,620
Total Administration	558,900	602,900	574,885	28,015
General Services				
Personnel Related	62,477	64,477	62,663	1,814
Other	3,125,610	4,116,043	3,630,531	485,512
Total General Services	3,188,087	4,180,520	3,693,194	487,326
Law				
Personnel Related	500	500	231	269
Other	515,650	515,650	515,624	26
Total Law	516,150	516,150	515,855	295
Human Resources				
Personnel Related	234,511	242,511	240,708	1,803
Other	73,846	72,733	64,426	8,307
Total Human Resources	308,357	315,244	305,134	10,110
Finance Administration & Accounting				
Personnel Related	688,774	698,774	678,046	20,728
Other	35,355	35,082	31,255	3,827
Total Finance Administration & Accounting	724,129	733,856	709,300	24,556
Income Tax				
Personnel Related	631,116	631,116	569,042	62,074
Other	104,422	100,185	80,048	20,137
Total Income Tax	735,538	731,301	649,090	82,211

Continued

City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	General Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Information Technology				
Personnel Related	519,870	531,870	521,797	10,073
Other	68,479	67,789	48,938	18,851
Total Information Technology	588,349	599,659	570,735	28,924
Municipal Court				
Personnel Related	1,532,678	1,532,678	1,418,163	114,515
Other	313,803	313,223	220,811	92,412
Total Municipal Court	1,846,481	1,845,901	1,638,974	206,927
Public Works Administration				
Personnel Related	182,556	189,556	182,367	7,189
Other	29,875	29,875	14,469	15,406
Total Public Works Administration	212,431	219,431	196,836	22,595
Construction Services				
Personnel Related	592,353	592,353	587,143	5,210
Other	138,609	134,140	102,451	31,689
Total Construction Services	730,962	726,493	689,594	36,899
Municipal Building				
Personnel Related	105,656	105,656	81,371	24,285
Other	188,017	188,017	149,593	38,424
Total Municipal Building	293,673	293,673	230,964	62,709
Total General Government	9,937,138	11,013,209	9,989,803	1,023,406
<u>Public Safety</u>				
Police				
Personnel Related	10,369,147	10,369,147	9,765,279	603,868
Other	764,020	762,773	694,502	68,271
Total Police	11,133,167	11,131,920	10,459,781	672,139
Justice Center				
Other	1,042,810	993,732	874,935	118,797
Total Justice Center	1,042,810	993,732	874,935	118,797
Total Public Safety	12,175,977	12,125,652	11,334,716	790,936
<u>Community Development</u>				
Planning & Economic Development				
Personnel Related	617,917	617,917	556,445	61,472
Other	61,178	61,060	35,144	25,916
Total Planning & Economic Development	679,095	678,977	591,589	87,388
Building & Zoning Inspection				
Personnel Related	789,431	854,431	788,406	66,025
Other	96,419	116,419	81,671	34,748
Total Building & Zoning Inspection	885,850	970,850	870,077	100,773
Total Community Development	1,564,946	1,649,827	1,461,667	188,160

Continued

City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	General Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
<u>Leisure Time Activities</u>				
Parks & Recreation Administration				
Personnel Related	819,800	819,800	734,168	85,632
Other	138,360	138,360	112,036	26,324
Total Parks & Recreation Administration	958,160	958,160	846,204	111,956
Parks Maintenance Operations				
Personnel Related	711,309	726,309	718,223	8,086
Other	389,370	389,370	339,216	50,154
Total Parks Maintenance Operations	1,100,679	1,115,679	1,057,439	58,240
Marsh Park Fishing Lake				
Personnel Related	54,671	56,171	55,682	489
Other	51,750	51,750	35,686	16,065
Total Marsh Park Fishing Lake	106,421	107,921	91,367	16,554
Community Arts Center				
Personnel Related	251,907	251,907	234,025	17,882
Other	539,715	539,715	463,591	76,124
Total Community Arts Center	791,622	791,622	697,617	94,005
Total Leisure Time Activities	2,956,881	2,973,382	2,692,627	280,755
Capital Outlay	8,150	335,759	328,430	7,329
Total Expenditures	26,643,093	28,097,829	25,807,242	2,290,587
Excess of Revenues Over (Under) Expenditures	1,440,207	1,785,471	5,198,513	3,413,042
Other Financing Sources (uses):				
Proceeds from Sale of Capital Assets	30,000	30,000	3,000	(27,000)
Transfers (Out)	(3,500,000)	(5,300,000)	(5,200,000)	100,000
Total Other Financing Sources (Uses)	(3,470,000)	(5,270,000)	(5,197,000)	73,000
Net Change in Fund Balance	(2,029,793)	(3,484,529)	1,513	3,486,042
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	14,298,164	14,298,164	14,298,164	0
Fund Balance End of Year	<u>\$12,268,372</u>	<u>\$10,813,635</u>	<u>\$14,299,677</u>	<u>\$3,486,042</u>

See accompanying notes to the required supplementary information.



City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	Fire Levy Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Taxes	\$4,670,100	\$4,670,100	\$5,911,141	\$1,241,041
Licenses & Permits	6,000	6,000	5,775	(225)
Intergovernmental	385,000	385,000	584,438	199,438
Charges for Services	1,200,000	1,200,000	1,017,351	(182,649)
Other Revenues	4,000	4,000	43,600	39,600
Total Revenues	<u>6,265,100</u>	<u>6,265,100</u>	<u>7,562,306</u>	<u>1,297,206</u>
Expenditures:				
Public Safety				
Fire Suppression				
Personnel Related	5,309,144	5,684,144	5,573,887	110,257
Other	1,030,703	1,018,353	879,772	138,581
Total Fire Suppression	<u>6,339,847</u>	<u>6,702,497</u>	<u>6,453,659</u>	<u>248,838</u>
Total Expenditures	<u>6,339,847</u>	<u>6,702,497</u>	<u>6,453,659</u>	<u>248,838</u>
Excess of Revenues Over (Under) Expenditures	<u>(74,747)</u>	<u>(437,397)</u>	<u>1,108,647</u>	<u>1,546,044</u>
Net Change in Fund Balance	(74,747)	(437,397)	1,108,647	1,546,044
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	<u>263,448</u>	<u>263,448</u>	<u>263,448</u>	<u>0</u>
Fund Balance End of Year	<u>\$188,701</u>	<u>(\$173,949)</u>	<u>\$1,372,095</u>	<u>\$1,546,044</u>

See accompanying notes to the required supplementary information.

City of Fairfield, Ohio  
Required Supplementary Information  
Schedule of the City's Proportionate Share of the Net Pension Liability  
Ohio Public Employees Retirement System - Traditional Plan  
Last Four Fiscal Years (1) (2)

	2017	2016	2015	2014
City's Proportion of the Net Pension Liability	0.09178900%	0.09411200%	0.09360400%	0.09360400%
City's Proportionate Share of the Net Pension Liability	\$20,843,721	\$16,301,385	\$11,289,688	\$11,034,692
City's Covered-Employee Payroll	\$11,859,208	\$14,007,367	\$11,513,875	\$13,291,146
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	175.76%	116.38%	98.05%	83.02%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	77.25%	81.08%	86.45%	86.36%

(1) - The schedule is intended to show Information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2014 is not available

(2) - Amounts presented as of the City's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information.

City of Fairfield, Ohio  
Required Supplementary Information  
Schedule of the City's Proportionate Share of the Net Pension Liability  
Ohio Police and Fire Pension Fund  
Last Four Fiscal Years (1) (2)

	2017	2016	2015	2014
City's Proportion of the Net Pension Liability	0.3485590%	0.3586050%	0.3501086%	0.3501086%
City's Proportionate Share of the Net Pension Liability	\$22,077,377	\$23,069,311	\$18,137,085	\$17,051,388
City's Covered-Employee Payroll	\$8,314,016	\$7,832,215	\$7,196,373	\$8,559,063
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	265.54%	294.54%	252.03%	199.22%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	68.36%	66.77%	72.20%	73.00%

(1) - The schedule is intended to show Information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2014 is not available

(2) - Amounts presented as of the City's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information.

City of Fairfield, Ohio  
Required Supplementary Information  
Schedule of City Contributions  
Ohio Public Employees Retirement System - Traditional Plan  
Last Four Fiscal Years (1)

	2017	2016	2015	2014
Contractually Required Contribution - Total	\$1,621,473	\$1,423,105	\$1,680,884	\$1,381,665
Contributions in Relation to the Contractually Required Contribution	(1,621,473)	(1,423,105)	(1,680,884)	(1,381,665)
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City's Covered-Employee Payroll	\$12,472,869	\$11,859,208	\$14,007,367	\$11,513,875
Contributions as a Percentage of Covered-Employee Payroll	13.00%	12.00%	12.00%	12.00%

(1) - The schedule is intended to show Information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2014 is not available

See accompanying notes to the required supplementary information.

City of Fairfield, Ohio  
Required Supplementary Information  
Schedule of City Contributions  
Ohio Police and Fire Pension Fund  
Last Four Fiscal Years (1)

	2017	2016	2015	2014
Contractually Required Contribution - Total	\$1,656,743	\$1,579,663	\$1,573,492	\$1,465,182
Contributions in Relation to the Contractually Required Contribution	(1,656,743)	(1,579,663)	(1,573,492)	(1,465,182)
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City's Covered-Employee Payroll	\$8,719,700	\$8,314,016	\$7,832,215	\$7,196,375
Contributions as a Percentage of Covered-Employee Payroll	19.00%	19.00%	20.09%	20.36%

(1) - The schedule is intended to show Information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2014 is not available

See accompanying notes to the required supplementary information.

**City of Fairfield, Ohio**  
**Notes to the Required Supplementary Information**  
**For the Year Ended December 31, 2017**

---

**Note 1 – Budgetary Process**

---

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriations resolution is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of control has been established by Council at the department and object level for all funds. The Finance Director, with the approval of the City Manager and respective Department Heads, has been authorized to allocate appropriations to the function and object level within each fund. Council must approve any revisions that alter total fund appropriations.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources issued during the year.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

While the City is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Non-GAAP Budgetary Basis) presented for the general fund and fire levy fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
3. Encumbrances are treated as expenditures (budget) rather than as an assignment of fund balance (GAAP).
4. Unreported cash represents amounts received but not included as revenue on the budget basis operating statements. These amounts are included as revenue on the GAAP basis operating statement.

**City of Fairfield, Ohio**  
**Notes to the Required Supplementary Information**  
**For the Year Ended December 31, 2017**

---

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund and fire levy fund.

**Net Change in Fund Balance**

---

	General	Fire Levy
GAAP Basis	\$155,713	\$1,157,522
Revenue Accruals	1,846,447	20
Expenditure Accruals	(1,355,857)	34,967
Encumbrances	(644,790)	(83,862)
Budget Basis	<u>\$1,513</u>	<u>\$1,108,647</u>

**Note 2 – Pension Plans**

---

**Ohio Police and Fire Pension Fund Changes in Benefit Terms and Assumptions**

In October 2017, the OP&F Board adopted certain assumption changes which will impact their annual actuarial valuation prepared as of January 1, 2017. The most significant change is a reduction in the discount rate from 8.25 percent to 8 percent. Although the exact amount of these changes is not known, it has the potential to impact the City's net pension liability.

**Ohio Public Employees Retirement System Changes in Benefit Terms and Assumptions**

There were no recent significant changes of benefit terms, investment policies, the size or composition of the population covered by the benefit terms impacting the actuarial valuation study for the year ended December 31, 2016.

In 2016, a five-year experience study was completed on the period January 1, 2011 through December 31, 2015. The Board adopted changes to both the demographic and economic assumptions as a result of the study. The most notable change in demographic assumptions is an increased life expectancy of the members and the most notable change in economic assumptions is the reduction in the actuarially assumed rate of return from 8.00% down to 7.50% for the defined benefit investments. The new assumptions are included in the 2016 actuarial valuation.

In 2016, OPERS, in conjunction with the Board's investment consultants, also completed an asset liability study. Periodically, the System engages in a more comprehensive study that examines the nature of the pension liabilities we will ultimately pay and the characteristics of the asset allocation projections and the associated level of risk. As a result of this study, OPERS modified the asset allocation slightly, but not substantively.

## ***COMBINING STATEMENTS AND INDIVIDUAL FUND SCHEDULES***



## **MAJOR GOVERNMENTAL FUND**

**Street Improvement Fund** - This capital projects fund accounts for the construction and repair of the City's streets. The Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balance are included in the Basic Financial Statements. The Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Budgetary Basis) follows this page.

City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	Street Improvement Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Taxes	\$1,705,000	\$1,705,000	\$3,072,292	\$1,367,292
Intergovernmental	204,000	1,075,000	1,145,949	70,949
Investment Earnings	20,000	20,000	66,882	46,882
Total Revenues	1,929,000	2,800,000	4,285,124	1,485,124
Expenditures:				
Capital Outlay	950,056	4,835,636	4,290,693	544,943
Total Expenditures	950,056	4,835,636	4,290,693	544,943
Excess of Revenues Over (Under) Expenditures	978,944	(2,035,636)	(5,569)	2,030,067
Other Financing Sources (uses):				
Transfers In	950,000	1,450,000	1,450,000	0
Transfers (Out)	(785,985)	(785,985)	(777,605)	8,381
Total Other Financing Sources (Uses)	164,015	664,015	672,396	8,381
Net Change in Fund Balance	1,142,959	(1,371,621)	666,826	2,038,447
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	5,175,256	5,175,256	5,175,256	0
Fund Balance End of Year	\$6,318,216	\$3,803,635	\$5,842,083	\$2,038,447

## **NONMAJOR GOVERNMENTAL FUNDS**

### **Special Revenue Funds**

Special Revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects. The term *proceeds of specific revenue sources* establishes that one or more specific restricted or committed revenues should be the foundation for a special revenue fund.

### **Debt Service Funds**

Debt Service Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. Debt service funds should be used to report resources if legally mandated (i.e. debt payable from property taxes). Financial resources that are being accumulated for principal and interest maturing in future years also should be reported in debt service funds.

### **Capital Projects Funds**

Capital Projects Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. Capital projects funds exclude those types of capital-related outflows financed by proprietary funds or for assets that will be held in trust for individuals, private organizations, or other governments.

City of Fairfield, Ohio  
Combining Balance Sheet  
Nonmajor Governmental Funds  
December 31, 2017

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Assets:				
Equity in Pooled Cash and Investments	\$8,022,775	\$1,775,484	\$2,662,781	\$12,461,040
Receivables (Net):				
Taxes	0	0	559,164	559,164
Intergovernmental	1,105,443	230,653	612,720	1,948,816
Total Assets	<u>9,128,218</u>	<u>2,006,137</u>	<u>3,834,665</u>	<u>14,969,020</u>
Liabilities:				
Accounts Payable	73,813	0	226,944	300,757
Accrued Wages and Benefits	152,389	0	0	152,389
Interfund Payable	42,611	0	612,720	655,331
Total Liabilities	<u>268,813</u>	<u>0</u>	<u>839,664</u>	<u>1,108,477</u>
Deferred Inflows of Resources:				
Income Taxes	0	0	335,317	335,317
Grants and Other Taxes	924,891	230,653	612,720	1,768,264
Total Deferred Inflows of Resources	<u>924,891</u>	<u>230,653</u>	<u>948,037</u>	<u>2,103,581</u>
Fund Balances:				
Restricted	7,979,515	1,763,686	2,553,480	12,296,681
Assigned	0	11,798	106,204	118,002
Unassigned	(45,001)	0	(612,720)	(657,721)
Total Fund Balances	<u>7,934,514</u>	<u>1,775,484</u>	<u>2,046,964</u>	<u>11,756,962</u>
Total Liabilities, Deferred Inflows and Fund Balances	<u>\$9,128,218</u>	<u>\$2,006,137</u>	<u>\$3,834,665</u>	<u>\$14,969,020</u>

City of Fairfield, Ohio  
Combining Statement of Revenues, Expenditures  
and Changes in Fund Balance  
Nonmajor Governmental Funds  
For the Fiscal Year Ended December 31, 2017

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Revenues:				
Income Taxes	\$0	\$0	\$2,875,800	\$2,875,800
Investment Earnings	33,709	56,322	24,878	114,909
Intergovernmental	2,599,708	0	328,029	2,927,737
Special Assessments	0	2,488	0	2,488
Fines, Licenses & Permits	682,609	0	0	682,609
Revenue in Lieu of Taxes	39,282	0	0	39,282
Other Revenues	25,619	0	53,473	79,092
Total Revenues	3,380,927	58,810	3,282,180	6,721,917
Expenditures:				
Current:				
General Government	516,597	9,158	0	525,755
Public Safety	21,817	0	0	21,817
Transportation and Street Repair	3,239,569	0	0	3,239,569
Capital Outlay	200,615	0	4,358,479	4,559,094
Debt Service:				
Principal	0	1,425,000	0	1,425,000
Interest and Other Charges	0	630,909	0	630,909
Bond Issuance Cost	0	85,090	0	85,090
Total Expenditures	3,978,598	2,150,157	4,358,479	10,487,234
Excess of Revenues Over (Under) Expenditures	(597,671)	(2,091,347)	(1,076,299)	(3,765,317)
Other Financing Sources (Uses):				
Proceeds from Sale of Capital Assets	0	0	74,776	74,776
Sale of Refunding Bonds	0	3,615,000	0	3,615,000
Payments to Refunded Bond Escrow Agent	0	(3,855,969)	0	(3,855,969)
Premium on Refunding Bonds	0	326,059	0	326,059
Transfers In	1,250,000	2,178,242	849,362	4,277,604
Transfers (Out)	0	(125,000)	0	(125,000)
Total Other Financing Sources (Uses)	1,250,000	2,138,332	924,138	4,312,470
Net Change in Fund Balance	652,329	46,985	(152,161)	547,153
Fund Balance - Beginning of Year	7,282,185	1,728,499	2,199,125	11,209,809
Fund Balance - End of Year	\$7,934,514	\$1,775,484	\$2,046,964	\$11,756,962

## **NONMAJOR SPECIAL REVENUE FUNDS**

### **Fund Descriptions**

**Street Construction, Maintenance and Repair** - To account for 92.5% of the City's share of state gasoline taxes and motor vehicle license fees. State law requires that such monies be spent on street construction and maintenance.

**State Highway Improvement** - To account for the remaining 7.5% of the City's share of state gasoline taxes and motor vehicle license fees. State law requires that such monies be spent on state highways construction and improvements.

**County Motor Vehicle Registration** - To account for the City's share of motor vehicle registration fees. State law requires that such monies be spent on street construction and maintenance of certain specified roads.

**Tax Recreation** - To account for monies received from residential building permits specifically collected for the purpose of providing funds for recreational activities and facilities.

**Law Enforcement** - To account for monies received from the proceeds of the City's law enforcement activities, which participate with federal agencies in the arrest, and seizure of assets.

**Municipal Motor Vehicle Registration** - To account for the City's share of motor vehicle registration fees authorized by the City. State law requires that such monies be spent on street construction, operation and maintenance of City roads.

**Law Enforcement and Education** - To account for monies received from court fines imposed for drivers convicted of driving under the influence of drugs and alcohol. Monies generated under this fund shall be used for enforcement and education of the public of such dangers.

**Drug and Alcohol Treatment** - To account for monies received from court fines imposed for drivers convicted of driving under the influence of drugs and alcohol. Monies generated under this fund shall be used for treatment of chemically dependent drivers.

**Local Law Enforcement** - To account for monies received from the federal government under the Community Development Block Grant program for the renovation of public facilities.

**Probation Services** - To account for monies received from court fines. Monies generated under this fund shall be used for probation services provided by the Court.

**Court Computer** - To account for monies received from court fines. Monies generated under this fund shall be used for computer related expenses of the Court.

**Special Projects** - To account for monies received from court fines. Monies generated under this fund shall be used for special projects of the Court system.

**Mediation Services** - To account for monies received from court fines. Monies generated under this fund shall be used for mediation services of the Court system.

**Tax Increment Equivalent** - To account for the recording of revenues and expenditures related to the tax increment financing project with the Cincinnati Mills Mall.

**Indigent Driver Interlock** - To account for monies collected from court fines. Monies generated under this fund shall be used for electronic monitoring devices for indigent offenders in conjunction with treatment programs.

City of Fairfield, Ohio  
Combining Balance Sheet  
Nonmajor Special Revenue Funds  
December 31, 2017

	Street Construction, Maintenance and Repair	State Highway Improvement	County Motor Vehicle Registration	Tax Recreation	Law Enforcement
Assets:					
Equity in Pooled Cash and Investments	\$2,046,211	\$73,448	\$0	\$102,144	\$110,499
Receivables (Net):					
Intergovernmental	859,621	69,699	0	0	0
Total Assets	<u>2,905,832</u>	<u>143,147</u>	<u>0</u>	<u>102,144</u>	<u>110,499</u>
Liabilities:					
Accounts Payable	69,434	0	2,390	0	0
Accrued Wages and Benefits	92,571	13,360	0	0	0
Interfund Payable	0	0	42,611	0	0
Total Liabilities	<u>162,005</u>	<u>13,360</u>	<u>45,001</u>	<u>0</u>	<u>0</u>
Deferred Inflows of Resources:					
Grants and Other Taxes	719,869	58,368	0	0	0
Total Deferred Inflows of Resources	<u>719,869</u>	<u>58,368</u>	<u>0</u>	<u>0</u>	<u>0</u>
Fund Balances:					
Restricted	2,023,958	71,419	0	102,144	110,499
Unassigned	0	0	(45,001)	0	0
Total Fund Balances	<u>2,023,958</u>	<u>71,419</u>	<u>(45,001)</u>	<u>102,144</u>	<u>110,499</u>
Total Liabilities, Deferred Inflows and Fund Balances	<u>\$2,905,832</u>	<u>\$143,147</u>	<u>\$0</u>	<u>\$102,144</u>	<u>\$110,499</u>



Municipal Motor Vehicle Registration	Law Enforcement and Education	Drug and Alcohol Treatment	Local Law Enforcement	Probation Services	Court Computer	Special Projects
\$235,945	\$50,214	\$143,248	\$47,335	\$2,780,114	\$944,609	\$473,426
176,123	0	0	0	0	0	0
412,068	50,214	143,248	47,335	2,780,114	944,609	473,426
0	0	0	0	1,987	0	2
21,949	0	0	0	21,957	0	2,552
0	0	0	0	0	0	0
21,949	0	0	0	23,944	0	2,554
146,654	0	0	0	0	0	0
146,654	0	0	0	0	0	0
243,465	50,214	143,248	47,335	2,756,170	944,609	470,872
0	0	0	0	0	0	0
243,465	50,214	143,248	47,335	2,756,170	944,609	470,872
\$412,068	\$50,214	\$143,248	\$47,335	\$2,780,114	\$944,609	\$473,426
						Contributed

City of Fairfield, Ohio  
Combining Balance Sheet  
Nonmajor Special Revenue Funds  
December 31, 2017

	Mediation Services	Tax Increment Equivalent	Indigent Driver Interlock	Total Nonmajor Special Revenue Funds
Assets:				
Equity in Pooled Cash and Investments	\$613,358	\$123,890	\$278,334	\$8,022,775
Receivables (Net):				
Intergovernmental	0	0	0	1,105,443
Total Assets	613,358	123,890	278,334	9,128,218
Liabilities:				
Accounts Payable	0	0	0	73,813
Accrued Wages and Benefits	0	0	0	152,389
Interfund Payable	0	0	0	42,611
Total Liabilities	0	0	0	268,813
Deferred Inflows of Resources:				
Grants and Other Taxes	0	0	0	924,891
Total Deferred Inflows of Resources	0	0	0	924,891
Fund Balances:				
Restricted	613,358	123,890	278,334	7,979,515
Unassigned	0	0	0	(45,001)
Total Fund Balances	613,358	123,890	278,334	7,934,514
Total Liabilities, Deferred Inflows and Fund Balances	\$613,358	\$123,890	\$278,334	\$9,128,218

***THIS PAGE INTENTIONALLY LEFT BLANK***

City of Fairfield, Ohio  
Combining Statement of Revenues, Expenditures  
and Changes in Fund Balance  
Nonmajor Special Revenue Funds  
For the Fiscal Year Ended December 31, 2017

	Street Construction, Maintenance and Repair	State Highway Improvement	County Motor Vehicle Registration	Tax Recreation	Law Enforcement
Revenues:					
Investment Earnings	\$0	\$0	\$851	\$532	\$0
Intergovernmental	1,982,146	160,714	82,500	0	0
Fines, Licenses & Permits	0	0	0	3,300	71,333
Revenue in Lieu of Taxes	0	0	0	0	0
Other Revenues	25,319	0	0	0	0
Total Revenues	2,007,465	160,714	83,351	3,832	71,333
Expenditures:					
Current:					
General Government	0	0	0	0	0
Public Safety	0	0	0	0	4,102
Transportation and Street Repair	2,597,610	150,298	163,825	0	0
Capital Outlay	9,139	0	9,500	55,578	3,170
Total Expenditures	2,606,749	150,298	173,325	55,578	7,272
Excess of Revenues Over (Under) Expenditures	(599,284)	10,416	(89,974)	(51,746)	64,061
Other Financing Sources (Uses):					
Transfers In	1,250,000	0	0	0	0
Total Other Financing Sources (Uses)	1,250,000	0	0	0	0
Net Change in Fund Balance	650,716	10,416	(89,974)	(51,746)	64,061
Fund Balance - Beginning of Year	1,373,242	61,003	44,973	153,890	46,438
Fund Balance - End of Year	\$2,023,958	\$71,419	(\$45,001)	\$102,144	\$110,499

Municipal Motor Vehicle Registration	Law Enforcement and Education	Drug and Alcohol Treatment	Local Law Enforcement	Probation Services	Court Computer	Special Projects
\$0	\$1,064	\$1,064	\$0	\$23,281	\$3,725	\$2,128
354,269	0	0	20,079	0	0	0
0	7,215	10,718	0	373,632	84,684	50,923
0	0	0	0	0	0	0
0	300	0	0	0	0	0
354,269	8,579	11,782	20,079	396,913	88,409	53,051
0	0	6,673	0	372,018	70,187	67,320
0	5,097	0	12,618	0	0	0
327,836	0	0	0	0	0	0
0	99,575	0	0	9,600	14,053	0
327,836	104,672	6,673	12,618	381,618	84,240	67,320
26,433	(96,093)	5,109	7,461	15,295	4,169	(14,269)
0	0	0	0	0	0	0
0	0	0	0	0	0	0
26,433	(96,093)	5,109	7,461	15,295	4,169	(14,269)
217,032	146,307	138,139	39,874	2,740,875	940,440	485,141
\$243,465	\$50,214	\$143,248	\$47,335	\$2,756,170	\$944,609	\$470,872

Continued

City of Fairfield, Ohio  
Combining Statement of Revenues, Expenditures  
and Changes in Fund Balance  
Nonmajor Special Revenue Funds  
For the Fiscal Year Ended December 31, 2017

	Mediation Services	Tax Increment Equivalent	Indigent Driver Interlock	Total Nonmajor Special Revenue Funds
Revenues:				
Investment Earnings	\$1,064	\$0	\$0	\$33,709
Intergovernmental	0	0	0	2,599,708
Fines, Licenses & Permits	40,915	0	39,889	682,609
Revenue in Lieu of Taxes	0	39,282	0	39,282
Other Revenues	0	0	0	25,619
Total Revenues	41,979	39,282	39,889	3,380,927
Expenditures:				
Current:				
General Government	399	0	0	516,597
Public Safety	0	0	0	21,817
Transportation and Street Repair	0	0	0	3,239,569
Capital Outlay	0	0	0	200,615
Total Expenditures	399	0	0	3,978,598
Excess of Revenues Over (Under) Expenditures	41,580	39,282	39,889	(597,671)
Other Financing Sources (Uses):				
Transfers In	0	0	0	1,250,000
Total Other Financing Sources (Uses)	0	0	0	1,250,000
Net Change in Fund Balance	41,580	39,282	39,889	652,329
Fund Balance - Beginning of Year	571,778	84,608	238,445	7,282,185
Fund Balance - End of Year	\$613,358	\$123,890	\$278,334	\$7,934,514

City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	Street Construction, Maintenance and Repair Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Intergovernmental	\$1,735,000	\$1,735,000	\$1,956,044	\$221,044
Other Revenues	35,000	35,000	25,319	(9,681)
Total Revenues	1,770,000	1,770,000	1,981,363	211,363
Expenditures:				
Transportation and Street Repair				
Personnel Related	1,853,746	1,853,746	1,664,380	189,366
Other	1,502,573	1,455,413	1,152,300	303,113
Total Expenditures	3,356,319	3,309,159	2,816,681	492,478
Excess of Revenues Over (Under) Expenditures	(1,586,319)	(1,539,159)	(835,318)	703,841
Other Financing Sources (uses):				
Transfers In	1,350,000	1,350,000	1,250,000	(100,000)
Total Other Financing Sources (Uses)	1,350,000	1,350,000	1,250,000	(100,000)
Net Change in Fund Balance	(236,319)	(189,159)	414,682	603,841
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	1,371,598	1,371,598	1,371,598	0
Fund Balance End of Year	\$1,135,279	\$1,182,439	\$1,786,281	\$603,841

City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	State Highway Improvement Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Intergovernmental	\$157,000	\$157,000	\$158,598	\$1,598
Total Revenues	157,000	157,000	158,598	1,598
Expenditures:				
Transportation and Street Repair Personnel Related	152,175	152,175	147,395	4,780
Total Expenditures	152,175	152,175	147,395	4,780
Net Change in Fund Balance	4,825	4,825	11,203	6,378
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	62,245	62,245	62,245	0
Fund Balance End of Year	\$67,070	\$67,070	\$73,448	\$6,378



City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	County Motor Vehicle Registration Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Intergovernmental	\$100,350	\$100,050	\$82,500	(\$17,550)
Investment Earnings	0	0	851	851
Total Revenues	100,350	100,050	83,351	(16,699)
Expenditures:				
Capital Outlay	125,826	236,408	213,836	22,572
Total Expenditures	125,826	236,408	213,836	22,572
Net Change in Fund Balance	(25,476)	(136,358)	(130,485)	5,873
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	83,586	83,586	83,586	0
Fund Balance End of Year	\$58,110	(\$52,772)	(\$46,899)	\$5,873

City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	Tax Recreation Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Licenses & Permits	\$970	\$970	\$3,300	\$2,330
Investment Earnings	50	50	532	482
Total Revenues	1,020	1,020	3,832	2,812
Expenditures:				
Capital Outlay	1,000	57,500	55,578	1,922
Total Expenditures	1,000	57,500	55,578	1,922
Net Change in Fund Balance	20	(56,480)	(51,746)	4,734
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	153,890	153,890	153,890	0
Fund Balance End of Year	\$153,910	\$97,410	\$102,144	\$4,734

City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	Law Enforcement Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Court Costs & Fines	\$750	\$73,000	\$71,333	(\$1,667)
Total Revenues	750	73,000	71,333	(1,667)
Expenditures:				
Public Safety				
Other	28,000	33,000	7,637	25,363
Capital Outlay	0	7,163	0	7,163
Total Expenditures	28,000	40,163	7,637	32,526
Net Change in Fund Balance	(27,250)	32,837	63,696	30,859
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	46,803	46,803	46,803	0
Fund Balance End of Year	\$19,553	\$79,640	\$110,499	\$30,859

City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	Municipal Motor Vehicle Registration Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Intergovernmental	\$340,000	\$340,000	\$353,424	\$13,424
Total Revenues	340,000	340,000	353,424	13,424
Expenditures:				
Transportation and Street Repair Personnel Related	329,713	329,713	323,067	6,646
Total Expenditures	329,713	329,713	323,067	6,646
Net Change in Fund Balance	10,287	10,287	30,358	20,071
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	205,587	205,587	205,587	0
Fund Balance End of Year	\$215,874	\$215,874	\$235,945	\$20,071

City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	Law Enforcement and Education Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Court Costs & Fines	\$7,030	\$7,030	\$7,515	\$485
Investment Earnings	0	0	1,064	1,064
Total Revenues	7,030	7,030	8,579	1,549
Expenditures:				
Public Safety				
Other	40,800	40,532	5,887	34,645
Capital Outlay	0	109,000	106,226	2,774
Total Expenditures	40,800	149,532	112,113	37,419
Net Change in Fund Balance	(33,770)	(142,502)	(103,534)	38,968
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	147,097	147,097	147,097	0
Fund Balance End of Year	<u>\$113,327</u>	<u>\$4,595</u>	<u>\$43,563</u>	<u>\$38,968</u>

City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	Drug and Alcohol Treatment Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Court Costs & Fines	\$16,000	\$16,000	\$10,717	(\$5,283)
Investment Earnings	30	30	1,064	1,034
Total Revenues	16,030	16,030	11,781	(4,249)
Expenditures:				
General Government				
Other	20,000	20,000	6,673	13,327
Total Expenditures	20,000	20,000	6,673	13,327
Net Change in Fund Balance	(3,970)	(3,970)	5,109	9,079
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	138,139	138,139	138,139	0
Fund Balance End of Year	\$134,169	\$134,169	\$143,248	\$9,079

City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	Local Law Enforcement Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Intergovernmental	\$0	\$0	\$20,079	\$20,079
Total Revenues	0	0	20,079	20,079
Expenditures:				
Public Safety				
Other	17,488	17,488	12,618	4,870
Total Expenditures	17,488	17,488	12,618	4,870
Net Change in Fund Balance	(17,488)	(17,488)	7,461	24,949
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	39,874	39,874	39,874	0
Fund Balance End of Year	\$22,386	\$22,386	\$47,335	\$24,949

City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	Probation Services Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Court Costs & Fines	\$399,500	\$399,500	\$373,632	(\$25,868)
Investment Earnings	6,500	6,500	24,517	18,017
Total Revenues	406,000	406,000	398,148	(7,852)
Expenditures:				
General Government				
Personnel Related	351,703	358,703	344,247	14,456
Other	43,000	43,000	36,740	6,260
Total Expenditures	394,703	401,703	380,987	20,716
Net Change in Fund Balance	11,297	4,297	17,162	12,865
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	2,775,407	2,775,407	2,775,407	0
Fund Balance End of Year	\$2,786,704	\$2,779,704	\$2,792,568	\$12,865



City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	Court Computer Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Court Costs & Fines	\$85,100	\$85,100	\$84,684	(\$416)
Investment Earnings	0	0	3,724	3,724
Total Revenues	85,100	85,100	88,408	3,308
Expenditures:				
General Government				
Other	105,000	105,000	84,240	20,760
Total Expenditures	105,000	105,000	84,240	20,760
Net Change in Fund Balance	(19,900)	(19,900)	4,168	24,068
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	940,441	940,441	940,441	0
Fund Balance End of Year	\$920,541	\$920,541	\$944,610	\$24,068

City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	Special Projects Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Court Costs & Fines	\$50,000	\$50,000	\$50,923	\$923
Investment Earnings	75	75	2,128	2,053
Total Revenues	50,075	50,075	53,051	2,976
Expenditures:				
General Government				
Personnel Related	67,371	67,371	61,179	6,192
Other	32,000	32,000	6,193	25,807
Total Expenditures	99,371	99,371	67,372	31,999
Net Change in Fund Balance	(49,296)	(49,296)	(14,321)	34,975
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	487,748	487,748	487,748	0
Fund Balance End of Year	\$438,452	\$438,452	\$473,427	\$34,975

City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	Mediation Services Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Court Costs & Fines	\$40,000	\$40,000	\$40,915	\$915
Investment Earnings	35	35	1,064	1,029
Total Revenues	40,035	40,035	41,979	1,944
Expenditures:				
General Government				
Other	3,000	3,000	399	2,601
Total Expenditures	3,000	3,000	399	2,601
Net Change in Fund Balance	37,035	37,035	41,580	4,545
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	571,777	571,777	571,777	0
Fund Balance End of Year	\$608,812	\$608,812	\$613,357	\$4,545

City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

---

	Tax Incremental Equivalent Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Special Assessments	\$98,000	\$98,000	\$39,282	(\$58,718)
Total Revenues	98,000	98,000	39,282	(58,718)
Expenditures:				
General Government				
Other	99,000	99,000	0	99,000
Total Expenditures	99,000	99,000	0	99,000
Net Change in Fund Balance	(1,000)	(1,000)	39,282	40,282
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	84,608	84,608	84,608	0
Fund Balance End of Year	\$83,608	\$83,608	\$123,890	\$40,282

City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	Indigent Driver Interlock Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Court Costs & Fines	\$37,000	\$37,000	\$39,889	\$2,889
Total Revenues	37,000	37,000	39,889	2,889
Expenditures:				
General Government				
Other	0	0	0	0
Total Expenditures	0	0	0	0
Net Change in Fund Balance	37,000	37,000	39,889	2,889
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	238,445	238,445	238,445	0
Fund Balance End of Year	\$275,445	\$275,445	\$278,334	\$2,889

## **NONMAJOR DEBT SERVICE FUNDS**

### **Fund Descriptions**

**General Bond Retirement** - To accumulate monies for the payment of long-term and short-term debt issued without a vote of the people. Transfers from the Capital Improvements and Street Improvement Funds support this fund.

**Special Assessment** - To account for payment of bonds issued for improvements deemed to benefit specific properties against which assessments are levied.

City of Fairfield, Ohio  
Combining Balance Sheet  
Nonmajor Debt Service Funds  
December 31, 2017

	General Bond Retirement	Special Assessment	Total Nonmajor Debt Service Funds
Assets:			
Equity in Pooled Cash and Investments	\$11,798	\$1,763,686	\$1,775,484
Receivables (Net):			
Intergovernmental	0	230,653	230,653
Total Assets	11,798	1,994,339	2,006,137
Deferred Inflows of Resources:			
Grants and Other Taxes	0	230,653	230,653
Total Deferred Inflows of Resources	0	230,653	230,653
Fund Balances:			
Restricted	0	1,763,686	1,763,686
Assigned	11,798	0	11,798
Total Fund Balances	11,798	1,763,686	1,775,484
Total Liabilities, Deferred Inflows and Fund Balances	\$11,798	\$1,994,339	\$2,006,137

City of Fairfield, Ohio  
Combining Statement of Revenues, Expenditures  
and Changes in Fund Balance  
Nonmajor Debt Service Funds  
For the Fiscal Year Ended December 31, 2017

	General Bond Retirement	Special Assessment	Total Nonmajor Debt Service Funds
Revenues:			
Investment Earnings	\$0	\$56,322	\$56,322
Special Assessments	0	2,488	2,488
Total Revenues	0	58,810	58,810
Expenditures:			
Current:			
General Government	6,629	2,529	9,158
Debt Service:			
Principal	1,425,000	0	1,425,000
Interest and Other Charges	628,792	2,117	630,909
Bond Issuance Cost	85,090	0	85,090
Total Expenditures	2,145,511	4,646	2,150,157
Excess of Revenues Over (Under) Expenditures	(2,145,511)	54,164	(2,091,347)
Other Financing Sources (Uses):			
Sale of Refunding Bonds	3,615,000	0	3,615,000
Payments to Refunded Bond Escrow Agent	(3,855,969)	0	(3,855,969)
Premium on Refunding Bonds	326,059	0	326,059
Transfers In	2,178,242	0	2,178,242
Transfers (Out)	(125,000)	0	(125,000)
Total Other Financing Sources (Uses)	2,138,332	0	2,138,332
Net Change in Fund Balance	(7,179)	54,164	46,985
Fund Balance - Beginning of Year	18,977	1,709,522	1,728,499
Fund Balance - End of Year	\$11,798	\$1,763,686	\$1,775,484



City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	General Bond Retirement Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Total Revenues	\$0	\$0	\$0	\$0
Expenditures:				
Current:				
General Government				
Other	10,500	10,500	6,629	3,871
Debt Service:				
Principal Retirement	1,241,000	1,551,000	1,550,000	1,000
Interest and Fiscal Charges	676,200	676,200	628,792	47,408
Bond Issuance Cost	0	0	85,090	(85,090)
Total Expenditures	1,927,700	2,237,700	2,270,512	(32,812)
Excess of Revenues Over (Under) Expenditures	(1,927,700)	(2,237,700)	(2,270,512)	(32,812)
Other Financing Sources (uses):				
Sale of Refunding Bonds	0	0	3,615,000	3,615,000
Payments to Refunded Bond Escrow Agent	0	0	(3,855,969)	(3,855,969)
Premium on Refunding Bonds	0	0	326,059	326,059
Transfers In	2,975,000	2,975,000	2,178,242	(796,758)
Total Other Financing Sources (Uses)	2,975,000	2,975,000	2,263,332	(711,668)
Net Change in Fund Balance	1,047,300	737,300	(7,179)	(744,479)
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	18,976	18,976	18,976	0
Fund Balance End of Year	\$1,066,276	\$756,276	\$11,797	(\$744,479)

City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	Special Assessment Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Special Assessments	\$650,010	\$650,010	\$356,274	(\$293,736)
Investment Earnings	200	200	55,094	54,894
Total Revenues	650,210	650,210	411,369	(238,841)
Expenditures:				
Current:				
General Government				
Other	2,100	2,550	2,529	21
Debt Service:				
Principal Retirement	650,000	647,430	353,787	293,643
Interest and Fiscal Charges	0	2,120	2,117	3
Total Expenditures	652,100	652,100	358,433	293,667
Net Change in Fund Balance	(1,890)	(1,890)	52,936	54,826
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	1,715,632	1,715,632	1,715,632	0
Fund Balance End of Year	\$1,713,742	\$1,713,742	\$1,768,569	\$54,826

## **NONMAJOR CAPITAL PROJECTS FUNDS**

### **Fund Descriptions**

**Capital Improvement** - This capital projects fund accounts for the acquisition, construction, or the debt service thereupon, of assets with a useful life of five (5) years or more. Financing has been derived from two-tenths of the City's income tax.

**Flood Protection** – This capital project fund accounts for the construction of a flood protection project, which provides protection from stormwater runoff. Financing is derived from grants from the federal government, the state government and the issuance of notes.

**State Issue I** - This capital project fund accounts projects financed through the State of Ohio Public Works Commission. Financing is derived from grants from the stat government and local share participation.

**Downtown Development** - This capital projects fund accounts for expenditures of resources to construct major improvements to the City's downtown area.

**Park Development** - This capital projects fund accounts for the creation and development of Huffman Park.

	Capital Improvement	Flood Protection	State Issue I	Downtown Development	Park Development
Assets:					
Equity in Pooled Cash and Investments	\$1,935,787	\$4,918	\$0	\$106,204	\$615,872
Receivables (Net):					
Taxes	559,164	0	0	0	0
Intergovernmental	0	0	612,720	0	0
Total Assets	<u>2,494,951</u>	<u>4,918</u>	<u>612,720</u>	<u>106,204</u>	<u>615,872</u>
Liabilities:					
Accounts Payable	226,944	0	0	0	0
Interfund Payable	0	0	612,720	0	0
Total Liabilities	<u>226,944</u>	<u>0</u>	<u>612,720</u>	<u>0</u>	<u>0</u>
Deferred Inflows of Resources:					
Income Taxes	335,317	0	0	0	0
Grants and Other Taxes	0	0	612,720	0	0
Total Deferred Inflows of Resources	<u>335,317</u>	<u>0</u>	<u>612,720</u>	<u>0</u>	<u>0</u>
Fund Balances:					
Restricted	1,932,690	4,918	0	0	615,872
Assigned	0	0	0	106,204	0
Unassigned	0	0	(612,720)	0	0
Total Fund Balances	<u>1,932,690</u>	<u>4,918</u>	<u>(612,720)</u>	<u>106,204</u>	<u>615,872</u>
Total Liabilities, Deferred Inflows and Fund Balances	<u>\$2,494,951</u>	<u>\$4,918</u>	<u>\$612,720</u>	<u>\$106,204</u>	<u>\$615,872</u>

Total Nonmajor Capital Projects Funds
\$2,662,781
559,164
612,720
3,834,665
226,944
612,720
839,664
335,317
612,720
948,037
2,553,480
106,204
(612,720)
2,046,964
\$3,834,665

City of Fairfield, Ohio  
Combining Statement of Revenues, Expenditures  
and Changes in Fund Balance  
Nonmajor Capital Projects Funds  
For the Fiscal Year Ended December 31, 2017

	Capital Improvement	Flood Protection	State Issue I	Downtown Development	Park Development
Revenues:					
Income Taxes	\$2,875,800	\$0	\$0	\$0	\$0
Investment Earnings	24,878	0	0	0	0
Intergovernmental	201,577	0	0	0	126,452
Other Revenues	51,864	1,609	0	0	0
Total Revenues	3,154,119	1,609	0	0	126,452
Expenditures:					
Current:					
Capital Outlay	3,392,181	0	612,720	23,654	329,924
Total Expenditures	3,392,181	0	612,720	23,654	329,924
Excess of Revenues Over (Under) Expenditures	(238,062)	1,609	(612,720)	(23,654)	(203,472)
Other Financing Sources (Uses):					
Proceeds from Sale of Capital Assets	74,776	0	0	0	0
Transfers In	49,362	0	0	0	800,000
Total Other Financing Sources (Uses)	124,138	0	0	0	800,000
Net Change in Fund Balance	(113,924)	1,609	(612,720)	(23,654)	596,528
Fund Balance - Beginning of Year	2,046,614	3,309	0	129,858	19,344
Fund Balance - End of Year	\$1,932,690	\$4,918	(\$612,720)	\$106,204	\$615,872

Total  
Nonmajor  
Capital Projects  
Funds

\$2,875,800  
24,878  
328,029  
53,473

3,282,180

4,358,479

4,358,479

(1,076,299)

74,776  
849,362

924,138

(152,161)

2,199,125

\$2,046,964

City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	Capital Improvement Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Taxes	\$1,690,500	\$1,690,500	\$3,072,292	\$1,381,792
Intergovernmental	0	0	201,577	201,577
Investment Earnings	7,000	7,000	17,933	10,933
Other Revenues	1,000	1,000	51,865	50,865
Total Revenues	1,698,500	1,698,500	3,343,666	1,645,166
Expenditures:				
Capital Outlay	1,541,366	4,470,099	4,053,944	416,155
Total Expenditures	1,541,366	4,470,099	4,053,944	416,155
Excess of Revenues Over (Under) Expenditures	157,134	(2,771,599)	(710,278)	2,061,321
Other Financing Sources (uses):				
Proceeds from Sale of Capital Assets	25,000	25,000	74,776	49,776
Transfers In	950,000	1,450,000	1,450,000	0
Transfers (Out)	(1,142,715)	(1,452,715)	(1,400,638)	52,077
Total Other Financing Sources (Uses)	(167,715)	22,285	124,138	101,853
Net Change in Fund Balance	(10,581)	(2,749,314)	(586,140)	2,163,174
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	1,846,731	1,846,731	1,846,731	0
Fund Balance End of Year	\$1,836,150	(\$902,583)	\$1,260,591	\$2,163,174



City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	Flood Protection Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Other Revenues	\$0	\$0	\$1,610	\$1,610
Total Revenues	0	0	1,610	1,610
Total Expenditures	0	0	0	0
Net Change in Fund Balance	0	0	1,610	1,610
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	3,309	3,309	3,309	0
Fund Balance End of Year	\$3,309	\$3,309	\$4,918	\$1,610

City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	State Issue I Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Intergovernmental	\$50,000	\$50,000	\$0	(\$50,000)
Total Revenues	50,000	50,000	0	(50,000)
Expenditures:				
Capital Outlay	50,000	700,000	612,720	87,280
Total Expenditures	50,000	700,000	612,720	87,280
Net Change in Fund Balance	0	(650,000)	(612,720)	37,280
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	0	0	0	0
Fund Balance End of Year	\$0	(\$650,000)	(\$612,720)	\$37,280

City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	Downtown Development Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Total Revenues	\$0	\$0	\$0	\$0
Expenditures:				
Capital Outlay	0	37,000	36,655	345
Total Expenditures	0	37,000	36,655	345
Net Change in Fund Balance	0	(37,000)	(36,655)	345
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	129,860	129,860	129,860	0
Fund Balance End of Year	\$129,860	\$92,860	\$93,206	\$345

City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	Park Development Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Intergovernmental	\$0	\$127,000	\$126,452	(\$548)
Total Revenues	0	127,000	126,452	(548)
Expenditures:				
Capital Outlay	0	1,067,470	629,435	438,035
Total Expenditures	0	1,067,470	629,435	438,035
Excess of Revenues Over (Under) Expenditures	0	(940,470)	(502,983)	437,487
Other Financing Sources (uses):				
Transfers In	0	800,000	800,000	0
Total Other Financing Sources (Uses)	0	800,000	800,000	0
Net Change in Fund Balance	0	(140,470)	297,017	437,487
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	19,344	19,344	19,344	0
Fund Balance End of Year	\$19,344	(\$121,126)	\$316,360	\$437,487

## **OTHER GENERAL FUND**

With the implementation of GASB Statement No. 54, certain funds that the City prepares legally adopted budgets for no longer meet the definition to be reported as Special Revenue funds and have been included with the General Fund in the governmental fund financial statements. The City has only presented the budget schedule for this funds.

### **Fund Description**

**Compensated Leave Fund** - To account for payment of accrued sick and vacation leave for city employees upon retirement.

City of Fairfield, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2017

	Compensated Leave Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Investment Earnings	\$0	\$0	\$4,256	\$4,256
Total Revenues	0	0	4,256	4,256
Total Expenditures	0	0	0	0
Net Change in Fund Balance	0	0	4,256	4,256
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	671,171	671,171	671,171	0
Fund Balance End of Year	\$671,171	\$671,171	\$675,427	\$4,256

## **NONMAJOR ENTERPRISE FUNDS**

**Enterprise Funds:** The Enterprise Funds are established to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that the expense (including depreciation) of providing goods or services primarily or solely to the general public be financed or recovered primarily through user charges.

**Solid Waste Management** – This fund accounts for the provision of waste collection services for all residents in the City.

**Recreation Facilities** - This fund accounts for operations of the City's golf course, swimming pool and other recreational facilities, revenues from which come from customers, based on a rate authorized by the Parks Commission.

City of Fairfield, Ohio  
Combining Statement of Net Position  
Nonmajor Enterprise Funds  
December 31, 2017

	Solid Waste Management	Recreation Facilities	Total Nonmajor Enterprise Funds
Assets:			
Equity in Pooled Cash and Investments	\$249,235	\$473,842	\$723,077
Receivables (Net):			
Accounts	293,510	0	293,510
Interest	0	0	0
Inventory	0	21,418	21,418
Total Current Assets	542,745	495,260	1,038,005
Noncurrent Assets:			
Capital Assets:			
Nondepreciable Capital Assets	0	507,000	507,000
Depreciable Capital Assets, Net	0	2,523,908	2,523,908
Total Assets	542,745	3,526,168	4,068,913
Deferred Outflows of Resources:			
Deferred Charge on Refunding Pension	0	19,836	19,836
	0	264,701	264,701
Total Deferred Outflows of Resources	0	284,537	284,537
Liabilities:			
Current Liabilities:			
Accounts Payable	192,744	43,535	236,279
Accrued Wages and Benefits	0	31,837	31,837
Compensated Absences	0	49,792	49,792
Accrued Interest Payable	0	1,272	1,272
Long-Term Liabilities Due Within One Year	0	130,000	130,000
Total Current Liabilities	192,744	256,436	449,180
Long-Term Liabilities:			
Compensated Absences	0	67,171	67,171
Bonds, Notes & Loans Payable	0	444,440	444,440
Net Pension Liability	0	682,699	682,699
Total Liabilities	192,744	1,450,746	1,643,490
Deferred Inflows of Resources:			
Pension	0	10,525	10,525
Total Deferred Inflows of Resources	0	10,525	10,525
Net Position:			
Net Investment in Capital Assets	0	2,476,304	2,476,304
Restricted for:			
Unrestricted	350,001	(126,870)	223,131
Total Net Position	\$350,001	\$2,349,434	\$2,699,435



City of Fairfield, Ohio  
Combining Statement of Revenues, Expenses  
and Changes in Fund Net Position  
Nonmajor Enterprise Funds  
For the Fiscal Year Ended December 31, 2017

	Solid Waste Management	Recreation Facilities	Total Nonmajor Enterprise Funds
Operating Revenues:			
Charges for Services	\$2,273,206	\$1,791,263	\$4,064,469
Other Revenues	0	34,999	34,999
Total Operating Revenues	2,273,206	1,826,262	4,099,468
Operating Expenses:			
Personal Services	0	712,299	712,299
Contactual Services	2,295,473	613,387	2,908,860
Materials and Supplies	0	452,140	452,140
Depreciation	0	171,027	171,027
Total Operating Expenses	2,295,473	1,948,853	4,244,326
Operating Income (Loss)	(22,267)	(122,591)	(144,858)
Non-Operating Revenues (Expenses):			
Investment Earnings	0	1,906	1,906
Interest (Expense)	0	(17,317)	(17,317)
Gain on Disposal of Capital Assets	0	4,135	4,135
Total Non-Operating Revenues (Expenses)	0	(11,276)	(11,276)
Income (Loss) Before Contributions and Transfers	(22,267)	(133,867)	(156,134)
Transfers In	0	175,000	175,000
Change in Net Position	(22,267)	41,133	18,866
Net Position - Beginning of Year	372,268	2,308,301	2,680,569
Net Position - End of Year	\$350,001	\$2,349,434	\$2,699,435

City of Fairfield, Ohio  
Combining Statement of Cash Flows  
Nonmajor Enterprise Funds  
For the Fiscal Year Ended December 31, 2017

	Solid Waste Management	Recreation Facilities	Total Nonmajor Enterprise Funds
Cash Flows from Operating Activities:			
Cash Received from Customers	\$2,284,283	\$1,826,262	\$4,110,545
Cash Payments to Employees	0	(1,051,326)	(1,051,326)
Cash Payments to Suppliers	(2,292,520)	(1,024,937)	(3,317,457)
Net Cash Provided (Used) by Operating Activities	(8,237)	(250,001)	(258,238)
Cash Flows from Noncapital Financing Activities:			
Payments from Other Funds	0	175,000	175,000
Net Cash Provided (Used) by Noncapital Financing Activities	0	175,000	175,000
Cash Flows from Capital and Related Financing Activities:			
Payments for Capital Acquisitions	0	(28,560)	(28,560)
Debt Principal Payments	0	(125,000)	(125,000)
Debt Interest Payments	0	(20,010)	(20,010)
Gain on the Disposal of Capital Assets	0	224,959	224,959
Net Cash Provided (Used) by Capital and Related Financing Activities	0	51,389	51,389
Cash Flows from Investing Activities:			
Earnings on Investments	0	1,906	1,906
Net Cash Provided (Used) by Cash Flows from Investing Activities	0	1,906	1,906
Net Increase (Decrease) in Cash and Cash Equivalents	(8,237)	(21,706)	(29,943)
Cash and Cash Equivalents - Beginning of Year	257,472	495,548	753,020
Cash and Cash Equivalents - End of Year	249,235	473,842	723,077
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities			
Operating Income (Loss)	(22,267)	(122,591)	(144,858)
Adjustments:			
Depreciation	0	171,027	171,027
Changes in Assets & Liabilities:			
(Increase) Decrease in Receivables	11,077	8,045	19,122
(Increase) Decrease in Deferred Outflows of Resources	0	191,735	191,735
Increase (Decrease) in Claims Payable	0	(4,248)	(4,248)
Increase (Decrease) in Payables	2,953	32,545	35,498
Increase (Decrease) in Accrued Liabilities	0	(7,243)	(7,243)
Increase (Decrease) in Deferred Inflows of Resources	0	(12,459)	(12,459)
Increase (Decrease) in Net Pension Liability	0	(506,812)	(506,812)
Net Cash Provided (Used) by Operating Activities	(\$8,237)	(\$250,001)	(\$258,238)

***THIS PAGE INTENTIONALLY LEFT BLANK***

## **NONMAJOR FUNDS**

**Internal Service Funds:** The Internal Service Funds are established to account for goods and services furnished by a designated agency to other departments within the same government unit on a cost reimbursement basis.

### **Fund Descriptions**

**Employees' Benefits** - To account for the cost of the City's self-insured health care operations.

**Municipal Garage** - To account for the cost of maintaining the City's equipment and automotive fleet.

**Fiduciary Funds:** Fiduciary fund types are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governmental units and/or other funds.

### **Fund Descriptions**

**Agency Fund - Municipal Courts** - To account for funds collected by the court until such time as the funds can be distributed to individuals, private organizations, other governmental units and/or other funds.

**Agency Fund - Warranty Bonds** - To account for warranty bonds collected.

**Agency Fund - Joint Economic Development District-** To account for various economic development projects between West Chester Township, the City of Springdale and the City of Fairfield.

City of Fairfield, Ohio  
Combining Statement of Net Position  
Internal Service Funds  
December 31, 2017

	Employees' Benefits	Municipal Garage	Total Internal Service Funds
Current Assets:			
Equity in Pooled Cash and Investments	\$3,730,466	\$164,770	\$3,895,236
Receivables (Net):			
Interest	10,290	0	10,290
Total Assets	3,740,756	164,770	3,905,526
Deferred Outflows of Resources:			
Pension	0	259,742	259,742
Total Deferred Outflows of Resources	0	259,742	259,742
Liabilities:			
Current Liabilities:			
Accounts Payable	88	11,051	11,139
Compensated Absences	0	12,415	12,415
Claims Payable	297,875	0	297,875
Total Current Liabilities	297,963	23,466	321,429
Long-Term Liabilities:			
Compensated Absences	0	81,093	81,093
Net Pension Liability	0	669,909	669,909
Total Liabilities	297,963	774,468	1,072,431
Deferred Inflows of Resources:			
Pension	0	10,328	10,328
Total Deferred Inflows of Resources	0	10,328	10,328
Net Position:			
Unrestricted	3,442,793	(360,284)	3,082,509
Total Net Position	\$3,442,793	(\$360,284)	\$3,082,509

City of Fairfield, Ohio  
Combining Statement of Revenues, Expenses  
and Changes in Fund Net Position  
Internal Service Funds  
For the Fiscal Year Ended December 31, 2017

	Employees' Benefits	Municipal Garage	Total Internal Service Funds
Operating Revenues:			
Charges for Services	\$5,406,356	\$724,506	\$6,130,862
Other Revenues	0	1,108	1,108
Total Operating Revenues	5,406,356	725,614	6,131,970
Operating Expenses:			
Personal Services	0	692,989	692,989
Contactual Services	4,937,576	16,860	4,954,436
Materials and Supplies	0	347,184	347,184
Total Operating Expenses	4,937,576	1,057,033	5,994,609
Operating Income (Loss)	468,780	(331,419)	137,361
Non-Operating Revenues (Expenses):			
Investment Earnings	31,154	0	31,154
Total Non-Operating Revenues (Expenses)	31,154	0	31,154
Income (Loss) Before Contributions and Transfers	499,934	(331,419)	168,515
Transfers In	0	200,000	200,000
Change in Net Position	499,934	(131,419)	368,515
Net Position - Beginning of Year	2,942,859	(228,865)	2,713,994
Net Position - End of Year	\$3,442,793	(\$360,284)	\$3,082,509

City of Fairfield, Ohio  
Statement of Cash Flows  
Internal Service Funds  
For the Fiscal Year Ended December 31, 2017

	Employees' Benefits	Municipal Garage	Total Internal Service Funds
Cash Flows from Operating Activities:			
Cash Received from Customers	\$5,406,356	\$725,614	\$6,131,970
Cash Payments to Employees	0	(593,231)	(593,231)
Cash Payments to Suppliers	(4,873,964)	(381,960)	(5,255,924)
Net Cash Provided (Used) by Operating Activities	532,392	(249,577)	282,815
Cash Flows from Noncapital Financing Activities:			
Payments from Other Funds	0	200,000	200,000
Net Cash Provided (Used) by Noncapital Financing Activities	0	200,000	200,000
Cash Flows from Investing Activities:			
Earnings on Investments	23,517	0	23,517
Net Cash Provided (Used) by Cash Flows from Investing Activities	23,517	0	23,517
Net Increase (Decrease) in Cash and Cash Equivalents	555,909	(49,577)	506,332
Cash and Cash Equivalents - Beginning of Year	3,174,557	214,347	3,388,904
Cash and Cash Equivalents - End of Year	3,730,466	164,770	3,895,236
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities			
Operating Income (Loss)	468,780	(331,419)	137,361
Adjustments:			
Changes in Assets & Liabilities:			
(Increase) Decrease in Deferred Outflows of Resources	0	(72,288)	(72,288)
Increase (Decrease) in Claims Payable	63,696	(1,989)	61,707
Increase (Decrease) in Payables	(84)	(17,916)	(18,000)
Increase (Decrease) in Accrued Liabilities	0	(8,240)	(8,240)
Increase (Decrease) in Deferred Inflows of Resources	0	889	889
Increase (Decrease) in Net Pension Liability	0	181,386	181,386
Net Cash Provided (Used) by Operating Activities	\$532,392	(\$249,577)	\$282,815

City of Fairfield, Ohio  
Statement of Changes In Assets and Liabilities  
Agency Funds  
For the Fiscal Year Ended December 31, 2017

	Municipal Court			Ending Balance
	Beginning Balance	Additions	Deductions	
Assets:				
Equity in Pooled Cash and Investments	\$150,835	\$709,314	\$693,343	\$166,806
Total Assets	150,835	709,314	693,343	166,806
Liabilities:				
Undistributed Monies	150,835	709,314	693,343	166,806
Total Liabilities	\$150,835	\$709,314	\$693,343	\$166,806
	Warranty Bonds			Ending Balance
	Beginning Balance	Additions	Deductions	
Assets:				
Equity in Pooled Cash and Investments	\$5,415	\$1	\$5,416	\$0
Total Assets	5,415	1	5,416	0
Liabilities:				
Undistributed Monies	5,415	1	5,416	0
Total Liabilities	\$5,415	\$1	\$5,416	\$0
	Economic Development District			Ending Balance
	Beginning Balance	Additions	Deductions	
Assets:				
Equity in Pooled Cash and Investments	\$141,462	\$1,976,125	\$1,973,682	\$143,905
Receivables (Net):				
Accounts	178,399	166,754	178,399	166,754
Total Assets	319,861	2,142,879	2,152,081	310,659
Liabilities:				
Accounts Payable	120,986	122,842	120,986	122,842
Undistributed Monies	198,875	2,020,037	2,031,095	187,817
Total Liabilities	\$319,861	\$2,142,879	\$2,152,081	\$310,659

Continued



	Total All Agency Funds			
	Beginning Balance	Additions	Deductions	Ending Balance
Assets:				
Equity in Pooled Cash and Investments	\$297,712	\$2,685,440	\$2,672,441	\$310,711
Receivables (Net):				
Accounts	178,399	166,754	178,399	166,754
Total Assets	<u>476,111</u>	<u>2,852,194</u>	<u>2,850,840</u>	<u>477,465</u>
Liabilities:				
Accounts Payable	120,986	122,842	120,986	122,842
Undistributed Monies	355,125	2,729,352	2,729,854	354,623
Total Liabilities	<u>\$476,111</u>	<u>\$2,852,194</u>	<u>\$2,850,840</u>	<u>\$477,465</u>

***THIS PAGE INTENTIONALLY LEFT BLANK***



# STATISTICAL SECTION

City of Fairfield, Ohio

## STATISTICAL SECTION

This part of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

### **Contents**

**Financial Trends** - These schedules contain trend information to help the reader understand how the City's financial position has changed over time.

**Revenue Capacity** - These schedules contain information to help the reader understand and assess the City's most significant local revenue sources, the income tax and property tax.

**Debt Capacity** - These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

**Economic and Demographic Information** - These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place and to provide information that facilitates comparisons of financial information over time and among governments.

**Operating Information** - These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

**Sources** - Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

City of Fairfield, Ohio  
Net Position by Component  
Last Ten Calendar Years  
(accrual basis of accounting)  
Schedule 1

	Calendar Year									
	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
<b>Governmental Activities</b>										
Net Investment in Capital Assets	\$61,855,826	\$65,966,427	\$66,371,105	\$64,296,950	\$67,275,297	\$69,235,249	\$70,400,669	\$70,871,957	\$72,702,624	\$73,664,366
Restricted	16,285,100	14,757,991	13,308,997	15,986,150	16,117,641	17,137,210	16,288,586	15,892,445	18,160,599	20,743,247
Unrestricted	15,315,197	9,942,780	9,016,660	12,370,308	13,959,061	17,136,178	16,492,976	(5,843,139)	(5,913,774)	(6,938,936)
<b>Total Governmental Activities Net Position</b>	<b>\$93,456,123</b>	<b>\$90,667,198</b>	<b>\$88,696,762</b>	<b>\$92,653,408</b>	<b>\$97,351,999</b>	<b>\$103,508,637</b>	<b>\$103,182,231</b>	<b>\$80,921,263</b>	<b>\$84,949,449</b>	<b>\$87,468,677</b>
<b>Business-type activities</b>										
Net Investment in Capital Assets	\$35,778,211	\$37,114,611	\$37,096,724	\$37,488,020	\$37,444,547	\$37,900,975	\$38,873,969	\$39,709,765	\$40,221,046	\$39,221,993
Restricted	1,270,771	1,018,871	1,018,149	1,018,291	1,018,832	1,021,404	1,022,736	1,023,003	1,024,340	1,027,000
Unrestricted	12,489,925	10,201,536	9,683,097	8,968,926	9,140,411	9,583,331	9,242,621	5,784,274	4,814,362	5,446,797
<b>Total Business-Type Activities Net Position</b>	<b>\$49,538,907</b>	<b>\$48,335,018</b>	<b>\$47,797,970</b>	<b>\$47,475,237</b>	<b>\$47,603,790</b>	<b>\$48,505,710</b>	<b>\$49,139,326</b>	<b>\$46,517,042</b>	<b>\$46,059,748</b>	<b>\$45,695,790</b>
<b>Total Primary Government</b>										
Net Investment in Capital Assets	\$97,634,037	\$103,081,038	\$103,467,829	\$101,784,970	\$104,719,844	\$107,136,224	\$109,274,638	\$110,581,722	\$112,923,670	\$112,886,359
Restricted	17,555,871	15,776,862	14,327,146	17,004,441	17,136,473	18,158,614	17,311,322	16,915,448	19,184,939	21,770,247
Unrestricted	27,805,122	20,144,316	18,699,757	21,339,234	23,099,472	26,719,509	25,735,597	(58,865)	(1,099,412)	(1,492,139)
<b>Total Primary Government Net Position</b>	<b>\$142,995,030</b>	<b>\$139,002,216</b>	<b>\$136,494,732</b>	<b>\$140,128,645</b>	<b>\$144,955,789</b>	<b>\$152,014,347</b>	<b>\$152,321,557</b>	<b>\$127,438,305</b>	<b>\$131,009,197</b>	<b>\$133,164,467</b>

Source: City Records

***THIS PAGE INTENTIONALLY LEFT BLANK***

City of Fairfield, Ohio  
Changes in Net Position  
Last Ten Calendar Years  
(accrual basis of accounting)  
Schedule 2

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
<b>Expenses</b>										
<b>Governmental Activities:</b>										
General Government	\$7,801,044	\$8,302,202	\$8,219,146	\$8,375,019	\$8,451,042	\$7,631,141	\$8,179,792	\$8,240,596	\$7,968,208	\$9,420,931
Public Safety	15,725,351	16,505,748	17,357,175	16,309,564	16,249,928	16,268,499	17,231,019	18,459,890	18,841,094	19,659,072
Leisure Time Activities	3,085,978	3,275,415	3,449,071	3,394,755	3,412,316	3,466,481	3,294,693	3,020,368	3,746,235	3,523,300
Community Development	1,702,850	1,489,030	1,438,118	1,366,224	1,359,819	1,341,884	1,483,394	1,094,499	1,950,158	2,088,857
Basic Utility Service	453,750	524,491	510,171	479,877	412,238	451,823	442,800	441,845	458,368	464,115
Transportation and Street Repair	10,437,041	9,604,526	8,622,712	7,610,384	7,447,779	6,045,380	8,004,851	8,667,858	8,097,174	8,471,472
Public Health and Welfare	23,457	23,074	22,441	21,998	21,784	21,476	21,581	21,248	21,125	20,962
Interest and Fiscal Charges	862,252	687,450	794,384	1,034,139	808,963	851,250	815,863	780,363	732,471	696,672
<b>Total Governmental Activities Expenses</b>	<b>40,091,723</b>	<b>40,411,936</b>	<b>40,413,218</b>	<b>38,591,960</b>	<b>38,163,869</b>	<b>36,077,934</b>	<b>39,473,993</b>	<b>40,726,667</b>	<b>41,814,833</b>	<b>44,345,381</b>
<b>Business-Type Activities:</b>										
Water Utility	4,263,391	4,780,644	4,450,415	4,622,668	4,510,147	4,626,165	5,044,656	5,225,446	6,407,038	6,733,916
Sewer Utility	4,966,224	4,987,541	5,030,761	4,951,150	5,100,875	5,139,515	5,272,460	5,591,952	5,735,840	5,950,929
Solid Waste Management	2,266,099	2,373,306	2,513,726	2,581,355	2,444,874	2,140,007	2,173,408	2,216,074	2,259,529	2,295,473
Recreation Facilities	2,095,997	2,222,772	2,358,398	2,066,756	2,142,869	2,177,176	2,280,222	2,174,232	1,873,055	1,962,035
<b>Total Business-Type Activities Expenses</b>	<b>13,591,711</b>	<b>14,364,263</b>	<b>14,353,300</b>	<b>14,221,929</b>	<b>14,198,765</b>	<b>14,082,863</b>	<b>14,770,746</b>	<b>15,207,704</b>	<b>16,275,462</b>	<b>16,942,353</b>
<b>Total Primary Government Expenses</b>	<b>\$53,683,434</b>	<b>\$54,776,199</b>	<b>\$54,766,518</b>	<b>\$52,813,889</b>	<b>\$52,362,634</b>	<b>\$50,160,797</b>	<b>\$54,244,739</b>	<b>\$55,934,371</b>	<b>\$58,090,295</b>	<b>\$61,287,734</b>
<b>Program Revenues</b>										
<b>Governmental Activities:</b>										
Charges for Services and Sales:										
General Government	\$2,146,381	\$2,135,946	\$2,002,295	\$2,333,954	\$1,881,872	\$1,734,805	\$1,802,079	\$1,795,353	\$1,422,096	\$1,930,245
Public Safety	1,108,266	1,264,931	1,144,876	1,224,775	1,183,079	1,189,223	1,162,252	1,144,227	1,130,784	1,101,654
Leisure Time Activities	238,651	248,862	278,973	252,125	272,605	281,499	248,952	497,097	958,658	244,100
Community Development	446,641	365,788	335,889	79,800	281,964	354,464	529,106	223,544	1,194,603	1,137,106
Basic Utility Service	491,304	512,159	640,082	384,635	670,950	565,538	566,935	77,917	0	0
Transportation and Street Repair	6,665	15,307	28,587	26,561	38,233	38,389	37,452	593,242	1,705,115	39,889
Operating Grants and Contributions	3,193,430	3,352,963	3,010,499	3,614,620	3,338,989	2,933,524	2,944,428	3,077,018	3,243,396	3,301,379
Capital Grants and Contributions	647,472	1,331,917	790,846	3,115,434	3,880,495	1,707,738	14,506	897,858	185,742	1,257,952
<b>Total Governmental Activities Program Revenues</b>	<b>8,278,810</b>	<b>9,227,873</b>	<b>8,232,047</b>	<b>11,031,904</b>	<b>11,548,187</b>	<b>8,805,180</b>	<b>7,305,710</b>	<b>8,306,256</b>	<b>9,840,394</b>	<b>9,012,325</b>

City of Fairfield, Ohio  
Changes in Net Position  
Last Ten Calendar Years  
(accrual basis of accounting)  
Schedule 2 (Continued)

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
<b>Business-Type Activities:</b>										
Charges for Services and Sales:										
Water Utility	\$3,873,447	\$3,759,023	\$3,777,374	\$3,749,292	\$4,025,197	\$4,666,222	\$4,825,443	\$4,944,528	\$5,121,220	\$5,686,777
Sewer Utility	4,612,647	4,720,792	4,795,347	5,229,115	5,492,327	5,733,338	5,968,424	5,992,562	6,145,668	6,306,111
Solid Waste Management	1,620,155	1,774,420	1,937,507	2,294,545	2,373,948	2,119,641	2,165,612	2,218,507	2,261,648	2,273,206
Recreation Facilities	2,015,057	2,057,814	2,084,567	1,953,697	2,097,727	1,871,477	1,831,891	1,859,761	1,769,065	1,791,263
Operating Grants and Contributions	0	33,290	65,667	25,919	3,999	31,597	88,048	0	0	0
Capital Grants and Contributions	0	0	0	0	0	145,770	900	12,090	0	0
<b>Total Business-Type Activities Program Revenues</b>	<b>12,121,306</b>	<b>12,345,339</b>	<b>12,660,462</b>	<b>13,252,568</b>	<b>13,993,198</b>	<b>14,568,045</b>	<b>14,880,318</b>	<b>15,027,448</b>	<b>15,297,601</b>	<b>16,057,357</b>
<b>Total Primary Government Program Revenues</b>	<b>\$20,400,116</b>	<b>\$21,573,212</b>	<b>\$20,892,509</b>	<b>\$24,284,472</b>	<b>\$25,541,385</b>	<b>\$23,373,225</b>	<b>\$22,186,028</b>	<b>\$23,333,704</b>	<b>\$25,137,995</b>	<b>\$25,069,682</b>
<b>Net (Expense)/Revenue</b>										
Governmental Activities	(\$31,812,913)	(\$31,184,063)	(\$32,181,171)	(\$27,560,056)	(\$26,615,682)	(\$27,272,754)	(\$32,168,283)	(\$32,420,411)	(\$31,974,439)	(\$35,333,056)
Business-type activities	(1,470,405)	(2,018,924)	(1,692,838)	(969,361)	(205,567)	485,182	109,572	(180,256)	(977,861)	(884,996)
<b>Total Primary Government Net Expenses</b>	<b>(\$33,283,318)</b>	<b>(\$33,202,987)</b>	<b>(\$33,874,009)</b>	<b>(\$28,529,417)</b>	<b>(\$26,821,249)</b>	<b>(\$26,787,572)</b>	<b>(\$32,058,711)</b>	<b>(\$32,600,667)</b>	<b>(\$32,952,300)</b>	<b>(\$36,218,052)</b>
<b>General Revenues and Other Changes in Net Position</b>										
Governmental Activities:										
Income Taxes	\$23,770,850	\$20,975,945	\$23,206,157	\$23,652,942	\$23,709,192	\$25,606,839	\$23,586,464	\$25,318,834	\$28,822,572	\$28,041,922
Property Taxes Levied for:										
General Purposes	1,106,422	1,547,487	1,551,760	1,474,934	1,385,870	1,476,744	1,987,282	1,636,590	1,439,432	1,677,991
Special Revenue Purposes	3,306,657	3,921,193	3,799,059	3,595,787	3,551,089	3,538,952	3,587,886	3,642,740	3,722,358	6,017,623
Grants and Entitlements not Restricted	3,008,438	1,571,533	2,143,796	2,412,622	1,725,889	1,404,103	1,580,380	1,194,667	1,413,792	1,092,049
Investment Earnings	1,416,837	403,898	216,726	177,580	241,232	126,654	140,964	185,456	147,846	423,476
Other Revenues	172,337	168,142	211,309	642,837	851,001	1,693,821	1,253,901	722,374	671,625	774,223
Transfers-Internal Activities	(1,280,000)	(568,060)	(918,072)	(440,000)	(150,000)	(145,000)	(295,000)	(315,000)	(215,000)	(175,000)
<b>Total Governmental Activities</b>	<b>31,501,541</b>	<b>28,020,138</b>	<b>30,210,735</b>	<b>31,516,702</b>	<b>31,314,273</b>	<b>33,702,113</b>	<b>31,841,877</b>	<b>32,385,661</b>	<b>36,002,625</b>	<b>37,852,284</b>
<b>Business-Type Activities:</b>										
Investment Earnings	359,838	120,747	95,397	61,252	(17,798)	9,546	24,544	11,405	28,592	81,541
Other Revenues	108,814	126,228	142,321	145,376	201,918	295,954	204,500	244,583	276,975	264,497
Transfers-Internal Activities	1,280,000	568,060	918,072	440,000	150,000	145,000	295,000	315,000	215,000	175,000
<b>Total Business-Type Activities</b>	<b>1,748,652</b>	<b>815,035</b>	<b>1,155,790</b>	<b>646,628</b>	<b>334,120</b>	<b>450,500</b>	<b>524,044</b>	<b>570,988</b>	<b>520,567</b>	<b>521,038</b>
<b>Total Primary Government</b>	<b>\$33,250,193</b>	<b>\$28,835,173</b>	<b>\$31,366,525</b>	<b>\$32,163,330</b>	<b>\$31,648,393</b>	<b>\$34,152,613</b>	<b>\$32,365,921</b>	<b>\$32,956,649</b>	<b>\$36,523,192</b>	<b>\$38,373,322</b>



City of Fairfield, Ohio  
Changes in Net Position  
Last Ten Calendar Years  
(accrual basis of accounting)  
Schedule 2 (Concluded)

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Change in Net Position										
Governmental Activities	(\$311,372)	(\$3,163,925)	(\$1,970,436)	\$3,956,646	\$4,698,591	\$6,429,359	(\$326,406)	(\$34,750)	\$4,028,186	\$2,519,228
Business-Type Activities	278,247	(1,203,889)	(537,048)	(322,733)	128,553	935,682	633,616	390,732	(457,294)	(363,958)
Total Primary Government	(\$33,125)	(\$4,367,814)	(\$2,507,484)	\$3,633,913	\$4,827,144	\$7,365,041	\$307,210	\$355,982	\$3,570,892	\$2,155,270

Source: City Records

City of Fairfield, Ohio  
Fund Balances, Governmental Funds  
Last Ten Calendar Years  
(modified accrual basis of accounting)  
Schedule 3

	2008	2009	2010	2011 (1)	2012	2013	2014	2015	2016	2017
General Fund										
Reserved	\$432,065	\$323,790	\$481,771	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Unreserved	12,692,924	10,262,820	8,748,151	0	0	0	0	0	0	0
Assigned				251,377	92,799	358,413	1,276,408	673,678	1,779,678	370,256
Unassigned				10,161,500	12,352,032	15,236,166	13,107,411	14,274,603	14,034,551	15,599,686
Total General Fund	13,124,989	10,586,610	9,229,922	10,412,877	12,444,831	15,594,579	14,383,819	14,948,281	15,814,229	15,969,942
All Other Governmental Funds										
Reserved	3,801,329	1,753,678	8,672,323	0	0	0	0	0	0	0
Unreserved, Reported in:										
Special Revenue Funds	3,911,307	4,433,536	4,546,166	0	0	0	0	0	0	0
Debt Service Funds	1,528,211	1,453,973	1,485,833	0	0	0	0	0	0	0
Capital Projects Funds	363,059	5,493,406	4,540,749	0	0	0	0	0	0	0
Restricted				17,004,137	14,821,559	15,154,484	14,631,812	14,507,341	16,656,232	20,684,196
Assigned				212,497	209,911	193,969	186,814	164,254	148,835	118,002
Unassigned				(907,538)	(1,043,316)	(437,769)	(346,988)	(431,443)	(69,540)	(657,721)
Total all Other Governmental Funds	\$9,603,906	\$13,134,593	\$19,245,071	\$16,309,096	\$13,988,154	\$14,910,684	\$14,471,638	\$14,240,152	\$16,735,527	\$20,144,477

Source: City Records

(1) - Prior year amounts have not been restated for the implementation of GASB Statement 54. The change in the classification of fund balance amounts in 2011 are discussed in the Notes to the Financial Statements.

City of Fairfield, Ohio  
Changes in Fund Balances, Governmental Funds  
Last Ten Calendar Years  
(modified accrual basis of accounting)  
Schedule 4

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
<b>Revenues:</b>										
Taxes	\$28,500,970	\$26,861,747	\$28,266,333	\$28,583,571	\$28,664,812	\$30,423,136	\$28,234,609	\$31,186,625	\$33,784,963	\$36,031,807
Fines, Licenses & Permits	2,363,478	2,136,001	2,261,968	2,182,221	2,005,002	1,886,788	1,859,215	1,784,422	1,975,184	2,140,372
Charges for Services	1,809,440	2,211,605	1,790,882	2,370,058	2,561,018	2,619,848	2,675,730	2,747,915	2,598,343	2,698,535
Investment Earnings	1,456,745	406,997	367,848	211,364	245,561	135,821	142,171	175,768	135,229	431,784
Intergovernmental	7,270,321	6,560,501	6,189,211	7,382,476	8,716,682	6,548,135	5,461,873	5,446,943	5,934,448	5,191,496
Special Assessments	279,582	69,656	28,213	19,026	28,940	276,143	40,587	250,298	223,868	17,367
Other Revenues	319,880	662,331	385,809	1,193,989	420,692	671,902	441,998	462,221	1,032,869	514,038
<b>Total Revenues</b>	<b>\$42,000,416</b>	<b>\$38,908,838</b>	<b>\$39,290,264</b>	<b>\$41,942,705</b>	<b>\$42,642,707</b>	<b>\$42,561,773</b>	<b>\$38,856,183</b>	<b>\$42,054,192</b>	<b>\$45,684,904</b>	<b>\$47,025,399</b>

<b>Expenditures:</b>										
<b>Current:</b>										
General Government	\$7,302,449	\$7,932,771	\$7,591,020	\$7,868,338	\$7,492,947	\$7,297,563	\$8,062,959	\$8,338,732	\$7,926,097	\$8,341,413
Public Safety	14,932,090	15,262,238	15,724,127	15,276,912	14,999,429	15,441,781	16,157,770	16,829,972	17,148,478	17,784,469
Leisure Time Activities	2,449,825	2,600,220	2,683,583	2,527,523	2,279,421	2,416,016	2,526,615	2,588,912	2,565,624	2,598,885
Community Development	1,588,348	1,439,439	1,451,970	1,326,096	1,304,371	1,326,648	1,434,544	1,457,640	1,555,296	1,465,974
Basic Utility Service	453,750	524,491	510,171	479,877	412,238	451,823	442,800	441,845	458,368	464,115
Transportation and Street Repair	8,260,640	7,318,320	6,208,262	5,315,056	4,388,564	3,063,645	5,314,576	3,351,636	3,211,071	3,239,569
Public Health and Welfare	23,457	23,074	22,441	21,998	21,784	21,476	21,581	21,248	21,125	20,962
Capital Outlay	2,368,797	6,902,977	6,092,909	7,697,920	9,258,968	5,277,220	3,633,918	5,739,648	6,690,901	7,192,216
<b>Debt Service:</b>										
Principal Retirement	870,000	954,515	1,233,549	1,577,547	1,716,763	1,686,207	1,654,765	1,680,000	1,740,000	1,425,000
Interest and Fiscal Charges	855,696	565,524	776,107	1,024,387	839,474	876,493	835,371	800,002	747,541	630,909
Bond Issuance Cost	0	0	0	0	0	0	0	0	0	85,090
<b>Total Expenditures</b>	<b>\$39,105,052</b>	<b>\$43,523,569</b>	<b>\$42,294,139</b>	<b>\$43,115,654</b>	<b>\$42,713,959</b>	<b>\$37,858,872</b>	<b>\$40,084,899</b>	<b>\$41,249,635</b>	<b>\$42,064,501</b>	<b>\$43,248,602</b>

City of Fairfield, Ohio  
Changes in Fund Balances, Governmental Funds  
Last Ten Calendar Years  
(modified accrual basis of accounting)  
Schedule 4 (Continued)

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Excess (Deficiency) of Revenues Over Expenditures	\$2,895,364	(\$4,614,731)	(\$3,003,875)	(\$1,172,949)	(\$71,252)	\$4,702,901	(\$1,228,716)	\$804,557	\$3,620,403	\$3,776,797
Other Financing Sources (Uses)										
Proceeds from Sale of Capital Assets	\$16,134	\$346	\$18,115	\$25,929	\$122,264	\$54,377	\$73,910	\$68,419	\$155,920	\$77,776
Issuance of Capital Leases	0	378,346	0	0	0	0	0	0	0	0
Issuance of Long-Term Capital-Related Debt	0	6,065,000	9,125,000	0	0	0	0	0	0	0
Sale of Refunding Bonds	0	2,750,000	0	0	6,540,000	0	0	0	0	3,615,000
Payments to Refunded Bond Escrow Agent	0	(2,829,535)	0	0	(6,852,466)	0	0	0	0	(3,855,969)
Premium/(Discount) on Sale of Refunded Bonds	0	35,083	37,037	0	422,277	0	0	0	0	326,059
Transfers In	5,922,490	9,330,293	3,374,427	3,591,239	4,721,472	5,515,626	6,531,244	3,900,000	8,074,458	4,950,000
Transfers (Out)	(7,402,490)	(10,048,353)	(4,644,233)	(4,197,239)	(5,061,472)	(6,200,626)	(7,026,244)	(4,440,000)	(8,489,458)	(5,325,000)
Total Other Financing Sources (Uses)	(1,463,866)	5,681,180	7,910,346	(580,071)	(107,925)	(630,623)	(421,090)	(471,581)	(259,080)	(212,134)
Net Change in Fund Balances	\$1,431,498	\$1,066,449	\$4,906,471	(\$1,753,020)	(\$179,177)	\$4,072,278	(\$1,649,806)	\$332,976	\$3,361,323	\$3,564,663
Debt service as a percentage of noncapital expenditures (1)	5.3%	4.7%	4.2%	5.5%	7.3%	7.7%	6.9%	6.5%	6.7%	5.3%

Source: City Records

(1) - Noncapital expenditures is total expenditures minus capital assets used in governmental activities

City of Fairfield, Ohio  
Assessed Value and Estimated Actual Value of Taxable Property  
Last Ten Calendar Years  
Schedule 5

Calendar Year (1)	Real Property		Tangible Personal Property		Public Utilities Personal		Total Assessed Value		Total Estimated Actual Value		Total Direct Rate
	Assessed Value		Assessed Value		Assessed Value		Value		Actual Value		
2008	\$953,317,810		\$63,486,119		\$24,221,990		\$1,041,025,919		\$3,040,020,341		5.94
2009	1,021,253,020		0		24,308,010		1,045,561,030		3,036,815,632		5.94
2010	976,992,690		0		25,642,990		1,002,635,680		2,786,117,887		5.94
2011	977,696,820		0		28,055,930		1,005,752,750		2,794,779,582		5.94
2012	923,744,720		0		30,787,720		954,532,440		2,652,448,898		5.94
2013	916,662,950		0		32,024,670		948,687,620		2,636,207,348		5.94
2014	914,754,880		0		34,544,460		949,299,340		2,637,907,192		5.94
2015	903,236,750		0		38,373,230		941,609,980		2,616,540,045		5.94
2016	903,187,030		0		41,633,890		944,820,920		2,625,462,586		8.44
2017	956,212,820		0		43,078,190		999,291,010		2,776,823,738		8.44

Source: County Auditor

(1) - Tangible Personal Property was eliminated by calendar year 2008. Between 2010 through 2017, the State has and will continue to reimburse 100% of this lost revenue.

Note: The assessed value of real property (including public utility real property) is 35 percent of estimated true value. Personal property tax is assessed on all tangible personal property used in business in Ohio. The assessed value of public utility personal property ranges from 25 percent of true value for railroad property to 88 percent for electric transmission and distribution property. General business tangible personal property is assessed at 25 percent for everything except inventories, which are assessed at 23 percent. Property is assessed annually.

The tangible personal property values associated with each year are the values that, when multiplied by the applicable rates, generated the property tax revenue to be received in that year. For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by the 10 percent, 2 1/2 percent and homestead exemptions before being billed.

City of Fairfield, Ohio  
Direct and Overlapping Property Tax Rates  
Last Ten Calendar Years  
Schedule 6

Calendar Year	Direct Rate				Overlapping Rates		
	General Fund	Police Levy	Fire/EMS Levy	Total	County Levy	School Levy	Voactional School Levy
2008	0.99	0.30	4.65	5.94	10.45	58.60	1.93
2009	0.99	0.30	4.65	5.94	9.75	56.59	1.93
2010	0.99	0.30	4.65	5.94	9.75	56.52	1.93
2011	0.99	0.30	4.65	5.94	9.72	56.60	1.93
2012	0.99	0.30	4.65	5.94	9.72	63.10	1.93
2013	0.99	0.30	4.65	5.94	9.72	62.80	1.93
2014	0.99	0.30	4.65	5.94	9.72	65.80	1.93
2015	0.99	0.30	4.65	5.94	9.72	65.80	1.93
2016	0.99	0.30	7.15	8.44	9.72	64.30	1.93
2017	0.99	0.30	7.15	8.44	9.72	64.30	1.93

Source: County Auditor

Note: Rates may only be raised by obtaining the approval of a majority of the voters at a public election.

City of Fairfield, Ohio  
Principal Property Tax Payers  
Current Year and Nine Years Ago (1)  
Schedule 7

2017 (1)		
Taxpayer	Assessed Value	Percentage of Total Assessed Value
Duke Energy Ohio	\$41,711,810	4.41%
Boymel	8,055,750	0.85%
Cincinnati Financial	7,944,520	0.84%
Duke Realty	7,202,000	0.76%
Faith Village Apartments	6,588,590	0.70%
Ohio Casualty Insurance	6,083,640	0.64%
Sisters of Mercy	5,983,750	0.63%
Camelot East	5,964,820	0.63%
BWIP Woodstock	5,623,210	0.60%
RS Timber Hollow	5,084,950	0.54%
	<u>\$100,243,040</u>	<u>10.60%</u>

2008 (2)		
Taxpayer	Assessed Value	Percentage of Total Assessed Value
Duke Energy	\$23,129,960	2.22%
Cincinnati Financial Corp.	16,913,280	1.62%
Sam Boymel Trustee	9,720,740	0.93%
Ohio Casualty Insurance Co.	7,533,520	0.72%
Faith-Village Park Apartments	5,709,930	0.55%
Alliance TP Portfolio LTD	5,540,810	0.53%
TGM Camelot, Inc.	5,260,550	0.51%
Timber Hollow Apartments	5,105,830	0.49%
Rajole LLC	4,691,700	0.45%
Meijer Stores LTD PRT	4,691,700	0.45%
	<u>\$88,298,020</u>	<u>8.47%</u>

Source: County Auditor

(1) - Calendar Year 2017

(2) - Collection Year 2008

City of Fairfield, Ohio  
Property Tax Levies and Collections  
Last Ten Calendar Years  
Schedule 8

Calendar Year	Taxes Levied for the Calendar Year	Collected within the Calendar Year of the Levy		Delinquent Taxes Collected	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2008	\$5,435,599	\$4,973,339	91.50%	\$242,262	\$5,215,601	95.95%
2009	5,174,402	4,860,458	93.93%	173,884	5,034,342	97.29%
2010	5,184,904	4,963,811	95.74%	63,638	5,027,449	96.96%
2011	5,225,619	4,993,958	95.57%	175,800	5,169,758	98.93%
2012	5,153,091	4,977,999	96.60%	172,024	5,150,023	99.94%
2013	5,120,551	5,048,532	98.59%	153,557	5,120,551	100.00%
2014	5,245,233	5,081,457	96.88%	168,336	5,245,233	100.00%
2015	5,163,152	5,099,800	98.77%	63,352	5,163,152	100.00%
2016	5,200,000	5,162,354	99.28%	37,646	5,200,000	100.00%
2017	N/A	N/A	N/A	N/A	N/A	N/A

Source: County Auditor

N/A - Information not available



## Schedule 9

Total

150

City of Fairfield, Ohio  
Principal Income Taxpayers  
Current Year and Nine Years Ago  
(cash basis of accounting)  
Schedule 10

	2017
Name	Amount
Cincinnati Insurance Corporation	\$4,370,670
Mercy Health Cincinnati LLC	1,352,997
Liberty Mutual Group Inc	1,122,280
Fairfield Board of Education	678,087
Koch Meat Co Inc	532,212
Express Scripts Services Company	418,586
Pacific Manufacturing Ohio Inc	397,894
City of Fairfield	394,208
Takumi Stamping Inc	314,240
Martin Brower Co LLC	269,986
Total Collections - Principal Taxpayers	<u>\$9,851,160</u>
Total Collections	\$23,873,512
Combined percentage of total income taxes	41.3%
	2008
Name	Amount
Cincinnati Insurance	\$2,802,660
Ohio Casualty Group	904,441
Mercy Regional Health System	862,051
Fairfield Board of Education	721,562
Medco Health Solutions	702,459
City of Fairfield	302,805
Pacific Mfg Ohio Inc	297,496
FedEx Freight East Inc	281,846
PNG Telecommunications Inc	177,682
Koch Meat Co Inc	166,188
Total Collections - Principal Taxpayers	<u>\$7,219,191</u>
Total Collections	\$22,173,132
Combined percentage of total income taxes	29.9%

Source: City Finance Department

City of Fairfield, Ohio  
Ratios of Outstanding Debt by Type  
Last Ten Calendar Years  
Schedule 11

Calendar Year	Governmental Activities			Business-Type Activities				Total Primary Government	Percentage of Personal Income	Per Capita
	General Obligation Bonds	Special Assessment Bonds	Capital Leases	Loans	General		Mortgage Revenue Bonds			
					Obligation	Bonds				
2008	\$11,660,000	\$0	\$0	\$7,362,653	\$1,700,000		\$2,800,000	\$32,022,653	0.25%	\$761
2009	16,840,566	0	348,831	6,655,829	3,843,489		0	29,588,715	0.23%	703
2010	24,832,967	0	275,282	5,920,185	3,483,678		0	36,212,112	0.28%	852
2011	23,323,331	0	197,735	5,154,545	3,113,867		0	35,539,478	0.26%	836
2012	22,074,185	0	115,972	4,357,688	2,755,301		0	31,986,052	0.22%	752
2013	20,427,762	0	29,765	3,528,338	2,328,129		0	26,313,994	0.18%	619
2014	18,756,339	0	0	2,665,171	1,890,957		0	23,312,467	0.15%	548
2015	17,029,916	0	0	1,766,809	1,453,785		0	20,250,510	N/A	476
2016	15,248,896	0	0	831,812	1,011,613		0	17,092,321	N/A	402
2017	14,103,851	0	0	219,082	574,440		0	14,897,373	N/A	350

Source: City Finance Department

Notes: Details regarding the city's outstanding debt can be found in the notes to the financial statements

N/A - Information not available

City of Fairfield, Ohio  
Ratios of General Bonded Debt Outstanding  
Last Ten Calendar Years  
Schedule 12

---

Calendar Year	General Bonded Debt Outstanding Total General Obligation Bonds	Debt Service Fund Balance	General Bonded Debt Outstanding Net General Obligation Bonds	Percentage of Estimated Actual Taxable Value of Property	Per Capita
2008	\$16,160,000	\$1,410,471	\$14,749,529	0.49%	\$415
2009	20,684,055	1,420,961	19,263,094	0.63%	558
2010	28,316,645	1,430,938	26,885,707	0.96%	765
2011	26,437,198	1,464,498	24,972,700	0.89%	683
2012	24,462,392	1,558,685	22,948,959	0.87%	591
2013	22,755,891	1,774,344	20,981,547	0.79%	534
2014	20,647,296	1,615,879	19,031,417	0.72%	466
2015	18,483,701	1,666,201	16,817,500	0.64%	405
2016	16,260,509	1,709,522	14,550,987	0.56%	N/A
2017	14,678,291	1,763,686	12,914,605	0.49%	N/A

Source: City Finance Department

Notes: Details regarding the city's outstanding debt can be found in the notes to the basic financial statements

N/A - Information not available

City of Fairfield, Ohio  
Direct and Overlapping Governmental Activities Debt  
As of December 31, 2017  
Schedule 13

Governmental Unit	Net Debt Outstanding	Estimated Percentage Applicable (1)	Amount Applicable to City of Fairfield
Butler County	\$33,923,580	12.70%	\$4,308,295
Hamilton County	133,845,000	0.00%	0
Fairfield City School District	73,238,000	69.04%	50,563,515
Lakota Local School District	107,975,000	0.37%	399,508
Northwest L School District	87,275,000	0.00%	0
Butler Technology & Career Center Jt. Voc. School District	8,430,000	11.61%	978,723
Subtotal Overlapping Debt	444,686,580		56,250,041
City of Fairfield - Direct Debt	14,103,851	100.00%	14,103,851
Total Direct and Overlapping Debt	\$458,790,431		\$70,353,892

Source: Ohio Municipal Advisory Council

(1) - Percentages were determined by dividing the assessed valuation of the overlapping government located within the boundaries of the City by the total assessed valuation of the government.

Legal Debt Margin Calculation for Calendar Year 2017									
Assessed Value								\$999,291,010	\$999,291,010
Statutory Legal Debt Limitation (1)								10.5%	5.5%
Total Debt Limitation								104,925,556	54,961,006
Debt Applicable to Limit:									
Gross Indebtedness								14,678,291	14,678,291
Less: Bond Retirement Fund Balance								0	0
Total Net Debt Applicable to Limit								14,678,291	14,678,291
Legal Debt Margin								\$82,945,688	\$35,704,642

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Total Debt Limit (1)										
Debt Limit (10.5%)	\$109,307,721	\$109,783,908	\$105,276,746	\$100,225,906	\$100,225,906	\$99,612,200	\$99,676,431	\$98,869,048	\$99,206,197	\$104,925,556
Total Net Debt Applicable to Limit	24,660,000	22,584,055	30,016,645	26,437,198	24,462,392	22,755,891	20,647,296	18,483,701	16,260,509	14,678,291
Legal Debt Margin	\$84,647,721	\$87,199,853	\$75,260,101	\$73,788,708	\$75,763,514	\$76,856,309	\$79,029,135	\$80,385,347	\$82,945,688	\$90,247,265
Total Net Debt Applicable to the Limit as a Percentage of Debt Limit	22.6%	20.6%	28.5%	26.4%	24.4%	22.8%	20.7%	18.7%	16.4%	14.0%
Total Unvoted Debt Limit (1)										
Debt Limit (5.5%)	\$57,256,426	\$57,505,857	\$55,144,962	\$52,499,284	\$52,499,284	\$52,177,819	\$52,211,464	\$51,788,549	\$51,965,151	\$54,961,006
Total Net Debt Applicable to Limit	24,660,000	22,584,055	30,016,645	26,437,198	24,462,392	22,755,891	20,647,296	18,483,701	16,260,509	14,678,291
Legal Debt Margin	\$32,596,426	\$34,921,802	\$25,128,317	\$26,062,086	\$28,036,892	\$29,421,928	\$31,564,168	\$33,304,848	\$35,704,642	\$40,282,715
Total Net Debt Applicable to the Limit as a Percentage of Debt Limit	43.1%	39.3%	54.4%	50.4%	46.6%	43.6%	39.5%	35.7%	31.3%	26.7%

Source: City Records

(1) - Direct debt limitation based upon Section 133, the Uniform Bond Act of the Ohio Revised Code. Total debt limit should not exceed 10.5% of net assessed property value.  
Total unvoted debt limit should not exceed 5.5% of net assessed property value.

City of Fairfield, Ohio  
Pledged-Revenue Coverage  
Last Ten Calendar Years  
Schedule 15

Calendar Year	Special Assessment Bonds			
	Special Assessment Collections	Debt Service		Coverage
		Principal	Interest	
2008	\$142,506	\$0	\$0	N/A
2009	37,251	0	0	N/A
2010	25,576	0	0	N/A
2011	274,721	0	0	N/A
2012	506,161	0	0	N/A
2013	369,777	0	0	N/A
2014	676,237	0	0	N/A
2015	500,594	0	0	N/A
2016	236,705	0	0	N/A
2017	224,581	0	0	N/A

Source: County Auditor

Note: Details regarding the city's outstanding debt can be found in the notes to the basic financial statements.

N/A - Information not available

City of Fairfield, Ohio  
Demographic and Economic Statistics - Butler County  
Last Ten Calendar Years  
Schedule 16

---

Calendar Year	Population (1)	Personal Income (Thousands of Dollars) (2)	Per Capita Personal Income (3)	Unemployment Rate (4)
2008	42,097	\$12,811,630	\$35,511	6.20%
2009	42,097	12,653,202	34,512	9.30%
2010	42,510	12,959,978	35,138	8.80%
2011	42,510	13,538,158	36,590	7.90%
2012	42,510	14,398,043	38,852	6.00%
2013	42,510	14,592,549	39,304	7.10%
2014	42,510	15,294,977	40,878	4.50%
2015	42,510	15,631,343	41,534	4.50%
2016	42,510	N/A	N/A	4.10%
2017	42,510	N/A	N/A	4.70%

Sources:

- (1) - Population estimates provided by U.S. Census Bureau (2000 Census for years 2002 - 2009 and 2010 Census for years 2010 - 2011)
- (2) - Personal Income information provided by Bureau of Economic Analysis: Regional Economic Accounts
- (3) - Per Capita Personal Income information provided by Bureau of Economic Analysis: Regional Economic Accounts
- (4) - Ohio Bureau of Employment Services

N/A - Information not available



City of Fairfield, Ohio  
Major Employers (1)  
Current Year and Nine Years Ago  
Schedule 17

2017			
Major Employers (2)	Type	Number of Employees	Employer's Percentage of Total Employment
AK Steel Holding Corp	Mfg	(3)	(4)
Butler County Government	Govt	(3)	(4)
Cincinnati Financial Corp	Ins	(3)	(4)
Cornerstone Brands Inc	Trade	(3)	(4)
Fairfield City Schools	Govt	(3)	(4)
Ft Hamilton Memorial Hospital	Serv	(3)	(4)
GE Aviation	Mfg	(3)	(4)
Hamilton City Schools	Govt	(3)	(4)
Koch Foods	Serv	(3)	(4)
Lakota Local Schools	Govt	(3)	(4)
Liberty Mutual/Ohio Casualty Corp	Ins	(3)	(4)
Mercy Regional Hospital	Serv	(3)	(4)
Miami University	Govt	(3)	(4)
Pierre Foods	Mfg	(3)	(4)

2008			
Major Employers (2)	Type	Number of Employees	Employer's Percentage of Total Population
AK Steel Holding Corp	Mfg	(3)	(4)
Amylin Pharmaceuticals Inc	Mfg	(3)	(4)
Armor Holdings Inc	Mfg	(3)	(4)
Butler County Government	Govt	(3)	(4)
Cincinnati Financial Corp	Ins	(3)	(4)
Cornerstone Brands Inc	Trade	(3)	(4)
Fairfield City Schools	Govt	(3)	(4)
Ft Hamilton Memorial Hospital	Serv	(3)	(4)
Hamilton City Schools	Govt	(3)	(4)
Lakota Local Schools	Govt	(3)	(4)
Liberty Mutual/Ohio Casualty Corp	Ins	(3)	(4)
Mercy Regional Hospital	Serv	(3)	(4)
Miami University	Govt	(3)	(4)
Middletown Regional Health System	Serv	(3)	(4)

Source: Ohio Department of Development

(1) - For all of Butler County

(2) - Includes at minimum the ten largest employers for the county. In alphabetical order only.

(3) - The number of employees of each listed major employer was not available.

(4) - The employer's percentage of total employment for each major employer was not available.

City of Fairfield, Ohio  
Full-Time Equivalent City Government Employees by Function/Program  
Last Ten Calendar Years  
Schedule 18

Function/Program	Full-Time Equivalent Employees as of December 31									
	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
General Government										
City Administration	5	5	5	5	5	5	5	10	10	12
City Council	2	2	2	2	2	2	1	1	1	1
Engineering	7	7	6	6	6	6	6	6	6	6
Facility/Janitors	2	2	2	2	2	2	1	1	1	1
Municipal Court	21	21	21	21	20	19	20	20	20	20
Finance	21	23	22	21	21	21	21	16	18	17
Public Safety										
Police										
Officers	60	61	60	59	58	58	57	57	58	58
Non-Sworn	21	20	20	20	20	20	20	20	20	18
Fire	30	31	31	30	29	29	28	27	28	31
Leisure Time Activities										
Parks and recreation	22	22	21	20	20	20	20	20	19	18
Community Development										
Planning and Zoning	4	4	4	4	4	4	4	4	3	4
Building Inspection	10	10	8	8	8	8	8	8	8	8
Economic Development	1	1	1	1	1	1	1	1	1	1
Basic Utility Service										
Water	21	21	21	21	21	19	18	20	21	21
Wastewater	22	22	21	22	21	21	22	22	21	21
Transportation and Street Repair	30	30	29	28	27	27	27	28	27	28
Total	279	282	274	270	265	262	259	261	262	265

Source: City Finance Department

City of Fairfield, Ohio  
Operating Indicators by Function/Program  
Last Ten Calendar Years  
Schedule 19

Function/Program	Calendar Year									
	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Community Environment										
Planning and Development										
Building permits issued	1,902	1,890	1,806	1,787	2,068	1,771	1,720	1,712	1,834	1,838
Building inspections conducted	4,196	2,841	3,250	2,665	2,904	2,820	2,542	2,554	3,229	3,477
Economic Development										
Value of Residential Construction	\$5,987,184	\$7,878,345	\$7,131,659	\$6,581,580	\$8,020,432	\$6,689,302	\$5,589,157	\$7,516,667	\$9,058,653	\$9,667,134
Value of Commercial Construction	\$40,943,871	\$10,637,756	\$18,436,106	\$16,158,312	\$22,505,453	\$27,617,808	\$25,374,335	\$35,644,173	\$122,371,102	\$56,811,744
General Government										
Finance Department - Income Tax										
Income Tax Refunds	932	1,060	1,108	948	1,063	928	959	1,022	847	819
Dollar Amount of Refunds	\$886,280	\$838,260	\$733,150	\$488,939	\$493,998	\$475,670	\$3,322,818	\$1,538,826	\$564,945	\$1,477,354
Average Refund Amount	\$951	\$791	\$662	\$516	\$465	\$513	\$3,465	\$1,506	\$667	\$1,804
Court										
Number of Criminal Cases	4,123	4,702	4,478	4,334	3,359	3,215	3,590	2,869	3,303	3,464
Number of Civil Cases	2,136	1,837	1,660	1,667	1,459	1,223	1,185	1,152	1,188	1,306
Construction Services										
Square Footage of Sidewalk Repairs	26,999	32,598	19,432	31,350	13,951	24,976	17,460	19,036	25,700	13,800
Securities of Persons and Property										
Police										
Physical arrests:										
Adult	3,798	3,612	3,458	3,476	2,802	2,732	2,485	2,430	2,851	3,509
Juvenile	497	387	355	26	222	258	295	255	265	286
Citations	3,847	3,432	3,208	2,555	2,310	3,043	2,842	2,980	3,048	3,450
Accidents	1,628	1,283	1,207	1,232	1,237	1,144	1,322	1,440	1,358	1,386
Fire										
Emergency responses	3,929	4,355	4,676	5,378	5,465	5,437	5,870	4,972	5,593	6,089
Fire Calls	2,366	1,022	879	869	906	866	944	915	806	873
Inspections	2,032	2,100	2,124	2,136	1,526	1,855	1,934	1,846	1,460	1,441
Transportation										
Public Works										
Number of Street Miles Resurfaced	7	6	7	5	4	13	15	12	11	14
Tons of Street Salt Used	6,663	5,277	8,146	3,671	1,177	4,686	4,315	4,368	2,213	1,197
Cubic Yards of Leaves Picked-up	4,056	6,074	4,396	2,929	3,952	3,959	4,152	5,346	5,676	4,150

City of Fairfield, Ohio  
Operating Indicators by Function/Program  
Last Ten Calendar Years  
Schedule 19 (Continued)

Function/Program	Calendar Year									
	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Leisure										
Parks and Recreation										
Number of Theater Patrons	12,645	13,775	15,516	14,395	14,345	12,195	14,120	14,158	15,336	13,562
Number of Pool Admissions	42,204	41,747	34,741	46,505	34,838	24,090	24,641	26,511	26,062	24,893
Program Attendance:										
Youth/Preschool	33,535	26,464	19,710	18,861	21,796	20,073	20,805	19,418	20,570	20,946
Fitness	11,225	12,695	12,298	12,254	12,479	9,636	8,976	5,659	5,838	6,600
Senior Activities	11,152	12,957	14,521	13,559	16,323	18,047	17,898	19,160	19,896	20,500
Water										
Water main breaks	66	65	64	60	57	64	81	56	71	59
Average daily consumption (millions of gallons)	5.760	5.360	5.250	5.200	5.149	5.068	4.998	4.597	5.219	5.430
Peak daily consumption (millions of gallons)	7.883	8.208	7.749	7.407	8.282	7.746	6.978	6.884	7.256	7.319
Wastewater										
Average daily sewage treatment (millions of gallons)	5.900	5.679	5.084	4.934	4.955	5.323	5.182	5.216	4.779	5.133

Source: Various City Departments

City of Fairfield, Ohio  
Capital Asset Statistics by Function/Program  
Last Ten Calendar Years  
Schedule 20

Function/Program	Calendar Year									
	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
General Government										
Municipal Building (square footage)	19,284	19,284	19,284	19,284	19,284	19,284	19,281	19,284	19,284	19,284
Municipal Building Annex (square footage)	7,424	7,424	7,424	7,424	7,424	7,424	7,424	7,424	7,424	7,424
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Square Footage of Building	50,033	50,033	50,033	50,033	50,033	50,033	50,033	50,033	50,033	50,033
Police Cruisers	26	26	26	27	24	24	21	25	28	24
Fire										
Stations	3	3	3	3	3	3	3	3	3	3
Number of Fire Engines	5	5	5	5	4	4	4	4	4	4
Number of EMS Vehicles	4	4	4	4	4	4	4	4	4	4
Public Works										
Area of City (square miles)	20.18	20.18	20.18	20.18	20.18	20.18	20.18	20.18	20.18	20.18
Streets (miles)	160.5	160.5	160.5	160.6	160.7	166.3	166.3	180.0	180.0	180.0
Highways (miles)	7.14	7.14	7.14	7.27	7.27	7.27	7.27	7.27	7.27	7.27
Streetlights	1,525	1,525	1,525	2,962	2,962	2,962	2,983	2,983	2,986	2,986
Traffic signals	58	58	58	60	61	61	63	61	61	61
Parks and Recreation										
Number of Parks	25	25	25	25	26	29	29	37	35	35
Area of Parks (acreage)	469	469	469	469	577	676	538	665	659	827
Playgrounds	12	12	12	12	15	14	21	14	14	14
Baseball/softball diamonds	16	16	16	16	16	18	21	20	20	20
Soccer/football fields	11	11	11	11	11	12	17	15	15	15
Aquatic Center /Swimming pools	1	1	1	1	1	1	1	1	1	1
Community Arts centers	1	1	1	1	1	1	1	1	1	1
Golf Courses	2	2	2	2	2	2	2	2	2	2
Municipal Water										
Storage Capacity (millions of gallons)	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00
Water Mains (miles)	172.00	172.00	172.00	172.00	172.00	172.00	169.00	169.00	169.00	170.00
Fire hydrants	2,384	2,384	2,384	1,965	1,965	1,966	2,000	2,000	2,000	2,000
Sewers										
Treatment Capacity (millions of gallons)	10.00	10.00	10.00	10.00	10.00	10.00	10.00	10.00	10.00	10.00
Sanitary Sewers (miles)	175.00	175.00	175.00	175.00	175.00	175.00	175.00	175.00	175.00	175.00

Source: Various City Departments

**APPENDIX B**  
**2018 BUDGET APPROPRIATION SUMMARY**

[SEE ATTACHED]

## Ordinance Number 134 - 17

### AN ORDINANCE TO MAKE ESTIMATED APPROPRIATIONS FOR THE EXPENSES AND OTHER EXPENDITURES OF THE CITY FAIRFIELD, OHIO DURING THE PERIOD BEGINNING JANUARY 1, 2018 AND ENDING DECEMBER 31, 2018.

BE IT ORDAINED by the Council of the City of Fairfield, Ohio,:

**Section 1.** That to provide for the estimated expenses and other expenditures of the City of Fairfield, Ohio during the beginning January 1, 2018 and ending December 31, 2018, the following sums are hereby set aside and appropriated as follows, TO WIT:

**Section 2.** That sums are hereby appropriated from the various funds of the City to accounts of the City for the purposes therein described as follows:

---

FROM: UNAPPROPRIATED FUND 100 - GENERAL FUND		30,105,786.00
TO: 110 CITY COUNCIL		221,150.00
Personnel	197,800.00	
Other	23,350.00	
TO: 115 MAYOR		15,824.00
Personnel	11,324.00	
Other	4,500.00	
TO: 120 CITY MANAGER		577,173.00
Personnel	539,415.00	
Other	37,758.00	
TO: 125 GENERAL SERVICES		6,774,108.00
Personnel	54,140.00	
Other	6,719,968.00	
TO: 130 LAW DIRECTOR		516,150.00
Personnel	500.00	
Other	515,650.00	
TO: 145 HUMAN RESOURCES		366,653.00
Personnel	288,003.00	
Other	78,650.00	
TO: 150 PLANNING & ECONOMIC DEVL		652,031.00
Personnel	602,581.00	
Other	49,450.00	
TO: 155 BUILDING & ZONING INSPECTION		834,836.00
Personnel	746,086.00	
Other	88,750.00	
TO: 160 SPECIAL APPROPRIATION		0.00
Personnel	0.00	
Other	0.00	
TO: 210 FINANCE ADM & ACCOUNTING		719,430.00
Personnel	689,530.00	
Other	29,900.00	
TO: 211 INCOME TAX		721,555.00

	Personnel	610,315.00	
	Other	111,240.00	
TO: 213	INFORMATION TECHNOLOGY		596,844.00
	Personnel	535,044.00	
	Other	61,800.00	
TO: 310	POLICE		11,128,840.00
	Personnel	10,285,690.00	
	Other	843,150.00	
TO: 315	MUNICIPAL COURT		1,885,472.00
	Personnel	1,575,772.00	
	Other	309,700.00	
TO: 316	JUSTICE CENTER		839,500.00
	Personnel	0.00	
	Other	839,500.00	
TO: 410	PUBLIC WORKS ADMINISTRATION		215,692.00
	Personnel	185,817.00	
	Other	29,875.00	
TO: 411	CONSTRUCTION SERVICES		748,088.00
	Personnel	617,563.00	
	Other	130,525.00	
TO: 412	MUNICIPAL BUILDING		297,834.00
	Personnel	111,784.00	
	Other	186,050.00	
TO: 510	PARKS & RECREATION ADM		989,713.00
	Personnel	847,713.00	
	Other	142,000.00	
TO: 512	PARKS MAINTENANCE OPERATIONS		1,116,376.00
	Personnel	739,376.00	
	Other	377,000.00	
TO: 513	MARSH PARK FISHING LAKE		108,366.00
	Personnel	56,616.00	
	Other	51,750.00	
TO: 530	COMMUNITY ARTS CENTER		780,151.00
	Personnel	248,611.00	
	Other	531,540.00	
	TOTAL GENERAL FUND		<u><u>30,105,786.00</u></u>
FROM: UNAPPROPRIATED FUND 201 - STREET CONST, MAINT & REPAIR			<u><u>3,343,752.00</u></u>
TO: 420	STREETS & TRANSPORTATION		3,343,752.00
	Personnel	1,906,712.00	
	Other	1,437,040.00	
	TOTAL STREET CONST, MAINT & REPAIR		<u><u>3,343,752.00</u></u>
FROM: UNAPPROPRIATED FUND 202 - STATE HIGHWAY IMP			<u><u>152,175.00</u></u>
TO: 420	STREETS & TRANSPORTATION		152,175.00



Personnel	152,175.00	
Other	0.00	
TOTAL STATE HIGHWAY IMP	<u>152,175.00</u>	
<b>FROM: UNAPPROPRIATED FUND 203 - FIRE LEVY</b>		<b><u>7,407,847.00</u></b>
TO: 320 FIRE SUPPRESSION		7,407,847.00
Personnel	6,424,547.00	
Other	983,300.00	
TO: 330 PARAMEDIC PREVENTION		0.00
Personnel	0.00	
Other	0.00	
TOTAL FIRE LEVY	<u>7,407,847.00</u>	
<b>FROM: UNAPPROPRIATED FUND 205 - COUNTY MOTOR VEHICLE</b>		<b><u>0.00</u></b>
TO: 160 SPECIAL APPROPRIATION		0.00
Personnel	0.00	
Other	0.00	
TO: 160 SPECIAL APPROPRIATIONS		0.00
Personnel	0.00	
Other	0.00	
TOTAL COUNTY MOTOR VEHICLE	<u>0.00</u>	
<b>FROM: UNAPPROPRIATED FUND 206 - TAX RECREATION</b>		<b><u>0.00</u></b>
TO: 160 SPECIAL APPROPRIATIONS		0.00
Personnel	0.00	
Other	0.00	
TOTAL TAX RECREATION	<u>0.00</u>	
<b>FROM: UNAPPROPRIATED FUND 211 - LAW ENFORCEMENT</b>		<b><u>27,000.00</u></b>
TO: 310 POLICE		27,000.00
Personnel	0.00	
Other	27,000.00	
TOTAL LAW ENFORCEMENT	<u>27,000.00</u>	
<b>FROM: UNAPPROPRIATED FUND 212 - MUNICIPAL MOTOR VEHICLE</b>		<b><u>329,713.00</u></b>
TO: 420 STREETS & TRANSPORTATION		329,713.00
Personnel	329,713.00	
Other	0.00	
TOTAL MUNICIPAL MOTOR VEHICLE	<u>329,713.00</u>	

<b>FROM: UNAPPROPRIATED FUND 213 - LAW ENFORCEMENT &amp; EDU</b>		<b>35,000.00</b>
TO: 310 POLICE		35,000.00
Personnel	0.00	
Other	35,000.00	
TOTAL LAW ENFORCEMENT & EDU		<u>35,000.00</u>
<b>FROM: UNAPPROPRIATED FUND 214 - DRUG &amp; ALCOHOL TREATMENT</b>		<b>15,000.00</b>
TO: 315 MUNICIPAL COURT		15,000.00
Personnel	0.00	
Other	15,000.00	
TOTAL DRUG & ALCOHOL TREATMENT		<u>15,000.00</u>
<b>FROM: UNAPPROPRIATED FUND 215 - LOCAL LAW ENFORCE BLOCK</b>		<b>15,400.00</b>
TO: 160 SPECIAL APPROPRIATION		0.00
Personnel	0.00	
Other	0.00	
TO: 310 POLICE		15,400.00
Personnel	0.00	
Other	15,400.00	
TOTAL LOCAL LAW ENFORCE BLOCK		<u>15,400.00</u>
<b>FROM: UNAPPROPRIATED FUND 216 - PROBATION SERVICES</b>		<b>414,372.00</b>
TO: 315 MUNICIPAL COURT		414,372.00
Personnel	369,372.00	
Other	45,000.00	
TOTAL PROBATION SERVICES		<u>414,372.00</u>
<b>FROM: UNAPPROPRIATED FUND 217 - COURT COMPUTER</b>		<b>105,000.00</b>
TO: 315 MUNICIPAL COURT		105,000.00
Personnel	0.00	
Other	105,000.00	
TOTAL COURT COMPUTER		<u>105,000.00</u>
<b>FROM: UNAPPROPRIATED FUND 218 - SPECIAL PROJECTS</b>		<b>96,968.00</b>
TO: 315 MUNICIPAL COURT		96,968.00
Personnel	69,968.00	
Other	27,000.00	
TOTAL SPECIAL PROJECTS		<u>96,968.00</u>

<b>FROM: UNAPPROPRIATED FUND 219 - MEDIATION SERVICES</b>		<b>2,000.00</b>
TO: 315 MUNICIPAL COURT	2,000.00	
Personnel	0.00	
Other	2,000.00	
TOTAL MEDIATION SERVICES	<u>2,000.00</u>	
<b>FROM: UNAPPROPRIATED FUND 220 - TAX INCREMENT EQUIVALENT</b>		<b>99,000.00</b>
TO: 160 TAX INCREMENT EQUIVALENT	99,000.00	
Personnel	0.00	
Other	99,000.00	
TOTAL TAX INCREMENT EQUIVALENT	<u>99,000.00</u>	
<b>FROM: UNAPPROPRIATED FUND 221 - INDIGENT DRIVER INTERLOCK</b>		<b>5,000.00</b>
TO: 315 INDIGENT DRIVER INTERLOCK	5,000.00	
Personnel	0.00	
Other	5,000.00	
TOTAL INDIGENT DRIVER INTERLOCK	<u>5,000.00</u>	
<b>FROM: UNAPPROPRIATED FUND 301 - GENERAL BOND RETIREMENT</b>		<b>1,862,236.00</b>
TO: 160 SPECIAL APPROPRIATION	1,862,236.00	
Personnel	0.00	
Other	1,862,236.00	
TOTAL GENERAL BOND RETIREMENT	<u>1,862,236.00</u>	
<b>FROM: UNAPPROPRIATED FUND 401 - STREET IMPROVEMENT</b>		<b>1,091,000.00</b>
TO: 160 SPECIAL APPROPRIATION	1,091,000.00	
Personnel	0.00	
Other	1,091,000.00	
TOTAL STREET IMPROVEMENT	<u>1,091,000.00</u>	
<b>FROM: UNAPPROPRIATED FUND 402 - CAPITAL IMPROVEMENT</b>		<b>1,394,500.00</b>
TO: 160 SPECIAL APPROPRIATION	1,394,500.00	
Personnel	0.00	
Other	1,394,500.00	
TOTAL CAPITAL IMPROVEMENT	<u>1,394,500.00</u>	
<b>FROM: UNAPPROPRIATED FUND 407 - WATER EXPANSION</b>		<b>5,000.00</b>
TO: 160 SPECIAL APPROPRIATION	5,000.00	

Personnel	0.00	
Other	5,000.00	
TOTAL WATER EXPANSION	<u>5,000.00</u>	
FROM: UNAPPROPRIATED FUND 408 - SEWER EXPANSION		<u>10,000.00</u>
TO: 160 SPECIAL APPROPRIATION	10,000.00	
Personnel	0.00	
Other	10,000.00	
TOTAL SEWER EXPANSION	<u>10,000.00</u>	
FROM: UNAPPROPRIATED FUND 409 - FLOOD PROTECTION		<u>0.00</u>
TO: 160 SPECIAL APPROPRIATION	0.00	
Personnel	0.00	
Other	0.00	
TOTAL FLOOD PROTECTION	<u>0.00</u>	
FROM: UNAPPROPRIATED FUND 410 - STATE ISSUE I		<u>50,000.00</u>
TO: 160 SPECIAL APPROPRIATION	50,000.00	
Personnel	0.00	
Other	50,000.00	
TOTAL STATE ISSUE I	<u>50,000.00</u>	
FROM: UNAPPROPRIATED FUND 411 - DOWNTOWN DEVELOPMENT		<u>0.00</u>
TO: 160 SPECIAL APPROPRIATION	0.00	
Personnel	0.00	
Other	0.00	
TOTAL DOWNTOWN DEVELOPMENT	<u>0.00</u>	
FROM: UNAPPROPRIATED FUND 413 - PARK DEVELOPMENT FUND		<u>0.00</u>
TO: 160 SPECIAL APPROPRIATION	0.00	
Personnel	0.00	
Other	0.00	
TOTAL PARK DEVELOPMENT FUND	<u>0.00</u>	
FROM: UNAPPROPRIATED FUND 501 - SPECIAL ASSESSMENT		<u>652,100.00</u>
TO: 160 SPECIAL APPROPRIATION	652,100.00	
Personnel	0.00	
Other	652,100.00	
TOTAL SPECIAL ASSESSMENT	<u>652,100.00</u>	

<b>FROM: UNAPPROPRIATED FUND 601 - WATER REVENUE</b>		<b>5,610,337.00</b>
TO: 212	UTILITY COLLECTION	327,384.00
	Personnel	173,139.00
	Other	154,245.00
TO: 610	PUBLIC UTILITY ADMINISTRATION	217,948.00
	Personnel	105,348.00
	Other	112,600.00
TO: 611	WATER SUPERVISION	784,981.00
	Personnel	371,181.00
	Other	413,800.00
TO: 612	WATER PUMPING TREATMENT	2,236,545.00
	Personnel	881,605.00
	Other	1,354,940.00
TO: 613	WATER DISTRIBUTION & MAINT	1,393,479.00
	Personnel	885,879.00
	Other	507,600.00
TO: 619	WATER DEBT SERVICE	650,000.00
	Personnel	0.00
	Other	650,000.00
TOTAL WATER REVENUE		<u>5,610,337.00</u>

<b>FROM: UNAPPROPRIATED FUND 602 - WATER BOND &amp; INTEREST</b>		<b>353,500.00</b>
TO: 619	WATER DEBT SERVICE	353,500.00
	Personnel	0.00
	Other	353,500.00
TOTAL WATER BOND & INTEREST		<u>353,500.00</u>

<b>FROM: UNAPPROPRIATED FUND 603 - WATER BOND REDEMPTION</b>		<b>0.00</b>
TO: 619	WATER DEBT SERVICE	0.00
	Personnel	0.00
	Other	0.00
TOTAL WATER BOND REDEMPTION		<u>0.00</u>

<b>FROM: UNAPPROPRIATED FUND 604 - WATER REPLACEMENT &amp; IMP</b>		<b>10,000.00</b>
TO: 160	SPECIAL APPROPRIATION	10,000.00
	Personnel	0.00
	Other	10,000.00
TO: 160	WATER REPLACEMENT & IMP	0.00
	Personnel	0.00
	Other	0.00
TO: 619	WATER DEBT SERVICE	0.00
	Personnel	0.00
	Other	0.00

TOTAL WATER REPLACEMENT & IMP		10,000.00	
FROM: UNAPPROPRIATED FUND 605 - WATER SURPLUS			4,000.00
TO: 160	SPECIAL APPROPRIATION	4,000.00	
	Personnel	0.00	
	Other	4,000.00	
TOTAL WATER SURPLUS		4,000.00	
FROM: UNAPPROPRIATED FUND 606 - WATER GUARANTEED TRUST			65,000.00
TO: 212	UTILITY COLLECTION	65,000.00	
	Personnel	0.00	
	Other	65,000.00	
TOTAL WATER GUARANTEED TRUST		65,000.00	
FROM: UNAPPROPRIATED FUND 620 - SEWER REVENUE			6,381,501.00
TO: 212	UTILITY COLLECTION	1,501,065.00	
	Personnel	141,660.00	
	Other	1,359,405.00	
TO: 610	PUBLIC UTILITY ADMINISTRATION	154,948.00	
	Personnel	105,348.00	
	Other	49,600.00	
TO: 621	SEWER SUPERVISION	1,011,691.00	
	Personnel	471,191.00	
	Other	540,500.00	
TO: 622	SEWER PLANT	1,795,983.00	
	Personnel	976,669.00	
	Other	822,314.00	
TO: 623	SEWER COLLECTION & MAINT	1,209,814.00	
	Personnel	954,514.00	
	Other	255,300.00	
TO: 629	SEWER DEBT SERVICE	708,000.00	
	Personnel	0.00	
	Other	708,000.00	
TOTAL SEWER REVENUE		6,381,501.00	
FROM: UNAPPROPRIATED FUND 621 - SEWER BOND & INTEREST			415,800.00
TO: 629	SEWER DEBT SERVICE	415,800.00	
	Personnel	0.00	
	Other	415,800.00	
TOTAL SEWER BOND & INTEREST		415,800.00	

FROM: UNAPPROPRIATED FUND 622 - SEWER BOND REDEMPTION		0.00
TO: 629 SEWER DEBT SERVICE		0.00
Personnel	0.00	
Other	0.00	
TOTAL SEWER BOND REDEMPTION	0.00	
FROM: UNAPPROPRIATED FUND 623 - SEWER REPLACEMENT & IMP		201,536.00
TO: 160 SEWER REPLACEMENT & IMP	201,536.00	
Personnel	0.00	
Other	201,536.00	
TOTAL SEWER REPLACEMENT & IMP	201,536.00	
FROM: UNAPPROPRIATED FUND 624 - SEWER SURPLUS		22,000.00
TO: 160 SPECIAL APPROPRIATION	22,000.00	
Personnel	0.00	
Other	22,000.00	
TOTAL SEWER SURPLUS	22,000.00	
FROM: UNAPPROPRIATED FUND 630 - SOLID WASTE MANAGEMENT		2,300,000.00
TO: 212 UTILITY COLLECTION	0.00	
Personnel	0.00	
Other	0.00	
TO: 630 SOLID WASTE MANAGEMENT	2,300,000.00	
Personnel	0.00	
Other	2,300,000.00	
TOTAL SOLID WASTE MANAGEMENT	2,300,000.00	
FROM: UNAPPROPRIATED FUND 640 - RECREATIONAL FACILITIES		1,569,715.00
TO: 511 AQUATIC CENTER OPERATIONS	195,745.00	
Personnel	129,745.00	
Other	66,000.00	
TO: 514 AQUATIC CENTER DEBT	16,350.00	
Personnel	0.00	
Other	16,350.00	
TO: 515 GOLF PRO SHOP	690,166.00	
Personnel	375,497.00	
Other	314,669.00	
TO: 520 GOLF MAINTENANCE	667,454.00	
Personnel	346,329.00	
Other	321,125.00	

TOTAL RECREATIONAL FACILITIES		1,569,715.00	
FROM: UNAPPROPRIATED FUND 641 - RECREATION ACTIVITY			491,375.00
TO: 510	PARKS & RECREATION ADM	491,375.00	
	Personnel	294,875.00	
	Other	196,500.00	
TOTAL RECREATION ACTIVITY		491,375.00	
FROM: UNAPPROPRIATED FUND 702 - EMPLOYEES BENEFITS			5,535,000.00
TO: 160	SPECIAL APPROPRIATION	5,535,000.00	
	Personnel	5,500,000.00	
	Other	35,000.00	
TOTAL EMPLOYEES BENEFITS		5,535,000.00	
FROM: UNAPPROPRIATED FUND 705 - MUNICIPAL GARAGE SERVICES			1,040,062.00
TO: 430	FLEET MANAGEMENT	1,040,062.00	
	Personnel	634,387.00	
	Other	405,675.00	
TOTAL MUNICIPAL GARAGE SERVICES		1,040,062.00	
FROM: UNAPPROPRIATED FUND 706 - COMPENSATED LEAVE			0.00
TO: 160	COMPENSATED LEAVE	0.00	
	Personnel	0.00	
	Other	0.00	
TOTAL COMPENSATED LEAVE		0.00	
FROM: UNAPPROPRIATED FUND 707 - WEST CHESTER JEDD I			2,167,000.00
TO: 211	WEST CHESTER JEDD 1	6,500.00	
	Personnel	0.00	
	Other	6,500.00	
TO: 211	WEST CHESTER JEDD I	2,160,500.00	
	Personnel	0.00	
	Other	2,160,500.00	
TOTAL WEST CHESTER JEDD I		2,167,000.00	
TOTAL APPROPRIATIONS			73,385,675.00



Section 3. That the Finance Director is hereby directed to make payment from any of the foregoing appropriations upon receiving proper certification and vouchers approved by board or officers authorized by law to approve the same or an ordinance or resolution of Council to make expenditures; provided that no warrants shall be drawn or paid for salaries or wages except to persons employed by authority of and in accordance with law or ordinance. Provided further, that an appropriation for contingencies can only be expended for the purposes constituting a legal obligation against the City, and for no other purposes other than those covered by the specific appropriations herein made.

Section 4. That this Ordinance shall take effect at the earliest period allowed by law and is hereby declared to be necessary for the orderly fiscal management of said City and in order to assure the proper payment of financial obligations of the City of Fairfield, Ohio including salaries and wages of employees and is necessary for the general welfare of the citizens and shall take effect immediately upon its passage.

Passed 12/4/17

  
Mayor's Approval

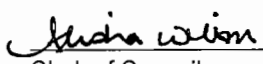
Posted 12/5/17

First Reading 12/4/17

Rules Suspended 12/4/17

Second Reading —

Third Reading —

ATTEST:   
Clerk of Council

This is to certify that this Ordinance has been duly published by posting and summary publication as provided by Charter.

  
Clerk of Council

**APPENDIX C**  
**FINANCIAL STATEMENT**

[SEE ATTACHED]



**FINANCIAL STATEMENT  
MUNICIPALITY  
OHIO REVISED CODE § 133.05**

State of Ohio  
County of Butler

I, Mary Hopton, Director of Finance, of the Municipality of Fairfield, State of Ohio, do hereby certify that the following statement concerning the finances of said municipality are true and correct as they appear from the records in my office:

1. ASSESSED VALUATION of the taxable property of the municipality, as shown on the tax duplicate for the year 2017: \$ 999,290,740
  
2. Total of all bonds and notes or other evidence of indebtedness and outstanding, INCLUDING THE PRESENT \$4,500,000 in bond anticipation notes: \$ 18,489,917
  
3. Exempt Debt:  
Self-supporting securities issued for any purpose including, without limitations, any of the following general purposes:
 

a. Water systems or facilities:	\$ 3,000,000
b. Sanitary sewer systems or facilities	1,719,081
j. Recreational sports facilities	545,000
Special assessment bonds or notes issued in Anticipation of levy or collection of special Assessments, either in original or refunded form	150,836
<b>TOTAL EXEMPT DEBT</b>	<b>\$ 5,414,917</b>
  
4. Total bonds and notes subject to 10 ½% limitation \$ 13,075,000  
 Amount in bond retirement fund applicable to the payment of principal 1,165,000  
 Net amount subject to 10 ½% limitation \$ 11,910,000
  
5. Bonds and notes included in item 4 about but not issued WITHOUT AUTHORITY OF AN ELECTION \$ 13,075,000  
 Amount in bond retirement fund applicable to the payment of principal 1,165,000  
 Net amount subject to 5 ½% limitations \$ 11,910,000
  
6. Bonds and notes included in items 4 and 5 above issues during PRESENT CALENDAR YEAR WITHOUT AUTHORITY OF AN ELECTION \$ 1,165,000

I FURTHER CERTIFY that the income from waterworks, sewer and recreational systems for which bonds were issued as included in item 3 above is sufficient to cover all operating expenses of such facilities and interest charges on such bonds and to provide a sufficient amount for retirement or sinking fund to retire \$675,971 principal amount of such bonds as they become due.

IN WITNESS WHEREOF, I have hereunto set my hand and seal this 6<sup>th</sup> day of April, 2018. .

  
 Mary Hopton, Director of Finance

**APPENDIX D**  
**TEN MILL CERTIFICATE**

[SEE ATTACHED]

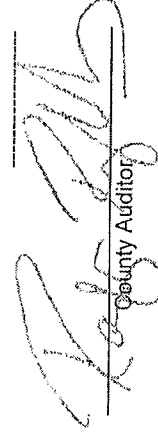
# TEN -MILL CERTIFICATE

## FOR POLITICAL SUBDIVISIONS ISSUING UNVOTED GENERAL OBLIGATION BONDS & NOTES

The undersigned, COUNTY AUDITOR OF Butler County, Ohio, hereby certifies in connection with a proposed issue of Bonds, Notes of Fairfield City in the principal amount of \$4,500,000 dated April 20th, 2018, that the tax rates required to produce an amount to pay the highest annual aggregate debt charges for the proposed issue and all other general obligation securities of the issuer and the subdivision and the subdivisions overlapping it, which are payable from taxes subject to the 10 mill limitation of Article XII, Section 2, Ohio Constitution and applicable Revised Code provisions, based upon the facts hereinafter set forth and assuming that all levies were to be made for those debit charges on the general tax list and duplicate are as follows:

Overlapping Subdivisions	County	Assessed Valuation	Bonds and Notes Outstanding	Present Principal Amount	Debt Charges for fiscal year in which they will total the highest, to-wit, 2018 For Principal	Required Tax Rate for Two Previous Columns
Butler	County	8,075,341,090	(a) Special Assessment bonds & notes in original or refunded form: (b) All other bonds & notes payable from or secured by taxes inside 10 mill limitation:	\$4,592,110 \$90,765,900	\$1,018,990 \$9,398,140	0.1520 MILLS 1.5367 MILLS
Fairfield	City	1,009,181,350	(a) Special Assessment bonds & notes in original or refunded form: (b) All other bonds & notes payable from or secured by taxes inside 10 mill limitation:			0.0000 MILLS 2.1455 MILLS
Lakota	School District	2,930,961,800	Bonds & notes payable from taxes inside 10 mill limitation:	\$34,620,000	\$2,475,000	1.3146 MILLS
Butler Technology School JVS		8,781,930,890	Bonds & notes payable from taxes inside 10 mill limitation: Proposed issue	\$8,430,000 \$4,500,000	\$395,000 \$112,500	0.0783 MILLS 0.1171 MILLS
TOTAL					\$5,625	5.3442 MILLS

Dated this 20th day of April

  
County Auditor

**APPENDIX E**  
**RATES OF TAXATION IN BUTLER COUNTY, OHIO**

[SEE ATTACHED]

**RATES OF TAXATION IN BUTLER COUNTY, OHIO**  
**TAX YEAR 2017**

TAX DISTRICT	COUNTY	SCHOOL	JVS	TOWNSHIP	MUNICIPAL	PARK	LIBRARY	TOTAL GROSS	TOTAL EFFECTIVE RATE CLASS I	TOTAL COMPOSITE RATE CLASS I	TOTAL EFFECTIVE RATE CLASS II	TOTAL COMPOSITE RATE CLASS II
<b>FAIRFIELD TOWNSHIP</b>												
A02 FAIRFIELD TWP FFLD CSD	9.72	64.30	1.93	11.09	0.00	0.7	0.75	88.49	58.180912	0.342514	65.276431	0.262330
A03 FAIRFIELD TWP FFLD CSD	9.72	64.30	1.93	16.09	0.00	0.7	0.75	93.49	62.802017	0.328249	69.989686	0.251367
A05 FAIRFLD TWP NW SD	9.72	58.48	1.93	11.09	0.00	0.7	0.00	81.92	56.175219	0.314267	62.328829	0.239150
A06 FAIRFLD TWP ROSS SD	9.72	49.73	1.93	11.09	0.00	0.7	0.75	73.92	45.779915	0.380683	50.025368	0.323250
<b>FAIRFIELD CORPORATION</b>												
A07 FAIRFIELD CORP FRFLD CSD	9.72	64.30	1.93	0.00	8.44	0.7	0.75	85.84	56.493413	0.341875	64.094785	0.253323
A09 FAIRFIELD CORP NW SD	9.72	58.48	1.93	0.00	8.44	0.7	0.00	79.27	54.487720	0.312631	61.147183	0.228621
<b>HANOVER TOWNSHIP</b>												
B10 HANOVER TWP TAL CSD	9.72	54.30	1.93	7.97	0.00	0.7	0.75	75.37	45.669064	0.394068	49.996263	0.336656
B11 HANOVER TWP TAL CL	9.72	54.30	1.93	7.97	0.00	0.7	0.75	75.37	45.669064	0.394068	49.996263	0.336656
B12 HANOVER TWP HAM CSD	9.72	54.31	0.00	7.97	0.00	0.7	0.75	73.45	54.664124	0.255764	62.669303	0.146776
B13 HANOVER TWP ROSS SD	9.72	49.73	1.93	7.97	0.00	0.7	0.75	70.80	44.300860	0.374282	48.594694	0.313634
B14 HANOVER TWP EDGE SD	9.72	50.11	1.93	7.97	0.00	0.7	0.75	71.18	54.497311	0.234373	64.349697	0.095958
B15 HANOVER ROSS MILLVI	9.72	49.73	1.93	2.17	5.30	0.7	0.75	70.30	43.859230	0.376113	48.094694	0.315865
<b>LEMON TOWNSHIP</b>												
C17 LEMON TWP MIDDLE CSD	9.72	54.15	1.93	6.72	0.00	0.7	0.75	73.97	71.423778	0.034422	72.987623	0.013281
C18 MONROE CORP LSD	9.72	46.87	1.93	0.60	9.32	0.7	0.75	69.89	63.818274	0.086875	67.927359	0.028082
C19 LEMON TWP MONROE LSD	9.72	46.87	1.93	6.72	0.00	0.7	0.75	66.69	64.010550	0.040178	65.232195	0.021859
<b>LIBERTY TOWNSHIP</b>												
D20 LIBERTY LAKOTA LSD	9.72	70.14	1.93	15.09	0.00	0.7	0.75	98.33	63.889156	0.350258	74.006151	0.247370
D70 LIBERTY MONROE LAKOTA SD	9.72	70.14	1.93	0.59	8.00	0.7	0.75	91.83	56.547112	0.384220	68.833082	0.250429
<b>MADISON TOWNSHIP</b>												
E22 MADISON TWP LSD	9.72	39.54	1.93	5.26	0.00	0.7	0.75	57.90	53.648426	0.073430	57.106681	0.013702
E23 MADISON TWP EDGEWOOD	9.72	50.11	1.93	5.26	0.00	0.7	0.75	68.47	51.276793	0.251106	61.358337	0.103865
<b>MILFORD TOWNSHIP</b>												
F26 MILFORD TWP TAL CSD	9.72	54.30	1.93	7.74	0.00	0.7	0.75	75.14	44.040005	0.413894	48.854031	0.349827
F27 MILFORD TWP TAL CL	9.72	54.30	1.93	7.74	0.00	0.7	0.75	75.14	44.040005	0.413894	48.854031	0.349827
F28 MILFORD TWP EDGEWOOD	9.72	50.11	1.93	7.74	0.00	0.7	0.75	70.95	52.868014	0.254855	63.207465	0.109127
F29 MILFORD TAL SOMER	9.72	54.30	1.93	7.74	0.00	0.7	0.75	75.14	44.040005	0.413894	48.854031	0.349827
<b>MORGAN TOWNSHIP</b>												
G32 MORGAN TWP ROSS LSD	9.72	49.73	1.93	7.97	0.00	0.7	0.75	70.80	44.171748	0.376105	48.553246	0.314220
G33 MORGAN TWP S W LSD	9.72	48.67	2.70	7.97	0.00	0.7	0.00	69.76	46.441475	0.334268	51.451782	0.262446
<b>OXFORD TOWNSHIP</b>												
H35 OXFORD TAL CL	9.72	54.30	1.93	13.59	0.00	0.7	0.75	80.99	46.900189	0.420914	49.936401	0.383425
H36 OXFORD TAL DL	9.72	54.30	1.93	13.59	0.00	0.7	0.75	80.99	46.900189	0.420914	49.936401	0.383425
H37 OXFORD CC CL	9.72	32.10	0.00	13.59	0.00	0.7	0.00	56.11	44.461419	0.207603	44.147022	0.213206
H38 OXFORD CC CORP DL	9.72	32.10	0.00	0.24	21.40	0.7	0.00	64.16	47.458301	0.260313	49.766572	0.224336
H39 OXFORD CC CORP CL	9.72	32.10	0.00	0.24	21.40	0.7	0.00	64.16	47.458301	0.260313	49.766572	0.224336
<b>OXFORD CORPORATION</b>												
H40 OXFORD CORP TAL CSD	9.72	54.30	1.93	0.24	3.65	0.7	0.75	71.29	41.856663	0.412868	45.916263	0.355923
H41 OXFORD CORP TAL DL	9.72	54.30	1.93	0.24	3.65	0.7	0.75	71.29	41.856663	0.412868	45.916263	0.355923
<b>REILY TOWNSHIP</b>												
J43 REILY TWP TAL CSD	9.72	54.30	1.93	6.64	0.00	0.7	0.75	74.04	44.402635	0.400289	48.666263	0.342703
<b>ROSS TOWNSHIP</b>												
K46 ROSS TWP ROSS LSD	9.72	49.73	1.93	11.22	0.00	0.7	0.75	74.05	46.787786	0.368160	51.738437	0.301304
K47 ROSS MILLVILLE ROSS	9.72	49.73	1.93	0.92	4.80	0.7	0.75	68.55	42.198588	0.384412	46.344694	0.323929
<b>ST CLAIR TOWNSHIP</b>												
L49 ST CLAIR NEW MIAMI	9.72	29.44	1.93	7.97	0.00	0.7	0.75	50.51	47.073731	0.068031	47.040523	0.068689
L50 ST CLAIR ROSS SD	9.72	49.73	1.93	7.97	0.00	0.7	0.75	70.80	44.331829	0.373844	48.594694	0.313634
L52 ST CLAIR EDGEWOOD	9.72	50.11	1.93	7.97	0.00	0.7	0.75	71.18	54.528042	0.233942	64.349697	0.095958
L53 ST CLAIR NM CORP NM	9.72	29.44	1.93	4.51	9.30	0.7	0.75	56.35	52.417489	0.069787	52.430806	0.069551
L54 ST CLAIR 7 MILE EDG	9.72	50.11	1.93	0.51	5.73	0.7	0.75	69.45	52.839027	0.239179	62.616352	0.098397
<b>WEST CHESTER TOWNSHIP</b>												
M55 FAIRFIELD C LAKOTA	9.72	70.14	1.93	0.00	8.44	0.7	0.75	91.68	58.900569	0.357542	68.966946	0.247743
M56 WST CHSTR LAKOTA LSD	9.72	70.14	1.93	14.59	0.00	0.7	0.75	97.83	64.958536	0.336006	74.786341	0.235548
M57 WST CHSTR MASON LSD	9.72	83.11	2.70	14.59	0.00	0.7	0.00	110.82	67.806401	0.388139	73.212295	0.339358
M58 W CHSTR PRINCETON SD	9.72	62.58	2.70	14.59	0.00	0.7	0.00	90.29	63.158810	0.300489	75.257743	0.166489
M75 SHARONVILLE PRINCE	9.72	62.58	2.70	0.00	0.00	0.7	0.00	75.70	49.606886	0.344691	61.219320	0.191290
<b>WAYNE TOWNSHIP</b>												
N59 WAYNE EDGEWOOD FD	9.72	50.11	1.93	3.83	0.00	0.7	0.75	67.04	50.551354	0.245952	60.143250	0.102875
N60 WAYNE SHAWNEE FD	9.72	20.00	4.01	3.83	0.00	0.7	0.00	38.26	36.783644	0.038587	37.699013	0.014662
N61 WAYNE EDGEWOOD SD	9.72	50.11	1.93	3.83	0.00	0.7	0.75	67.04	50.551354	0.245952	60.143250	0.102875
N62 WAYNE JACKSON EDGE	9.72	50.11	1.93	0.51	2.00	0.7	0.75	65.72	49.284005	0.250091	58.886352	0.103981
N63 WAYNE 7 MILE EDGE	9.72	50.11	1.93	0.51	5.73	0.7	0.75	69.45	52.839027	0.239179	62.616352	0.098397
<b>HAMILTON CORPORATION</b>												
P63 HAM CORP ST CLAIR TWP ROSS LSD	9.72	49.73	1.93	1.36	4.36	0.7	0.75	68.55	42.099983	0.385850	46.272916	0.324976
P64 HAMILTON C HAM CSD	9.72	54.31	0.00	0.00	6.81	0.7	0.75	72.29	53.553247	0.259189	61.437525	0.150124
P65 HAMILTON C EDGEWOOD	9.72	50.11	1.93	0.00	6.24	0.7	0.75	69.45	52.816196	0.239508	62.547919	0.099382
P66 HAMILTON C TAL CSD	9.72	54.30	1.93	0.00	6.81	0.7	0.75	74.21	44.558187	0.399566	48.764485	0.342885
P67 HAMILTON C ROSS LSD	9.72	49.73	1.93	0.00	5.72	0.7	0.75	68.55	42.099983	0.385850	46.272916	0.324976
P69 HAMILTON C NEW MIAMI	9.72	29.44	1.93	0.00	5.81	0.7	0.75	48.35	44.931885	0.070695	44.808745	0.073242
<b>MIDDLETOWN CORPORATION</b>												
Q65 MIDDLETOWN C CSD	9.72	54.15	1.93	0.00	6.90	0.7	0.75	74.15	71.594018	0.034470	73.138861	0.013636
<b>TRENTON CORPORATION</b>												
R80 TRENTON C EDGEWOOD D	9.72	50.11	1.93	0.00	12.99	0.7	0.75	76.20	58.640542	0.230439	69.348676	0.089912
R81 TRENTON CORP ST CLAIR TWP EDGE CSD	9.72	50.11	1.93	1.62	11.37	0.7	0.75	76.20	58.640542	0.230439	69.348676	0.089912
R82 TRENTON CORP MADISON TWP EDGE CSD	9.72	50.11	1.93	1.62	11.37	0.7	0.75	76.20	58.640542	0.230439	69.348676	0.089912
R83 TRENTON CORP WAYNE TWP EDGE CSD	9.72	50.11	1.93	1.62	11.37	0.7	0.75	76.20	58.640542	0.230439	69.348676	0.089912
R85 TRENTON C MADISON SD	9.72	39.54	1.93	0.00	11.01	0.7	0.75	63.65	59.032175	0.072550	63.117020	0.008374
R86 TRENTON CORP MADISON TWP MADISON LSD	9.72	39.54	1.93	0.63	10.38	0.7	0.75	63.65	59.032175	0.072550	63.117020	0.008374